### **Auditing Procedures Report**

Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.

				,					
Local Unit of Government Type					Local Unit Name		County		
☐County	<b>⊠</b> City	□Twp	∐Village	□Other	City of Kalam	azoo	Kalamazoo		
Fiscal Year End			Opinion Date			Date Audit Report Submitted to State			
December 31, 2005		June 14, 2006			June 30, 2006				
\A. CC: .! .									

We affirm that:

We are certified public accountants licensed to practice in Michigan.

We further affirm the following material "no" responses have been disclosed in the financial statements, including the notes, or in the

			Letter (report of comments and recommendations).
	YES	9	Check each applicable box below. (See instructions for further detail.)
1.	×		All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.
2.		×	There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.
3.	X		The local unit is in compliance with the Uniform Chart of Accounts issued by the Department of Treasury.
4.	×		The local unit has adopted a budget for all required funds.
5.	×		A public hearing on the budget was held in accordance with State statute.
6.	×		The local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.
7.	X		The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.
8.	X		The local unit only holds deposits/investments that comply with statutory requirements.
9.	×		The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).
10.	X		There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.
11.		X	The local unit is free of repeated comments from previous years.
12.	X		The audit opinion is UNQUALIFIED.
13.	×		The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).
14.	X		The board or council approves all invoices prior to payment as required by charter or statute.
15.		×	To our knowledge, bank reconciliations that were reviewed were performed timely.

If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.

I, the undersigned, certify that this statement is complete and accurate in all respects.

We have enclosed the following:	Enclosed	nclosed Not Required (enter a brief justification)					
Financial Statements	$\boxtimes$						
The letter of Comments and Recommendations	$\times$						
Other (Describe) Single Audit	X						
Certified Public Accountant (Firm Name)	•	•	Telephone Number				
Rehmann Robson			517-787-6503				
Street Address			City	State	Zip		
675 Robinson Road			Jackson	MI	49203		
Authorizing CPA Signature	Prir	nted Name		License I	Number		
State Chat Then ()	S	Stephen W. Blann, CPA, CGFM			24801		

## CITY OF KALAMAZOO, MICHIGAN

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2005

### **City Commission**

Hannah J. McKinney, Mayor Bobby J. Hopewell, Vice Mayor

Don Cooney
David Anderson
Mary Balkema
Barbara Hamilton Miller
Sean McCann

Prepared by: Management Services Department, Accounting Division

City Manager: Kenneth P. Collard, ICMA-CM, P.E.

Independent Auditors: Rehmann Robson, P.C.

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## Department of Management Services Budget and Accounting Division

241 West South Street Kalamazoo, MI 49007-4796 Phone: 269.337.8450 Fax: 269.337.8448 www.kalamazoocity.org

June 12, 2006

To the Honorable Mayor, City Commission, and Citizens of the City of Kalamazoo:

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill the City of Kalamazoo's requirement for the fiscal year ended December 31, 2005.

This financial report consists of management's representations concerning the finances of the City of Kalamazoo. Therefore, management assumes full responsibility for the completeness and reliability of the information contained in this report. To provide a reasonable basis for making these representations, City management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Kalamazoo's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

Rehmann Robson, Certified Public Accounts, have issued an unqualified opinion on the City of Kalamazoo's financial statements for the year ended December 31, 2005. The independent auditor's report is located at the front of the financial sections of this report.

The independent audit of the financial statements of the City was part of a broader, federally-mandated "Single Audit" in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the separately issued City's Single Audit Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

The City of Kalamazoo, incorporated in 1884, is located between Chicago and Detroit in the southwest corner of Michigan and encompasses an area of 26 square miles. The current population of the City is approximately 77,000. It is home to Western Michigan University, a state-designated Research I university, as well as the private Kalamazoo College, Kalamazoo Valley Community College and is a satellite site for Davenport University. As a municipality of the State of Michigan, the City of Kalamazoo is empowered to levy a property tax on both real and personal property located within its boundaries.

The City of Kalamazoo has operated under the commission-manager form of government since 1918. Policymaking and legislative authority are vested in an elected commission consisting of seven members, all serving part-time. As required by the City Charter, the entire City Commission is elected on an at-large, non-partisan basis, every two years. The candidates receiving the highest number of votes serve as Mayor and Vice Mayor respectively. The City Manager, City Attorney, City Clerk, City Assessor and Internal Auditors are all appointed by, and report directly to, the City Commission. The City Manager is responsible for administering the policies and ordinances of the City Commission, for appointing the heads of the City's various departments and overseeing day-to-day operations of the City.

### **City Services**

The City of Kalamazoo provides a full range of traditional government services, including police and fire protection; economic and community development activities; recreational and cultural activities and the construction and maintenance of streets and other infrastructure. Unique for a City of its size, the City operates its police and fire services under the public safety concept, in which members of the department are cross-trained to perform both police and fire services. In addition, the City of Kalamazoo operates water and wastewater systems. Both systems are regional in character, serving a large portion of the county outside of the City of Kalamazoo's corporate limits, and both are financially self-supporting. Both Utilities have significant excess capacity compared to current usage.

The City has three tax-increment-financed districts within its boundaries: a Downtown Development Authority for its downtown area, a Brownfield Redevelopment Authority to redevelop blighted properties within its boundaries, and a Local Development Financing Authority for a business and technology research park. A tax-increment financing ("TIF") district captures incremental increases in property tax revenues and reinvests them within that district. In addition to these TIF districts, a portion of the City has been designated as a Renaissance Zone by the State of Michigan, which allows residents and businesses within that zone to enjoy exemption from property taxes and certain state taxes. These districts are discretely presented component units of the City.

Citizens are also served by the City's Metro Transit System, a discretely presented component unit of the City of Kalamazoo, which provides mass-transportation services throughout the City, including Western Michigan University, and into outlying areas.

In addition, the City of Kalamazoo has four other legally separate component units, the Economic Development Corporation, Hospital Finance Authority, Kalamazoo Municipal Golf Association and the Kalamazoo Building Authority, entities for which the government is considered to be financially accountable. Additional information on all seven of these legally separate entities can be found in the notes to the financial statements.

### **Budgeting Control**

The annual budget serves as the foundation for the City of Kalamazoo's financial planning and control. The City Charter requires that the City Manager submit to the City Commission an estimate of revenues and contemplated expenditures for the following fiscal year by December 1. An interim appropriation resolution is passed by January 1 to continue normal operations and by February 1 of each year the City Commission passes an annual appropriation resolution approving the estimated expenditures. The budget is adopted at the departmental level; Department heads may transfer resources with in a department as they see fit. Transfers between departments, however, need special approval from the commission. Legislative actions by the City Commission to issue bonds, accept grants and authorize special assessment projects are considered authority to expend funds for those purposes. Unexpended capital project appropriations automatically carry forward to the next fiscal year. All other appropriations lapse at year-end, except for those specifically approved to be carried forward by the City Commission.

The City Commission adopts budgets for the General Fund and all special revenue funds, as required by Michigan statute. The Commission also adopts budgets for capital projects, enterprise funds, and the administrative portion of the pension fund, although not required by the State of Michigan.

The budget has been approved in accordance with GAAP for all governmental funds with the exception of property taxes, as the State of Michigan property tax calendar (which begins July 1) differs from the City's fiscal year (which begins January 1). The City Charter allows property taxpayers to pay their taxes in twelve (12) monthly installments. Property taxes are budgeted in the year levied, even though they are not fully available to finance operations in the current year. Because GAAP requires the recognition of only those property tax collections made during the fiscal year with a sixty-day accrual period, the City prepares dual statements for its General and Solid Waste funds, one in conformity with GAAP, and one on a "Non-GAAP, budgetary basis". Further discussion on this difference and its implication is provided in the Management's Discussion and Analysis and the note disclosures.

### **Cash Management Policies and Practices**

The City's investments, managed by the City Treasurer, are guided by an investment policy adopted by the City Commission in compliance with statutory requirements for municipal investments. Due to their long-term nature, funds for the City's pension fund and Cemetery Perpetual Care fund maintain separate investment portfolios, as allowed by State law, and are managed by an Investment Committee appointed by the City Commission.

#### **Risk Management**

The City is predominantly self-insured for general liability, workers' compensation, life and health insurance. The City's policy is to recognize the cost of these claims at the time the liability is incurred in the Insurance and Benefits Fund. The estimated uninsured claim liability (both reported and incurred but not reported) has been recorded as a liability in the Insurance and Benefits Fund. Additional information on risk management can be found in the note disclosures.

### **Pension and Other Post-employment Benefits**

The City sponsors a single-employer defined benefit pension plan for its employees. A five-member Board of Trustees is empowered to administer the system. A six-member Investment Committee appointed by the City Commission is responsible for the investment of the system's assets.

As of December 31, 2005, the City of Kalamazoo Employee Retirement System had 1,534 members. Each year, an independent actuary calculates the amount of the annual contribution that the City must make to ensure that the plan will be able to fully meet its obligations to retirees and beneficiaries on a timely basis. Due to the Plan's over-funded status, no contribution was required of the City for fiscal year 2005. The funded status, defined as the percentage of actuarial assets to actuarial liabilities, decreased from 147.4% in 2004 to 143.5% as of December 31, 2005, due to changes made to the actuarial assumptions and cost methods.

The City also provides post-employment health care benefits for certain retirees and their beneficiaries. These benefits are financed on a pay-as-you go basis. Current GAAP does not require governments to report a liability in the financial statements in connection with an employer's obligation to provide these benefits. Additional information on the City's pension arrangements and post-employment benefits can be found in the notes to the financial statements.

#### SEC Disclosure under Rule 15c2-12

Securities and Exchange Commission (SEC) Rule 15c2-12 requires that issuers of municipal securities undertake to provide certain annual financial information to various information repositories. In recognition that a CAFR is an appropriate disclosure document for providing information useful to existing and potential investors in the secondary market, and in order to meet our obligation to provide periodic disclosure for the secondary market, as required by Rule 15c2-12, the City of Kalamazoo has elected to include in this CAFR tables providing quantitative data on those activities which require such disclosure. Those tables can be found in the statistical section of the CAFR.

#### **Local Economy**

Kalamazoo has long been recognized for its diverse economy, anchored by major employers in the following industries: pharmaceuticals (Pfizer), health care products (Stryker Corp.), health services (Bronson and Borgess regional hospitals), banking (National City), and higher education (Western Michigan University, Kalamazoo College, and Kalamazoo Valley Community College). Paper products manufacturers and automobile component suppliers have reduced their presence in Kalamazoo in recent years, but employers in each of these industries still provide good paying jobs in the community.

Kalamazoo's workforce is as diverse as its economy, ranging from those skilled in manufacturing to research scientists. The region continues to have one of the lowest unemployment rates in the state. At the same time, enrollment in local universities and colleges exceeds 45,000 students, creating a base of potential employees that is highly attractive to business and industry.

A long-time cultural and commercial office center for the region, Kalamazoo has made tremendous strides over the past decade to revitalize its central business district, and downtown Kalamazoo has now become a dining and entertainment hub, with much of the new activity occurring in restored historic buildings.

In 2005, a group of anonymous citizens interested in the economic strength and quality of life in the City of Kalamazoo made a tremendous contribution on behalf of Kalamazoo Public School System students. All students who graduate from Kalamazoo Public Schools, are residing in the district, and have been students four years or more will be given funding for college tuition and mandatory fees. The amount of available dollars depends on years of residency and the number of grades attended in KPS, up to 100% of tuition and mandatory fees. The funds will be available to use at any public university or community college in the State of Michigan. The scholarships that now await graduates of Kalamazoo Public Schools go a long way toward making the school-improvement goal a done deal and in the process, could launch an unprecedented boon to business and economic development.

The City of Kalamazoo, in cooperation with the State of Michigan and Southwest Michigan First joined forces to design an incentive package that kept the Stryker Corporation from moving their headquarters to the east coast. The company anticipates that it will expand its employment in the new facility, from a current level of 90 employees to approximately 140 employees over the next 10 years.

Additionally, the City worked closely with Western Michigan University to attract new businesses to the Business Technology and Research Park. In 2005, 3 new businesses relocated to the Park.

The \$27 million cinema/ramp project is another public/private partnership between the Downtown Development Authority, Brownfield Redevelopment Authority, City of Kalamazoo Building Authority and the State of Michigan and the private sector. The project entails the demolition of the former Gilmore parking ramp, the construction of a new 500-space parking ramp, a 70,000 square-foot state-of-the-art 14 screen cinema, 25,000 square feet of retail space and 25 to 30 residential units. The parking ramp opened in December 2005 and the cinema is scheduled to be completed late 2006.

Several Brownfield projects were completed in 2005 or are near completion, including a new Little Caesar's Pizza restaurant which yielded 20 jobs; Davis Creek Meat Processing Plant yielded 35 jobs and Aggregate Industries asphalt plant and regional corporation offices yielded more than 46 jobs.

The mark of a great city is the vibrancy of its community. Neighborhood development continued in 2005. Déjà Vu, the adult cinema and adult bookstore, moved out of the Edison Neighborhood. This move opens the door to commercial revitalization in the neighborhood. The City also received it second Cool Cities grant. The latest \$100,000 will support the redevelopment of the Portage Street corridor.

The City continues to make progress in the area of affordable housing. The City also developed a 10-point affordable housing strategy used as the foundation for a countywide initiative. Several affordable housing projects were created in 2005, including Kalamazoo Village Apartments (24 units) and Apple Ridge Apartments (56 units). Both projects are 100% occupied. The City's first mixed-income housing development for low and moderate-income families is the Rosewood Development with 68 units for rent & 12 single-family units for sale.

The City of Kalamazoo initiated the creation of the countywide transit authority, which marks the first efforts to improving the transportation system throughout the County. Additionally, the renovations of the new Intermodal Transportation Center are underway and the \$13 million facility is scheduled for completion in August 2006. The Kalamazoo Transportation Center project consists of both the rehabilitation and preservation of the historical Intermodal Transportation Center (bus/train station) and the construction of a new transfer area for Metro Transit and inter-city buses.

### Long-term financial planning

The City of Kalamazoo believes long-term financial planning has been and will continue to be a vital component to ensure the City's fiscal health. The City Commission identified a solid core of financial priorities which focus on: Basic Services and Infrastructure, Economic Growth, Neighborhood and Community Development, Affordable Housing and Expanding the Resource Base.

Fiscal year 2006 is expected to be another difficult year as state-shared revenues and other revenues continue to lag behind expenditures. This situation is not unique to our community. A number of Michigan cities – especially those in urban centers – have been reducing government services in recent years.

The City's tax growth is limited by Proposal A, which caps growth in taxable value. This capping tax base growth has a negative affect on most communities in Michigan, but is a particular hardship for central city communities like Kalamazoo due to the built out nature of our community. Combined with a slow-growing economy, Proposal A hinders the ability of local government to address new service needs in the community without impacting basic municipal services.

In 2006, which has been termed a "transitional year" a strategic planning initiative will begin and will result in a comprehensive 5-year fiscal plan which will form the foundation for a transformation from budgeting based on "allocation of resources" to an outcomes based approach which focuses on positively impacting the quality of life for all citizens of the Kalamazoo community. The fiscal plan will include components to ensure a fiscally sustainable organization, which is positioned to increase the organizational capacity, including efficiency and effectiveness in the delivery of core services. Building on the "Blueprint for Action" completed in 2001, and updated in 2006, the 5-year fiscal plan will continue to utilize a high level of community involvement to obtain a comprehensive assessment of our community's expectations and resources.

### **Awards and Acknowledgements**

The Government Finance Officer's Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Kalamazoo for its comprehensive annual financial report for the fiscal year ended December 31, 2004. This was the tenth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, a government had to publish an easily readable and efficiently organized comprehensive annual finance report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting in to the GFOA to determine its eligibility for another certificate.

In addition, the City also received the Government Finance Officer's Association of the United States and Canada Distinguished Budget Presentation Award for its 2004 annual budget document. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated service of entire staff of the City of Kalamazoo. We want to thank all involved, especially the entire staff of the Budget & Accounting Department. Credit also must be given to the mayor and the governing commission for their unfailing support to maintaining the highest standards of professionalism in the management of the City of Kalamazoo's finances.

Respectfully submitted,

Kenneth P. Collard Acting City Manager Mark D. Stuhldreher Management Services Director, CFO

Man D. Stuhlelike



## COMMISSIONER INTERNAL AUDITOR Ann Videtich Sean McCann COMMISSIONER Barbara Hamilton Miller CITY CLERK Scott Borling COMMISSIONER Don Cooney CITIZENS OF KALAMAZOO CITY COMMISSION CITY MANAGER Kenneth P. Collard MAYOR Hannah J. McKinney Bobby J. Hopewell VICE MAYOR CITY ATTORNEY Lee Kirk COMMISSIONER David Anderson CITY ASSESSOR Connie Darling COMMISSIONER Mary Balkema

INFORMATION TECHNOLOGY DIRECTOR Duane Hettinger FRANSPORTATION DIRECTOR Bill Schomisch PUBLIC SAFETY DIRECTOR ECONOMIC DEVELOMENT CORPORATION DIRECTOR HUMAN RESOURCES/ LABOR RELATIONS Jerome Kisscorni Doreen Brinson Daniel Weston MANAGER (Acting) ASSITANT CITY MANAGER COMMUNITY PLANNING & DEVELOPMENT DIRECTOR PARKS & RECREATION MANAGEMENT SERVICES & CFO Mark D. Stuhldreher PUBLIC SERVICES
DIRECTOR (Acting) Jerri Barnett-Moore Jeff Chamberlain Bruce Merchant DIRECTOR OF Frances Jewell DIRECTOR (Acting)

## CITY OF KALAMAZOO, MICHIGAN

### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2005

### **City Commission**

Hannah J. McKinney, Mayor Bobby J. Hopewell, Vice Mayor

Don Cooney
David Anderson
Mary Balkema
Barbara Hamilton Miller
Sean McCann

### **CITY ADMINISTRATION**

City Manager: Kenneth P. Collard, ICMA-CM, P.E.

Jerome Kisscorni, Acting Executive Director of Economic Development Corporation
Jerri Barnett-Moore, Acting Assistant City Manager
Doreen Brinson, Human Resources/Labor Relations Director
Daniel Weston, Chief of Public Safety
Patsy Moore, Budget and Accounting Director/Comptroller
William Schomisch, Transportation Director
Frances Jewell, Parks & Recreation Director
Duane Hettinger, Information Technology Director
Mark Stuhldreher, Management Services Director & Chief Financial Officer
Bruce Merchant, Acting Public Services Director

#### MANAGEMENT SERVICES DEPARTMENT

Patsy Moore, Budget & Accounting Director/ Comptroller Wade Carlson, City Treasurer Constance Darling, City Assessor

#### CITY COMMISSION APPOINTEES

Lee Kirk, City Attorney Scott Borling, City Clerk Ann Videtich, Internal Auditor Constance Darling, City Assessor Nick Lam, Purchasing Director

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Kalamazoo, Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

President

**Executive Director** 

Care Eperge



### **INDEPENDENT AUDITORS' REPORT**

June 14, 2006

Honorable Mayor and Members of the City Commission City of Kalamazoo, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the *City of Kalamazoo*, *Michigan*, as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Kalamazoo's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Downtown Development Authority and the Kalamazoo Municipal Golf Association, which represent 17.2% and 5.2% of the assets and 23.6% and 4.5% of the revenues of the aggregate discretely presented component units, respectively. Those financial statements were audited by other auditors whose reports were furnished to us, and our opinion, insofar as it relates to the amounts included for the Downtown Development Authority and the Kalamazoo Municipal Golf Association, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Kalamazoo, Michigan, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof and the budgetary comparisons for the General Fund and major special revenue funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2006, on our consideration of the City of Kalamazoo, Michigan's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters, in a separately issued single audit report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3-20 and the historical pension supplementary information for the Employees Retirement System listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit this information and do not express opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Kalamazoo's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

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As management of the City of Kalamazoo, Michigan, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2005. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i-vi of this report.

### **Financial Highlights**

- The assets of the City exceeded its liabilities ("net assets") at the close of the most recent fiscal year by \$324,532,750. Of this amount, \$25,515,829 ("unrestricted net assets") may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$9,823,830 or 3.12%. This net increase was a combination of a \$7.9 million increase in governmental activities net assets and a \$1.8 million increase in business-type activity net assets.
- The City's total bonded debt increased by \$3,195,924 during the current fiscal year. The increase was mostly attributable to the three new debt issues: two Capital Improvement General Obligation bonds and one installment purchase contract, refinanced General Obligation debt and defeasance of debt net the scheduled repayment of bonded debt.
- As of the close of the current fiscal year, the City's *governmental funds* reported combined ending fund balances of \$26,539,532, a decrease of \$1,703,912 from the prior year. Approximately 54% of the combined fund balances, or \$14,296,020, was available for spending at the government's discretion ("unreserved fund balance"). However, of that amount, \$4,486,569 was attributable to special revenue funds and permanent funds. Fund balances in those funds must be used for their intended purposes, leaving \$9,809,551, or 9.7% of revenues and other financing sources, available for use at the government's discretion for general operating purposes.
- The General Fund *non-GAAP*, *budgetary* (see explanation under the General Fund financial analysis) unreserved, undesignated fund balance for the general fund was \$6,766,574, or 13.7% of total general fund revenues and other financing sources. For the purpose of the City's policy, amounts designated as budgeted for use in the next year, \$714,314 for 2006 is added to the unreserved, undesignated fund balance, resulting in a fund balance of \$7,480,888, or 15%. The General Fund *GAAP* unreserved, undesignated fund balance for the general fund was \$1,444,224 or 2.9% of total general fund revenues and other financing sources.
- Combined business-type funds net assets increased \$1,840,542 in 2005. This increase includes \$4 million increase to net assets in the Water Fund, due mainly to \$4.1 million being received as capital contributions (revenues for extensions and system improvements from an outside party), a \$1.1 million operating loss in the wastewater fund and the transfer of the Intermodal Transportation Center's net assets of \$1 million.

### Overview and Analysis of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City of Kalamazoo's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases and decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation and sick leave)

Both the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, highways and streets, parks and recreation, economic development and community development. The business-type activities of the City include wastewater, water and other enterprise operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also legally separate entities for which the City is financially accountable. Financial information for these *component units* are reported separately from the financial information presented for the primary government itself. The Building Authority, although also legally separate, functions for all practical purposes as a department of the City, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 21-22 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains twenty-nine (29) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the City's general funds; the major street streets, local streets, solid waste, neighborhood and community development special revenue funds; the capital improvement project and Cork Street landfill cap construction funds; and the Building authority debt service fund. Data from the other sixteen (16) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for its general, special revenue and capital projects. Budgetary comparison statements have been provided herein to demonstrate compliance with those budgets.

The basic governmental fund financial statements can be found on pages 23-34 of this report.

**Proprietary funds.** The City maintains two different types of proprietary funds, *enterprise funds* and *internal service funds*. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its wastewater, water, and farmer's market. Internal service funds are an accounting device used to accumulate and allocate cost internally among the City's various functions. The City uses internal service funds to account for its equipment maintenance, self-insurance, engineering services, city-wide maintenance, and printing/mail services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the wastewater and water systems, which are considered to be major funds of the City. Conversely, all of the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 35-38 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary funds financial statements can be found of pages 39-40 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 43-77 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This is limited to a schedule concerning the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on page 78 of this report.

The combining statements referred to earlier in connection with non major funds are presented immediately following the required supplementary information. Combining and individual fund financial statements and schedules can be found on pages 79-126 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Kalamazoo, assets exceeded liabilities by \$324,532,750 at the close of the most recent fiscal year.

By far the largest portion of the City's net assets, \$254,020,155 or 78.2 percent, reflects its investment in capital assets (e.g. land, land improvements, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Kalamazoo's Net Assets

	Governmental activities		Business-type activities				Total			
		2005	2004	2005		2004		2005		2004
Current and other assets	\$	62,437,981	\$ 65,116,633	\$ 31,900,325	\$	32,509,321	\$	94,338,306	\$	97,625,954
Capital assets, net Total assets		164,317,599 226,755,580	154,512,475 219,629,108	170,911,106 202,811,431		169,590,440 202,099,761		335,228,705 429,567,011		324,102,915 421,728,869
Long-term liabilities outstanding		70,003,278	67,294,980	24,569,774		25,681,380		94,573,052		92,976,360
Other liabilities		7,690,119	11,255,233	2,771,090		2,788,356		10,461,209		14,043,589
Total liabilities		77,693,397	78,550,213	27,340,864		28,469,736		105,034,261		107,019,949
Net assets: Invested in capital assets, net										
of related debt		105,799,049	107,099,832	148,221,106		145,485,396		254,020,155		252,585,228
Restricted		30,173,266	11,360,665	14,823,500		15,616,902		44,996,766		26,977,567
Unrestricted	_	13,089,868	22,618,398	 12,425,961		12,527,727		25,515,829		35,146,125
Total net assets	\$	149,062,183	\$ 141,078,895	\$ 175,470,567	\$	173,630,025	\$	324,532,750	\$	314,708,920

An additional portion of the City's net assets, \$44,996,766 or 13.9 percent, represents resources that are subject to external restrictions on how they may be used. Restricted net assets include amounts set aside for endowments, debt service, debt-financed projects, long-term advances, and externally mandated commitments. The remaining balance of *unrestricted net assets*, \$25,515,829 or 8.3 percent may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The government's net assets increased \$9,823,830 or 3.12% during the current fiscal year. This net increase was a combination of a \$7.9 million increase in governmental activities net assets and a \$1.8 million increase in business-type activity net assets, attributable largely to the following:

- Governmental activities. On a modified accrual (or near-term, budgetary focus) basis, the governmental funds fund balances decreased by \$1.7 million. However, as a result of long-term considerations for the full accrual, long-term perspective of the government-wide statements, \$9.6 million in adjustments offset the \$1.7 million decrease. The most notable accounting adjustment was for capital purchases made in 2005, amounting to \$17 million, which are considered expenditures in the short-term focus of governmental funds but have no effect, other than depreciation, on the total net assets for the long-term focused government-wide statements.
- **Business-type activities.** The increase of net assets in the business-type activities was attributable to the operating loss in the Wastewater fund of \$1.2 million, \$4.1 million of capital contributions to the Water system (revenues received for extension and improvements to the water distribution system that are paid for by an outside party, such as a homeowner, or developer) received in 2005, and a \$599,532 operating gain in the Water fund attributed to this gain.

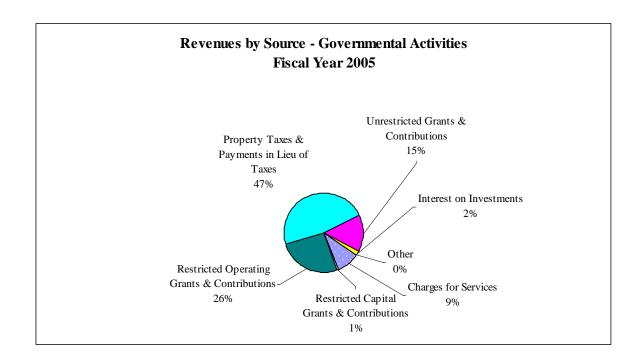
### City of Kalamazoo's Changes in Net Assets

	Governmental activities		Business-ty	pe activities	Total		
	2005	2004	2005	2004	2005	2004	
Revenue:							
Program revenue:							
Charges for services	\$ 6,496,443	\$ 5,319,140	\$ 27,371,600	\$ 27,687,183	\$ 33,868,043	\$ 33,006,323	
Operating grants and contributions	18,002,937	16,811,523	1,422,097	236,315	19,425,034	17,047,838	
Capital grants and contributions	479,577	532,334	6,316,121	5,674,667	6,795,698	6,207,001	
General revenue:							
Property taxes	33,066,650	31,803,955	-	-	33,066,650	31,803,955	
Grants and contributions not							
restricted to specific programs	10,461,886	10,499,478	(8,646)	29,593	10,453,240	10,529,071	
Other	1,173,843	576,217	21,168	26,791	1,195,011	603,008	
Total revenue	69,681,336	65,542,647	35,122,340	33,654,549	104,803,676	99,197,196	
Expenses:							
General government	5,307,982	5,354,674	-	-	5,307,982	5,354,674	
Public safety	30,897,982	32,320,014	-	-	30,897,982	32,320,014	
Economic Development	902,612	982,743	-	-	902,612	982,743	
Community Dev and Planning	6,363,525	7,676,008	-	-	6,363,525	7,676,008	
Parks	905,279	1,039,470	-	-	905,279	1,039,470	
Recreation	1,583,015	1,670,349	-	-	1,583,015	1,670,349	
Public works	5,532,502	6,240,100	-	-	5,532,502	6,240,100	
Streets	7,085,322	6,883,911	-	-	7,085,322	6,883,911	
Interest on long-term debt	3,119,829	2,582,855	-	-	3,119,829	2,582,855	
Wastewater	-	-	20,770,198	19,904,896	20,770,198	19,904,896	
Water	-	-	11,392,060	10,936,547	11,392,060	10,936,547	
Other		-	1,119,540	195,459	1,119,540	195,459	
Total expenses	61,698,048	64,750,124	33,281,798	31,036,902	94,979,846	95,787,026	
Increase in net assets before transfers	7,983,288	792,523	1,840,542	2,617,647	9,823,830	3,410,170	
Transfers		(319,342)		319,342		_	
Change in net assets	7,983,288	473,181	1,840,542	2,936,989	9,823,830	3,410,170	
Net assets - beginning, as restated	141,078,895	140,605,714	173,630,025	170,693,036	314,708,920	311,298,750	
1 to asses - reginning, as restated	171,070,093	170,000,714	173,030,023	170,023,030	317,700,920	311,230,730	
Net assets - end of year	\$149,062,183	\$ 141,078,895	\$ 175,470,567	\$173,630,025	\$ 324,532,750	\$314,708,920	

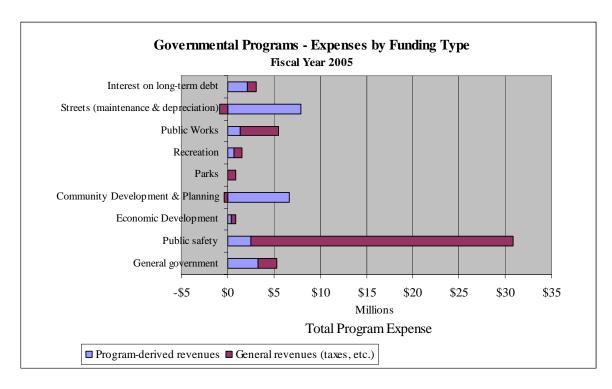
Governmental activities. Governmental activities increased the City's net assets \$7.9 million, accounting for 81.3 percent of the total growth in the government's net assets. Key elements of this increase are as follows:

- Property taxes increased by \$1,162,393 or 3.7%, on a non-GAAP, budgetary basis from 2004.
- Interest earnings increased by \$606,260 or 118% from favorable investment activity.

While some revenue for governmental activities is derived from charges specific to programs, the majority of programs are generally subsidized by tax revenues and/or by intergovernmental aid. In total, for fiscal year 2005, 65% of governmental program expenses were funded by a combination of property taxes, revenue sharing from the State of Michigan, interest earnings, and reserves as depicted on the following chart.



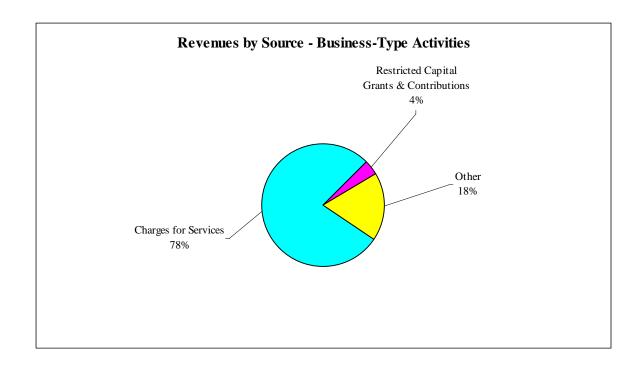
The following chart depicts the total expenses for each governmental program for the City of Kalamazoo and the degree to which they are self-supporting and/or subsidized.



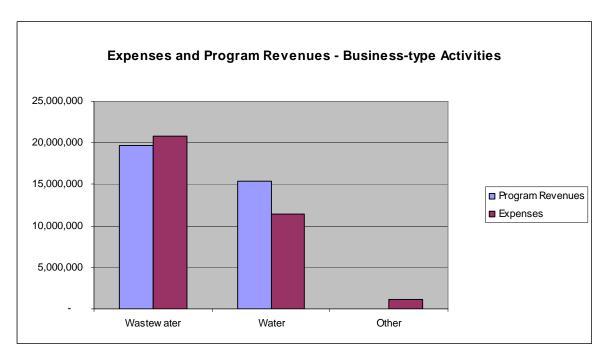
**Business-type activities.** Business-type activities increase the City's net assets by \$1.8 million, accounting for 18.7 percent of the total growth in the government's net assets. The key element of this increase follows:

• Capital contributions emerged as a major revenue source for the Water fund during the current fiscal year, producing \$4.1 million in revenue.

In contrast to governmental activities, business-type activities are funded through user fees and charges. Business-type activities of the City include wastewater, water, and a farmer's market. In 2005, 78% of business-type activity revenues were derived from charges for services, 4% were funded through capital grants and contributions, with the remaining 18% attributable to other revenue sources, as depicted in the following chart:



The following chart depicts the total expenses for each business-type activity for the City of Kalamazoo and the degree to which they are self-supporting and/or subsidized.



### Financial Analysis of the Government's Funds.

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful is assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$26,539,532, a decrease of \$1,703,912 in comparison with the prior year. Approximately 28.8% of this total amount \$7,655,962 constitutes *unreserved*, *undesignated* fund balance, which is available for spending at the government's discretion. The remainder of fund balance is *reserved or designated* to indicate that it is not available for new spending because it has already been committed 1) for encumbrances, inventories, and prepaid expenditures, 2) advances to other funds and component units, 3) generate income to pay for the municipal cemetery and future recreation programs, and 4) designated for use for next year's expenditures.

**General Fund.** The general fund is the chief operating fund of the City of Kalamazoo. Because of the City's property tax installment payment option provided for in the City charter, some property tax collections, \$5,322,350 for 2005, are collected after the time period allowed for revenue recognition by Generally Accepted Accounting Principals (GAAP). As a result the City reports two fund balances in the fund financial statements, a "GAAP" fund balance and a "non-GAAP, budgetary basis" fund balance.

The City has a formal unreserved, undesignated fund balance policy target, using the *non-GAAP*, *budgetary* fund balance, of 15% of total general fund revenues and other financing sources. At the end of the current fiscal year, the non-GAAP, *budgetary unreserved*, *undesignated fund balance* for the general fund was \$6,766,574, or 13.7% of total general fund revenues and other financing sources. For the purpose of the City's policy, amounts designated as budgeted for use in the next year, \$714,314 for 2006 is added to the unreserved, undesignated fund balance, resulting in a fund balance of \$7,480,888, or 15%.

The GAAP unreserved, undesignated fund balance for the general fund was \$1,444,224 or 2.9% of total general fund revenues and other financing sources. This was a \$431 thousand increase from 2004 and resulted from a combination of a planned increase in the non-GAAP, budgetary fund balance; a \$394 thousand increase in property tax deferrals, which results in less property tax revenues being recognized; and a \$714 thousand reservation of fund balance for operational uses in 2006.

The fund experienced a \$1,581,341 non-GAAP, budgetary fund balance increase during 2005. However, the increase was actually \$2,971,182, since fund balance was budgeted to decrease by \$1.3 million in 2005. Revenues and other financing sources came in \$891,964 more than the amended budget. Expenditures and other financing uses were \$2,079,219 below budget, resulting in the favorable variance. However, \$1,328,733 of the positive expenditure and other financing source variance is being carried forward for spending in 2006 (recorded as reservations and designations of fund balance on the balance sheet). The General fund experienced an overall positive variance of \$2,971,182 between final amended budgeted expenditures and actual final results on a non-GAAP budgetary basis.

**Major Streets Special Revenue Fund.** The Major Streets Fund is used to account for construction, maintenance, and repair of the City's major streets. It is set up as a separate fund due to receipt of State of Michigan gas & weight tax distributions, which must be used solely for those purposes. This fund also receives operating transfers from the City's General Fund and Capital Improvement Projects Fund.

The fund experienced a \$2,549,577 decrease in fund balance in 2005. Unreserved, undesignated fund balance decreased by \$532,035 to \$49,232 or 0.7% of revenues and other financing sources, as a result of property acquisition for the West Michigan Avenue widening project. The fund experienced a \$2.1 million positive amended budget variance; however, it is being carried forward to 2006 for unfinished roadway projects.

**Local Streets Special Revenue Fund.** The Local Streets Fund is used to account for construction, maintenance, and repair of the City's local streets. Like the Major Streets Fund, it is set up as a separate fund due to receipt of State of Michigan gas & weight tax distributions, which must be used solely for those purposes. This fund also receives operating transfers from the City's Major Streets Fund and Capital Improvement Projects Fund.

The fund experienced a \$1,230,270 decrease in fund balance in 2005 due to completed road projects carried forward from 2004; however, there was a \$2,042,344 decrease in unreserved, undesignated fund balance to \$184,683, or 0.09% of revenues and other financing sources. The fund experienced an \$844,996 positive budget variance; however, it is being carried forward to 2006 for unfinished roadway projects.

**Solid Waste Special Revenue Fund.** The Solid Waste fund is used to account for funds provided by a special tax millage for the collection and removal of solid waste.

Like the General Fund, the Solid Waste fund balance is reported using two bases: the non-GAAP, budgetary basis and the GAAP basis. The fund's *non-GAAP*, *budgetary* unreserved, undesignated fund balance increased \$356,511 during the course of 2005 to \$849,303. The GAAP basis unreserved, undesignated fund balance is \$344,736 (the entire fund balance is being carried forward for use in 2006). The increase in the non-GAAP, budgetary fund balance was attributable mainly to inflationary increases in property tax revenues in 2005 and decreased expenditures.

**Neighborhood and Community Development Special Revenue Fund.** This fund is used to account for a variety of federal award programs, most notably the City's Community Development Block, HOME, and Emergency Shelter Grants.

During 2005, the fund balance decreased \$47,664 to \$162,834, which was mainly due to activity in demolition revolving loans.

**Capital Improvement Projects Fund.** This fund is used to account for major governmental capital projects. Resources of the fund generally include General Fund transfers, grants, and bond proceeds.

The Capital Improvement Projects fund balance increased \$477,523 in 2005 to \$6,088,049. Of that amount, \$169,934 was undesignated and unreserved (available for future appropriation). The increase in total fund balance was attributable to unspent project amounts being carried forward for use in 2006.

Cork Street Landfill Cap Construction Fund. This fund is used to account for remedial response activities for an EPA Brownfield Superfund landfill site. The landfill has been closed for years, but due to the bankruptcy of the final owners, the City, along with others, was named as a "Potentially-responsible Party" (PRP) and ordered to perform remedial action on the site, including the construction of a landfill cap. Resources for this fund are comprised of payments made by the City and the other PRP's, lawsuit settlements, and grants.

During 2005, the fund balance for the Cork Street Landfill Cap Construction fund decreased \$199,559 from 2004 to \$1,086,504, due mainly to remedial activity that took place during the year.

**Building Authority Debt Service Fund.** This debt service fund is used to account for the debt service activity of the Kalamazoo Building Authority, a blended component unit. Resources consist of the collection of lease payments by the Downtown Development Authority, as well as transfers from other funds for Building Authority-related debt repayment. While this fund generally operates on a cash-in, cash-out basis, it is designated as a major fund because of the relative size of assets and liabilities as compared to other funds.

During the year, the fund balance increased \$245,092 to \$245,300. The fund balance is comprised of accumulated interest earnings and bond proceeds, which will be used to offset debt service payments in 2005.

**Other (Non-major) Governmental Funds.** During the year, the combined fund balance for the City's non-major governmental funds increased \$103,270 to \$9,389,306. The majority of the \$9.3 million fund balance was attributable to special revenue funds used for economic activities (\$2.9 million), drug forfeitures from the Kalamazoo Valley Enforcement Team (\$1.1 million), and endowments held for recreational and cemetery perpetual care purposes (\$4.8 million). Because resources for these funds are, for the most part, restricted to specific purposes, their fund balances are not available for general government use.

**Proprietary Funds.** The City's proprietary funds provide the same type of information found in the government wide financial statements, but in more detail.

**Wastewater Fund.** *Unrestricted* net assets (the amount available for future spending) of the City's Wastewater fund amounted to \$5,325,210 as of December 31, 2005. The fund had a decrease in total net assets for the year of \$1,128,655.

Contributing to the decrease in total net assets was an operating loss of \$1,216,353. An operating loss was anticipated for 2005; however, operational savings helped to reduce the anticipated loss. Also, revenue of \$1.3 million for true-up charges was booked in 2004. The true-up has been a requirement of the Wastewater Utility since 1999. This adjustment computes the difference between projected and actual cost of service for outside city customers. The results of the study completed in 2004 showed that an additional \$1.3 million should have been collected. Actual implementation of the true-up collections completed in 2005 resulted in a reduction of \$840 thousand in revenues.

The City has a financial policy, which targets minimum levels for certain reserves in the Wastewater Fund. The Operating Reserve (working capital) should be at least 90 days of budgeted operation & maintenance expense; the Emergency Capital Reserve should be at least equal to the prior year's depreciation expense; and the Environmental Clean-Up Reserve should be equal to the estimated present value cost of known, quantifiable and probable clean-up liabilities. As of December 31, 2005, the balances in these reserves were at or above the minimum levels.

**Water Fund.** *Unrestricted* net assets (the amount available for future spending) of the City's Water fund amounted to \$5,598,384 as of December 31, 2005. The fund had an increase in total net assets for the year of \$4,001,947 and a decrease in unrestricted net assets of \$667,796.

The increase in net assets is primarily attributable to \$4.1 million of capital contributions (revenues received for extensions and improvements to the water distribution system that are paid for by an outside party, such as a homeowner or developer) received in 2005. Because that amount was used to amount purchase capital assets, it increased the amount of net assets reported as *Invested in capital assets, net of related debt*, thereby resulting in an increase by that amount in *unrestricted net assets*.

The Water Fund experienced an operating gain of \$599,532. The gain is mostly attributed to an overall 3% increase in water rates. Although expenses were on target, operating revenues were higher than anticipated, especially for outside city customers.

The City has a financial policy, which targets minimum levels for certain reserves in the Water Fund. The Operating Reserve (working capital) should be at least 90 days of budgeted operation & maintenance expense. As of December 31, 2005, the Operating Reserves were at or above the minimum levels. The Emergency Capital Reserve is required to be at least equal to the prior year's depreciation expense. As of December 31, 2005, the balance was at the prior year's depreciation expense.

**Other Enterprise Funds.** During the year, the combined net assets for the City's non-major proprietary funds decreased \$1,086,256 to \$126,159. The majority of the net asset balance decrease, \$1,076,426 was attributable transferring the City's Intermodal Transportation fund assets to the City's component unit, Metro Transit. The City Market (farmers' market) Fund, had a \$126,159 net asset balance, the unrestricted (amount not tied up in fixed assets) portion being \$31,772.

### **General Fund Budgetary Highlights**

During the year, there was a \$786,434 increase in appropriations between the original and final amended general fund budget adopted by the City Commission. Following are the main components of the increase:

- A mid-year budget increase of \$275,000 to the original budget was transferred to the capital improvement fund for various capital projects.
- Unspent budget appropriations in the amount of \$389,517 from 2004 under the City's budgetary policies were re-appropriated in 2005.

### **Capital Asset and Debt Administration**

Capital Assets. The City's investment in capital assets for its governmental and business-type activities as of December 31, 2005, totaled \$335.2 million (net of accumulated depreciation). This investment in capital assets includes land; land improvements; buildings; water, wastewater, and storm sewer systems; vehicles and equipment; park facilities; roads; highways; and bridges. Net capital assets for governmental activities increased \$9.8 million, or 6%, while net business-type activity net assets increased \$2.4 million, or 1.4%, for business-type activities.

Major capital asset events during the current fiscal year included the following:

- Mobile dispatch system upgrade in the amount of \$594 thousand
- Construction, reconstruction, or widening of streets and sidewalks in the amount of \$5.3 million.
- Completion of the 6<sup>th</sup> Street Water Tower in the amount of \$758 thousand.
- Reconstruction of Ramp 3 (Gilmore Ramp) in the amount of \$10.1 million.

Additional information on the City's capital assets, including detailed changes from 2004, can be found in Note III C on pages 62-64 of this report.

**Long-term debt.** In total, the City's long-term liabilities increased \$ 1,596,692, or 1.5% to \$94,573,052.

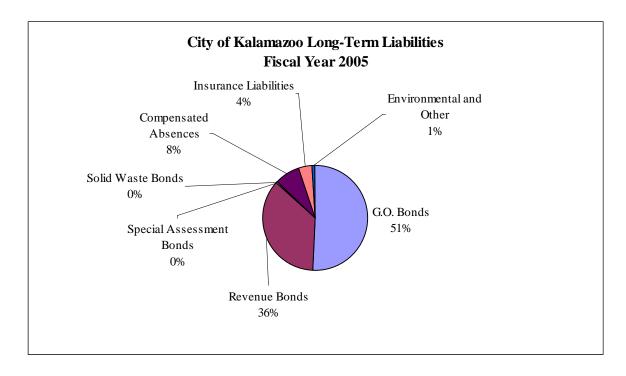
At the end of the current fiscal year, the City had total *bonded* debt outstanding of \$82,141,009, an increase from 2004 of \$3,195,924. Of this amount, \$47,676,009 was comprised of debt backed by the full faith and credit of the government ("general obligation debt"). The remainder of the City's bonded debt represented \$34,085,000 in bonds secured solely by specified revenue sources ("revenue bonds"), and \$380,000 in bonds supported by a special assessment levy.

Michigan statutes limit the amount of *general obligation* debt a governmental entity may issue to 10% of its total state equalized valuation. The current debt limitation for the City was \$182,904,652, which was significantly in excess of the City's \$47.6 million in outstanding general obligation debt.

During the current fiscal year, the City issued three new bonds: \$17,885,000 of new general obligation bonds and \$260,000 installment purchase contract. The general obligation bonds were issued to fund the public sectors commitment to the \$27 million Cinema/Ramp Project. In addition, \$7,180,000 of its existing debt was defeased to take of advantage of favorable interest rates. Also, \$1,035,000 existing general obligation debt was defeased as a result of selling its Public Works Hatfield facility and the reconstruction of parking ramp 3.

Also contributing to the overall change in City long-term liabilities was a \$260,233 decrease in insurance liabilities, the result of a decrease in long-term workers compensation claims, and a \$954,694 decrease in compensated absences.

The major categories of long-term liabilities are depicted in the following graph:



Additional information on the City's long-term debt, including comparisons by category to 2004, can be found in note disclosures on pages 65-71.

### **Bond Ratings**

The following chart depicts the City's credit rating for the various outstanding debt and the different rating agencies as of December 31, 2005.

_	Fitch	S&P
Water and wastewater revenue bonds	AA-	A+
General obligation limited tax bonds	AA	AA
General obligation unlimited tax bonds	AA	AA

### **Economic Factors and Next Year's Budgets and Rates**

The City of Kalamazoo is a mid-sized, urban Michigan municipality. Like many other urban communities, the City is "built-out", meaning its land, for the most part, is developed, and that other local units of government, which prohibits any boundary expansion, surround it. While proactive in its economic development policies (see the Transmittal Letter for a more in-depth description), the City faces challenges common of most aging urban communities.

The City is home to the main campuses of Western Michigan University, from which the City derives immense economic and intellectual benefits. However, because of the university's location, as well as being the County seat, 40% of the City's land is considered non-taxable. Furthermore, the voters to the State of Michigan have, over the years, enacted two property tax growth control measures, the "Headlee Amendment" and "Proposal A". These measures have the effect of limiting property tax revenue growth to rate of inflation, which has been unusually low the past several years.

Since 2002, the City and other Michigan local governments have experienced a significant reduction in state revenue sharing. As a result of above-mentioned factors, the City levies the maximum charter millage rate. Reductions in state revenue sharing, a cumulative amount of \$9.3 million since 2000, combined with the property tax limitation measures and the large amount of tax-exempt properties, have presented significant challenges to the City in maintaining service levels.

To address these fiscal challenges, the City has enacted a number of budgeting measures over the past several years, including reductions in staffing and certain support area service levels. The 2006 fiscal year budget increases operational General Fund spending by 1.23% from fiscal year 2005 amended budget, despite contractual wage increases and the escalating cost of health care, while transferring a significant amount, \$3 million or 5.9% of total expenditures, for capital project needs.

In light of the budget cuts experienced during the past several years and an expected turn-around in the state and national economies, the City felt it prudent to "dip into" its General Fund reserves and make an exception to its long-standing policy of maintaining a fund balance equal to 15% of revenues and other financing sources. For fiscal year 2006, the ending fund balance is budgeted to come in at 12.39% of revenues and other financing sources. However, the City Commission has adopted a formal commitment, contained in its 2006 Budget Resolution, that any additional resources (surplus revenue receipts) that become available will be used to restore the fund balance back to the 15% level before being appropriated for any other purpose. The 2006 budget seeks to once again maintain basic services and infrastructure, economic growth, neighborhood and community development, affordable housing and expansion of the resource base.

In 2006, the City will begin a strategic planning initiative that will result in a comprehensive 5-year fiscal plan, which will form the foundation for a transformation from budgeting based on "allocation of resources" to an outcomes based approach. This new approach will focus on positively impacting the quality of life for all citizens of the Kalamazoo community. The fiscal plan will include components to ensure a fiscally sustainable organization, which is positioned to increase the organizational capacity, including efficiency and effectiveness in the delivery of core services. Building on the "Blueprint for Action" completed in 2001, and updated in 2006, the 5-year fiscal plan will continue to utilize a high level of community involvement to obtain a comprehensive assessment of our community's expectations and resources.

Property tax millage rates are budgeted to remain the same in fiscal year 2006.

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City's Management Services Director, 241 W. South Street, Kalamazoo, Michigan 49007.

#### Statement of Net Assets December 31, 2005

	Primary Government						<u></u>		
	G	overnmental	В	Business-type			•	Component	
		Activities		Activities		Total		Units	
Assets									
Cash and cash equivalents	\$	21,172,911	\$	6,803,342	\$	27,976,253	\$	3,989,164	
Investments		4,006,995		-		4,006,995		-	
Receivables, net		33,092,372		5,502,991		38,595,363		8,767,088	
Internal balances		(1,311,159)		1,311,159		-		-	
Prepaid items and other assets		856,457		1,962,370		2,818,827		467,120	
Restricted cash		2,050,735		2,594,749		4,645,484		1,796,143	
Restricted investments		-		13,725,714		13,725,714		1,151,263	
Investments with agents		2,569,670		-		2,569,670		-	
Capital assets not being depreciated		40,123,802		7,367,437		47,491,239		10,406,058	
Capital assets being depreciated, net	_	124,193,797		163,543,669		287,737,466		8,829,224	
Total assets		226,755,580		202,811,431		429,567,011		35,406,060	
Liabilities									
Accounts payable and accrued expenses		7,137,621		2,771,090		9,908,711		14,432,232	
Unearned revenue		552,498		-		552,498		1,002,090	
Long-term liabilities:									
Due within one year		7,571,263		1,479,972		9,051,235		468,584	
Due in more than one year		62,432,015		23,089,802		85,521,817		577,984	
Total liabilities		77,693,397		27,340,864		105,034,261		16,480,890	
Net assets									
Invested in capital assets, net of related debt		105,799,049		148,221,106		254,020,155		17,625,828	
Restricted net assets:		,,				,,,,,		,,	
Non-expendable restricted net assets		2,621,022		_		2,621,022		_	
Expendable restricted net assets:		, ,				, ,			
Debt service		7,769,289		-		7,769,289		-	
Major and local street projects		7,080,937		-		7,080,937		-	
Economic development projects		3,747,178		-		3,747,178		-	
Other purposes (externally imposed)		8,954,840		14,823,500		23,778,340		-	
Unrestricted		13,089,868		12,425,961		25,515,829		1,299,342	
Total net assets	\$	149,062,183	\$	175,470,567	\$	324,532,750	\$	18,925,170	

# Statement of Activities For the Year Ended December 31, 2005

						gram Revenues erating Grants,		
Functions/Programs		Expenses	Charges for Services			Contributions, and Restricted Interest		Capital Grants and ontributions
Primary government								
Governmental activities:	Φ.	5 207 002	Φ.	2 505 200	Ф	777 700	Φ	
General government	\$	5,307,982	\$	2,507,300	\$	777,709	\$	-
Public safety (combined police & fire)		30,897,982		317,258		1,709,973		479,577
Economic development		902,612		881		409,452		-
Community development and planning		6,363,525		2,985,821		3,723,189		-
Parks		905,279		21,349		350		-
Recreation		1,583,015		341,362		315,501		-
Public works		5,532,502		268,767		1,085,868		-
Streets (maintenance & depreciation)		7,085,322		53,705		7,866,426		-
Interest on long-term debt		3,119,829		-		2,114,469		-
Total governmental activities		61,698,048		6,496,443		18,002,937		479,577
Business-type activities:								
Wastewater		20,770,198		18,424,157		1,189,455		43,072
Water		11,392,060		8,914,883		232,642		6,273,049
Other		1,119,540		32,560		-		-
Total business-type activities		33,281,798		27,371,600		1,422,097		6,316,121
Total primary government	\$	94,979,846	\$	33,868,043	\$	19,425,034	\$	6,795,698
Component units								
Development authorities	\$	8,408,460	\$	2,358,655	\$	1,625,840	\$	1,089,547
Public transportation	*	12,528,185		1,826,225		8,002,658	•	9,262,578
Golf courses		1,579,851		1,386,071		1,262		-
Total component units	\$	22,516,496	\$	5,570,951	\$	9,629,760	\$	10,352,125

General revenues:

Property taxes

Grants and contributions not restricted

to specific programs

Unrestricted investment earnings

Gain (loss) on disposal of capital assets

Contributions to permanent funds

Total general revenues and contributions

Change in net assets

Net assets, beginning of year

Net assets, end of year

Net (Expense) Revenue and Changes in Net Assets

	Pr	imary Government		
G	overnmental	<b>Business-type</b>		Component
	Activities	Activities	Total	Units
\$	(2,022,973)	\$ - \$	6 (2,022,973)	\$ -
Ф	(28,391,174)	ф - 4	(28,391,174)	φ - -
	(492,279)	_	(492,279)	_
	345,485	_	345,485	_
	(883,580)	_	(883,580)	_
	(926,152)	_	(926,152)	_
	(4,177,867)	_	(4,177,867)	_
	834,809	_	834,809	_
	(1,005,360)	_	(1,005,360)	_
	(36,719,091)		(36,719,091)	
	(30,717,071)		(30,717,071)	
		(1.112.514)	(1 112 51 4)	
	-	(1,113,514)	(1,113,514)	-
	-	4,028,514	4,028,514	-
		(1,086,980)	(1,086,980)	-
		1,828,020	1,828,020	
	(36,719,091)	1,828,020	(34,891,071)	-
	-	-	-	(3,334,418)
	-	=	-	6,563,276
	-	-	-	(192,518)
	-	-	-	3,036,340
	33,066,650	-	33,066,650	5,578,358
	10 461 996	(9.646)	10 452 240	
	10,461,886	(8,646)	10,453,240	-
	1,119,704	16,454	1,136,158	(42.404)
	- 	4,714	4,714	(43,494)
	54,139	-	54,139	-
	44,702,379	12,522	44,714,901	5,534,864
	7,983,288	1,840,542	9,823,830	8,571,204
	141,078,895	173,630,025	314,708,920	10,353,966
\$	149,062,183	\$ 175,470,567 \$	324,532,750	\$ 18,925,170

#### Balance Sheet Governmental Funds December 31, 2005

		General		Major Streets		Local Streets		Solid Waste
<u>ASSETS</u>								
Assets								
Cash and cash equivalents	\$	2,632,139	\$	3,058,488	\$	1,091,355	\$	434,124
Investments		-		-		-		-
Receivables:								
Taxes		6,891,017		-		-		588,800
Notes		121,000		-		-		-
Special assessments		12,918		-		12,230		-
Accrued interest		47,564		-		7,967		-
Other		1,562,570		1,810,368		29		-
Due from other funds		527,443		387,065		756,790		1,566
Due from component units		241,261		-		-		-
Due from other governments		143,473		741,784		178,833		-
Advances to other funds		340,000		-		-		-
Advances to component units		-		1,705,874		-		-
Prepaid items and other assets		40,286		-		1,499		-
Restricted cash		-		-		-		-
Investments with agents		-		-		-		
TOTAL ASSETS	\$	12,559,671	\$	7,703,579	\$	2,048,703	\$	1,024,490
LIABILITIES AND FUND BALANCE								
Y 1.1.000								
Liabilities	¢.	500.070	ф	052 474	d.	275 000	d.	01.620
Accounts payable	\$	509,870	\$	952,474	\$	275,900	<b>3</b>	81,628
Accrued and other liabilities		1,106,758		12,653		2,724		5,793
Due to other funds		656,882		995,639		424,314		87,766
Due to component units		21,329		-		-		-
Due to other governments		4,078		-		7.641		-
Advances from other funds Deposits payable		13,900		-		7,641		-
Deferred revenue		6,889,456		1,210,355		20,076		489,668
Deferred revenue		0,009,430		1,210,333		20,070		469,008
Total liabilities		9,202,273		3,171,121		730,655		664,855
Fund balance								
Reserved for:								
Encumbrances		204,155		2,777,352		363,639		14,899
Prepaid items		40,286		-		1,499		-
Long-term receivables		-		-		-		-
Advances to other funds		340,000		-		-		-
Advances to component unit		-		1,705,874		-		-
Cemetery perpetual care		-		-		-		-
Recreational activities		-		-		-		-
Unreserved:								
Designated for subsequent years' expenditures		1,328,733		-		768,227		-
Designated for subsequent years' expenditures,								
reported in nonmajor special revenue funds		-		=		-		-
Undesignated		1,444,224		49,232		184,683		344,736
Undesignated, reported in nonmajor:								
Special revenue funds		-		-		-		-
Debt service funds		-		=		-		-
Capital projects funds		-		-		-		-
Permanent funds		-		-		-		
Total fund balance		3,357,398		4,532,458		1,318,048		359,635
TOTAL LIABILITIES AND FUND BALANCE	\$	12,559,671	\$	7,703,579	\$	2,048,703	\$	1,024,490

Co	ghborhood and ommunity velopment	A	Building uthority bt Service	L	Cork Street andfill Cap construction	-		G	Other overnmental Funds	Total
\$	270,963	\$	293,583	\$	-	\$	4,123,652	\$	2,745,607 4,006,995	\$ 14,649,911 4,006,995
	6,297,826		-		-		-		727,980	7,479,817 7,146,806
	- 262,718		37,588		6,055		27,616 - 400,000		170,381 19,016 671,373	223,145 74,547 4,750,701
	260		5 7,128,598		- -		815,493 100,000		124,383 309,309	2,613,005 7,779,168
	521,946 - -		-		- - -		7,641		191,071 - 1,986,921	1,777,107 347,641 3,692,795
	-		-		2,050,735		1,665,713		903,957	41,785 2,050,735 2,569,670
\$	7,353,713	\$	7,459,774	\$	2,056,790	\$		\$	11,856,993	\$ 59,203,828
\$	130,286	\$	2,250	\$	-	\$	851,797	\$	73,885	\$ 2,878,090
	17,379 366,333		83,625		67,281		140,759 16,400		65,492 292,708 104,934	1,210,799 3,115,307 142,663
	14,513		-		-		494		-	19,085 7,641
	73,116 6,589,252		7,128,599		903,038 (33)		42,616		2,904 1,927,764	992,958 24,297,753
	7,190,879		7,214,474		970,286		1,052,066		2,467,687	32,664,296
	32,624		-		24,200		1,514,073		109,327	5,040,269
	-		-		- - -		400,000 7,641		-	41,785 400,000 347,641
	-		-		-		100,000		1,986,921 1,735,160 885,862	3,792,795 1,735,160 885,862
	-		245,300		-		3,896,401		-	6,238,661
	130,210		-		1,062,304		169,934		401,397	401,397 3,385,323
	-		<del>-</del>		-		-		1,835,840 162,006	1,835,840 162,006
	- - -		- - -		- - -		- - -		23,561 2,249,232	23,561 2,249,232
	162,834		245,300		1,086,504		6,088,049		9,389,306	26,539,532
\$	7,353,713	\$	7,459,774	\$	2,056,790	\$	7,140,115	\$	11,856,993	\$ 59,203,828

# Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets December 31, 2005

nd balances - total governmental funds	\$	26,539,532
mounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources, and therefore not report	ted	
in the funds.		269 017 290
Add: capital assets Subtract: accumulated depreciation		268,917,289 (106,405,688)
Subtract: accumulated depreciation		(100,403,000)
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset		
deferred revenues in the governmental funds, and thus are not included in fund balance.	•	
		£ 012 010
Add: deferred property taxes		5,812,018
Add: other deferred revenues		17,950,837
Internal service funds are used by management to charge the costs of certain activities, such insurance and other centralized costs, to individual funds. The assets and liabilities of certain		
internal service funds are included in governmental activities in the statement of net assets.		
internal service funds are included in governmental activities in the statement of net assets.		4.159.994
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds		4,159,994
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal		
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds	e	4,159,994 (1,470,595)
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal	e	
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds Subtract: net assets allocated to component units from governmental-type activity internal service funds  Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore		(1,470,595)
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds Subtract: net assets allocated to component units from governmental-type activity internal service funds  Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore not reported in the funds.		(1,470,595) (385,597)
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds Subtract: net assets allocated to component units from governmental-type activity internal service funds  Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.  Subtract: bonds and installment purchase contracts payable		(1,470,595) (385,597) (59,451,009)
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds Subtract: net assets allocated to component units from governmental-type activity internal service funds  Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.  Subtract: bonds and installment purchase contracts payable Subtract: accrued interest on long-term debt		(1,470,595) (385,597) (59,451,009) (548,682)
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds Subtract: net assets allocated to component units from governmental-type activity internal service funds  Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.  Subtract: bonds and installment purchase contracts payable Subtract: accrued interest on long-term debt Subtract: compensated absences		(1,470,595) (385,597) (59,451,009) (548,682) (5,634,016)
internal service funds are included in governmental activities in the statement of net assets.  Add: net assets of governmental activities accounted for in internal service funds Subtract: net assets allocated to business-type activities from governmental-type activity internal service funds Subtract: net assets allocated to component units from governmental-type activity internal service funds  Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.  Subtract: bonds and installment purchase contracts payable Subtract: accrued interest on long-term debt		(1,470,595) (385,597) (59,451,009) (548,682)

The accompanying notes are an integral part of these financial statements.

and amortized over the life of the bonds in the statement of net assets.

Add: deferred charges for bond issuance costs

Net assets of governmental activities

655,421

\$ 149,062,183

#### Statement of Revenue, Expenditures and Changes in Fund Balances Governmental Funds

#### For the Year Ended December 31, 2005

		General		Major Streets	Local Streets		Solid Waste
Revenue							
Property taxes and special assessments	\$	29,699,850	\$	_	\$ 5,370	\$	2,718,593
Licenses and permits	Ψ	2,187,748	Ψ	_		Ψ	2,710,373
Intergovernmental revenue		11,375,426		4,708,068	1,162,004		_
Charges for services		1,129,388		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1,102,00		_
Fines and forfeits		44,266		_	_		_
Interest and dividends		795,770		138,463	55,258		2,540
Net investment earnings				-	-		<b>2</b> ,8 .6
Rental of facilities		_		_	_		_
Other revenue		3,925,763		757,911	28,634		
Total revenue		49,158,211		5,604,442	1,251,266		2,721,133
Expenditures							
Current expenditures:							
General government		8,588,226		-	-		_
Public safety (combined police & fire)		29,485,945		-	-		_
Economic development		500,000		-	-		_
Community development and planning		2,538,507		-	-		_
Parks and recreation		2,278,962		-	-		_
Public works		1,292,281		-	-		_
Cemeteries		-		-	-		-
Solid waste		_		-	-		2,109,015
Streets		_		2,307,648	1,339,553		_
Other		-		-	-		-
Debt service:							
Principal		-		-	-		-
Interest and fiscal charges		133,074		-	-		-
Capital outlay		-		4,289,796	1,129,625		-
Total expenditures		44,816,995		6,597,444	2,469,178		2,109,015
Excess (deficiency) of revenue over expenditures		4,341,216		(993,002)	(1,217,912)		612,118
Other financing sources (uses)							
Transfers in		25,300		817,000	750,000		-
Transfers out		(3,181,686)		(2,373,575)	(762,358)		(301,775)
Proceeds from the sale of capital assets		2,100		-	-		-
Issuance of long-term debt		-		-	-		-
Bond premium		-		-	-		
Total other financing sources (uses)	_	(3,154,286)		(1,556,575)	(12,358)		(301,775)
Net change in fund balances		1,186,930		(2,549,577)	(1,230,270)		310,343
Fund balance, beginning of year		2,170,468		7,082,035	2,548,318		49,292
Fund balance, end of year	\$	3,357,398	\$	4,532,458	\$ 1,318,048	\$	359,635

Neighborhood and Community Development	Building Authority Debt Service	Cork Street Landfill Cap Construction	Capital Improvements Projects	Other Governmental Funds	Total
\$ -	\$ -	\$ -	\$ -	\$ 48,335	\$ 32,472,148
-	-	-	-	-	2,187,748
3,423,027	-	-	336,449	1,057,524	22,062,498
45,794	-	-	-	186,918	1,362,100
-	-	-	-	368,377	412,643
3,913	10,481	29,301	195,754	314,188	1,545,668
-	2 407 576	-	-	293,975	293,975
64,197	2,407,576	1,942	1,623,303	675,126	2,407,576 7,076,876
04,197		1,942	1,023,303	073,120	7,070,870
3,536,931	2,418,057	31,243	2,155,506	2,944,443	69,821,232
-	-	-	-	-	8,588,226
-	-	-	-	1,191,863	30,677,808
-	-	-	-	539,477	1,039,477
3,548,150	-	-	-	276,005	6,362,662
-	-	-	-	261,044	2,540,006
-	-	-	-	571,613	1,292,281
-	-	-	-	3/1,013	571,613 2,109,015
-	-	-	-	-	3,647,201
-	92,747	-	-	-	92,747
	10.465.000			2 200 076	10.754.076
-	10,465,000	-	-	3,289,076	13,754,076
-	2,280,772	230,802	12,931,928	901,610 59	3,315,456 18,582,210
	-	230,602	12,931,926		10,302,210
3,548,150	12,838,519	230,802	12,931,928	7,030,747	92,572,778
(11,219)	(10,420,462)	(199,559)	(10,776,422)	(4,086,304)	(22,751,546)
-	1,178,679	-	3,116,307	4,579,361	10,466,647
(36,445)		-	(2,588,595)		
-	1,593,808	-	300,631	-	1,896,539
-	7,725,000	-	10,420,000	-	18,145,000
	168,067	-	5,602	-	173,669
(36,445)	10,665,554	-	11,253,945	4,189,574	21,047,634
(47,664)	245,092	(199,559)	477,523	103,270	(1,703,912)
210,498	208	1,286,063	5,610,526	9,286,036	28,243,444
\$ 162,834	\$ 245,300	\$ 1,086,504	\$ 6,088,049	\$ 9,389,306	\$ 26,539,532

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances

# of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2005

Net change in fund balances - total governmental funds	\$	(1,703,912)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation		
expense.		15 504 405
Add: capital outlay		17,534,487
Subtract: depreciation expense Subtract: proceeds from the sale of capital assets		(5,366,601) (1,896,539)
Subtract: loss on disposal of capital assets		(240,361)
Revenues in the statement of activities that do not provide current financial resources are not		
reported as revenues in the funds, but rather are deferred to the following fiscal year.		440.570
Add: net change in deferred property tax revenues  Add: net change in other deferred revenue		440,579 2,419,274
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	ı	
Add: principal payments on long-term liabilities		5,384,076
Add: bond issuance costs capitalized		438,813
Add: current year defeasance of long-term liabilities		8,370,000
Subtract: bond proceeds received		(18,145,000)
Subtract: bond premium received		(173,669)
Subtract: bond issuance costs amortized		(37,682)
The reduction of the City's long-term liabilities did not provide current financial resources, and was	,	
consequently not reported in the funds.		402 276
Add: reduction of long-term liability for environmental remediation  Add: reduction of long-term liability for tax tribunal payments		493,376 119,045
Add. reduction of long-term hability for tax dibunal payments		119,043
Some expenses reported in the statement of activities do not require the use of current financial		
resources and therefore are not reported as expenditures in governmental funds.		
Add: prior year accrued interest on bonds		613,215
Subtract: current year accrued interest on bonds		(548,682)
Add: decrease in the accrual of compensated absences		995,682
Internal service funds are used by management to charge the costs of certain activities, such as		
insurance and other centralized costs, to individual funds. The net revenue (expense) of certain		
internal service funds is reported with governmental activities.		150 252
Add: interest revenue from governmental internal service funds		150,252
Subtract: gain/loss on disposal of capital assets in governmental internal service funds  Add: net operating gain from governmental activities accounted for in internal service funds		(171,707) 141,068
Subtract: net transfers (internal activities) from governmental internal service funds		(832,426)
Subtract. Bet transfers (internal activities) from governmental internal service fullus		(032,420)

Change in net assets of governmental activities

7,983,288

### Statement of Revenue, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual General Fund

# For the Year Ended December 31, 2005

		Original Budget		Amended Budget		Actual		ariance with  Sinal Budget  Positive  (Negative)
Davianus								
Revenue	¢	20 642 211	ф	20, 604, 020	ф	20 004 261	ф	200.222
Property taxes and special assessments	\$	29,642,211	\$	29,694,939	Э	30,094,261	\$	399,322
Licenses and permits		2,127,235		2,127,235		2,187,748		60,513
Intergovernmental Charges for services		11,285,857 1,026,722		11,286,314 1,026,722		11,375,426 1,129,388		89,113 102,666
Fines and forfeitures		45,705		45,705		44,266		•
Interest and rent		573,140		573,140		795,770		(1,439) 222,630
Other revenue		3,907,544		3,907,544		3,925,763		18,219
Total revenue		48,608,414		48,661,599		49,552,622		891,024
Expenditures								
City Commission		67,924		109,084		82,429		26,655
City Administration:								
City Manager		746,132		772,732		734,994		37,738
Budget and evaluation		126,855		126,855		106,249		20,606
Total city administration		872,987		899,587		841,243		58,344
City Attorney		869,352		939,352		913,330		26,022
City Clerk:								
Administration		253,683		274,983		203,354		71,629
Election		164,392		164,392		149,207		15,185
Records management		251,780		259,680		243,426		16,254
Total city clerk		669,855		699,055		595,987		103,068
Internal Audit		82,947		82,947		80,520		2,427
Human Resources		814,880		839,380		822,107		17,273
Management Services Department:								
Accounting		924,471		924,471		869,952		54,519
Assessing		684,729		707,244		695,636		11,608
Treasury		910,309		910,309		877,308		33,001
Purchasing and risk management		430,851		430,851		422,273		8,578
Total management services department		2,950,360		2,972,875		2,865,169		107,706
Public Safety (combined police and fire):								
Administration		1,199,235		1,199,235		1,107,560		91,675
Training		942,041		963,264		810,136		153,128
K-Vet drug enforcement		1,367,064		1,367,314		1,375,664		(8,350)
Operations division		19,543,950		19,240,650		18,684,637		556,013
Criminal investigations		3,309,273		3,286,708		3,182,574		104,134
Service division		3,880,294		4,199,955		4,325,374		(125,419)
Total public safety (combined police and fire)		30,241,857		30,257,126		29,485,945		771,181

Continued...

#### Statement of Revenue, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual (Concluded) General Fund

#### For the Year Ended December 31, 2005

	Original Budget	Ameno Budg			Actual	F	ariance with inal Budget Positive (Negative)
Expenditures (concluded)	 Buager	Duug	,cı		Hettui		(Tregutive)
Public Works:							
Forestry, creeks, and environmental inspections	\$ 714,267 \$	7	11,983	\$	702,081	\$	9,902
Sidewalks and Pedestrian Mall maintenance	568,262	5	97,881		590,200		7,681
Total public works	1,282,529	1,3	09,864		1,292,281		17,583
Economic Development	500,000	5	00,000		500,000		-
Community Planning and Development:							
Programs	669,151	6	77,110		445,724		231,386
Planning	448,765	4	74,059		360,212		113,847
Inspections	1,833,584	1,8	34,214		1,732,571		101,643
Total community planning and development	2,951,500	2,9	85,383		2,538,507		446,876
Parks and Recreation:							
Parks maintenance	1,088,352		56,352		970,527		85,825
Recreation	 1,391,308		48,755		1,308,435		140,320
Total parks and recreation	2,479,660	2,5	05,107		2,278,962		226,145
Non-Departmental:							
City Hall maintenance	562,969		48,964		521,725		27,239
Street lighting	911,736	8	84,401		884,194		207
Debt Service - interest and fiscal charges	-		-		133,074		(133,074)
Other	 1,207,029		17,329		981,522		435,807
Total non-departmental	2,681,734	2,8	50,694		2,520,515		330,179
Total expenditures	 46,465,585	46,9	50,454		44,816,995		2,133,459
Excess (deficiency) of revenue over expenditures	2,142,829	1,7	11,145		4,735,627		3,024,482
Other financing sources (uses)							
Transfers in	-		26,460		25,300		(1,160)
Transfers out	(2,825,881)	(3,1	27,446)		(3,181,686)		(54,240)
Proceeds from the sale of capital assets	 -		-		2,100		2,100
Total other financing uses	 (2,825,881)	(3,1	00,986)		(3,154,286)		(53,300)
Net change in fund balance	(683,052)	(1,3	89,841)		1,581,341		2,971,182
Fund balance, beginning of year	 7,098,407	7,0	98,407		7,098,407		
Fund balance, end of year (budgetary basis)	\$ 6,415,355 \$	5,7	08,566	•	8,679,748	\$	2,971,182
Accounting basis difference					(5,322,350)		
Fund balance, end of year (GAAP basis)				\$	3,357,398		

# Statement of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual Major Streets Fund

#### For the Year Ended December 31, 2005

	Original Budget	Amended Budget	Actual	Variance with Final Budget Positive (Negative)
	 			(- (- 8)
Revenue				
Intergovernmental revenue:				
State trunkline maintenance	\$ 200,000	\$ 200,000	\$ , -	\$ 90,140
Gas and weight tax distribution	4,300,000	4,300,000	4,154,921	(145,079)
Other state revenue	-	1,067,200	263,007	(804,193)
Interest	25,000	25,000	138,463	113,463
Other revenue	 417,420	2,824,082	757,911	(2,066,171)
Total revenue	 4,942,420	8,416,282	5,604,442	(2,811,840)
Expenditures				
Public services:				
Administration	442,178	442,178	450,993	(8,815)
Repair	495,569	495,569	611,800	(116,231)
Maintenance	713,671	713,671	792,956	(79,285)
Pavement painting	57,373	57,373	63,498	(6,125)
Traffic signals	374,175	374,175	336,284	37,891
Traffic signs	56,110	56,110	52,117	3,993
Construction	 2,292,000	9,407,539	4,289,796	5,117,743
Total expenditures	4,431,076	11,546,615	6,597,444	4,949,171
Excess (deficiency) of revenue over expenditures	 511,344	(3,130,333)	(993,002)	2,137,331
Other financing sources (uses)				
Transfers in:				
General Fund	817,000	817,000	817,000	-
Transfers out:				
Local Streets	(750,000)	(750,000)	(750,000)	-
Michigan Transportation Fund Debt Service Fund	 (1,623,844)	(1,623,844)	(1,623,575)	269
Total other financing sources (uses)	 (1,556,844)	(1,556,844)	(1,556,575)	269
Net change in fund balance	(1,045,500)	(4,687,177)	(2,549,577)	2,137,600
Fund balance, beginning of year	 7,082,035	7,082,035	7,082,035	
Fund balance, end of year	\$ 6,036,535	\$ 2,394,858	\$ 4,532,458	\$ 2,137,600

# Statement of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual Local Streets Fund

# For the Year Ended December 31, 2005

	Original Budget	Amended Budget	Actual	Fi	riance with inal Budget Positive (Negative)
Revenue					
Special assessments	\$ 8,000	\$ 8,000	\$ 5,370	\$	(2,630)
Intergovernmental revenue:	,	,	,		,
Gas and weight tax distribution	1,235,000	1,235,000	1,162,004		(72,996)
Interest	14,500	14,500	55,258		40,758
Other revenue	 -	-	28,634		28,634
Total revenue	1,257,500	1,257,500	1,251,266		(6,234)
Expenditures					
Public services:					
Administration	446,911	448,111	463,622		(15,511)
Repair	524,699	521,599	459,962		61,637
Maintenance	469,138	471,738	373,686		98,052
Pavement painting	24,566	23,766	4,691		19,075
Signs	47,397	47,497	37,592		9,905
Construction	 1,500,000	1,807,498	1,129,625		677,873
Total expenditures	 3,012,711	3,320,209	2,469,178		851,031
Excess (deficiency) of expenditures over revenue	(1,755,211)	(2,062,709)	(1,217,912)		844,797
Other financing sources (uses)					
Transfers in:					
Major Streets	750,000	750,000	750,000		-
Transfers out:					
Michigan Transportation Fund Debt Service Fund	(762,557)	(762,557)	(435,948)		326,609
Capital Improvement Projects Fund	 -	-	(326,410)		(326,410)
Total other financing uses	 (12,557)	(12,557)	(12,358)		199
Net change in fund balance	(1,767,768)	(2,075,266)	(1,230,270)		844,996
Fund balance, beginning of year	2,548,318	2,548,318	2,548,318		
Fund balance, end of year	\$ 780,550	\$ 473,052	\$ 1,318,048	\$	844,996

# Statement of Revenue, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual Solid Waste

#### For the Year Ended December 31, 2005

	Original	Amended		Fi	riance with inal Budget Positive
	 Budget	Budget	Actual	(	(Negative)
Revenue Taxes Interest and dividends	\$ 2,763,203	\$ 2,814,783	\$ 2,764,761 2,540	\$	(50,022) 2,540
Total revenue	2,763,203	2,814,783	2,767,301		(47,482)
Expenditures Solid Waste	2,648,913	2,648,913	2,109,015		539,898
Excess of revenue over expenditures	114,290	165,870	658,286		492,416
Other financing uses Transfer out:					
Environmental Debt Service Fund	-	-	(301,775)		(301,775)
Net change in fund balance	114,290	165,870	356,511		190,641
Fund balance, beginning of year	492,792	492,792	492,792		<u>-</u>
Fund balance, end of year (budgetary basis)	\$ 607,082	\$ 658,662	849,303	\$	190,641
Accounting basis difference			 (489,668)		
Fund balance, end of year (GAAP basis)			\$ 359,635		

# Statement of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual

# Neighborhood and Community Development Fund For the Year Ended December 31, 2005

	Original Budget	Amended Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenue					
Intergovernmental revenue:					
Federal grants	\$ 1,752,724	\$ 7,472,741	\$ 3,423,027	\$ (4,049,714	.)
Charges for services	-	-	45,794	45,794	,
Interest	-	-	3,913	3,913	)
Other revenue	-	-	64,197	64,197	_
Total revenue	1,752,724	7,472,741	3,536,931	(3,935,810	)
Expenditures Community Development: Demolition revolving			70 651	(79.651	`
Housing services	876,362	876,362	78,651 629,083	(78,651 247,279	
Community Development Block Grant	870,302	3,349,721	1,592,955	1,756,766	
Housing rehabilitation	_	1,256	57,617	(56,361	
HOME	 -	2,370,296	1,189,844	1,180,452	
Total expenditures	876,362	6,597,635	3,548,150	3,049,485	
Excess (deficiency) of revenue over expenditures	 876,362	875,106	(11,219)	(886,325	)
Other financing uses Transfers out:					
General Fund	-	-	(25,300)	(25,300	))
Grants and Donations Fund	 	-	(11,145)	(11,145	)
Total other financing uses	 -	-	(36,445)	(36,445	)
Net change in fund balance	876,362	875,106	(47,664)	(922,770	))
Fund balance, beginning of year	 210,498	210,498	210,498		<u>.</u>
Fund balance, end of year	\$ 1,086,860	\$ 1,085,604	\$ 162,834	\$ (922,770	)

#### Statement of Net Assets Proprietary Funds December 31, 2005

En	terprise :	Funds
----	------------	-------

	Wastewater	Water	Other Enterprise Funds	Total	Internal Service Funds
Assets					
Current assets:					
Cash and cash equivalents	\$ 3,579,874	\$ 2,963,649	\$ 39,520	\$ 6,583,043	\$ 6,743,299
Receivables:					
Customers	3,035,605	2,153,644	-	5,189,249	-
Special assessments	63,690	-	-	63,690	-
Accrued interest	1,518	4,246	-	5,764	-
Other	-	-	-	-	86,689
Due from other funds	238,808	729,053	-	967,861	3,181,239
Due from component units	-	-	-	-	81,597
Inventories	561,952	373,082	-	935,034	192,002
Prepaid items and other assets	34,493	47,424	-	81,917	1,130
Total current assets	7,515,940	6,271,098	39,520	13,826,558	10,285,956
N.					
Noncurrent assets:	205 200	1 204 724		1 770 100	004 (07
Restricted cash	385,398	1,384,724	-	1,770,122	824,627
Restricted investments	11,250,461	2,475,253	-	13,725,714	-
Notes receivable, long-term	-	7,113	-	7,113	-
Advances to component units	236,354	821	-	237,175	-
Deferred bond issuance costs	126,508	785,030	-	911,538	-
Capital assets	88,923,857	80,571,610	94,387	169,589,854	3,127,250
Total noncurrent assets	100,922,578	85,224,551	94,387	186,241,516	3,951,877
Total assets	108,438,518	91,495,649	133,907	200,068,074	14,237,833
Liabilities					
Current liabilities:					
	938,808	190 676	24	1 120 500	440.641
Accounts payable	,	189,676	7,487	1,128,508	440,641
Accrued and other liabilities	274,148	411,470		693,105	519,738
Due to other funds	607,335	620,997	237	1,228,569	2,463,229
Due to component units	-	-	-	-	24
Advances from other funds	400	- 002 421	-	- 002.021	340,000
Deposits payable	400	903,421	-	903,821	-
Unearned revenue	-	-	-	-	17,600
Current portion of compensated absences	139,788	90,605	-	230,393	20,189
Current portion of long-term debt	195,000	1,050,000	-	1,245,000	1,622,749
Total current liabilities	2,155,479	3,266,169	7,748	5,429,396	5,424,170
Noncurrent liabilities:					
Bonds payable	3,825,000	17,620,000		21,445,000	
Compensated absences payable	978,511	634,233	-	1,612,744	141,330
Employee death benefits payable	970,311	034,233	-	1,012,744	
Uninsured claim liability	-	-	-	-	252,045
Total noncurrent liabilities	4 002 511	10.054.022	-		1,841,256
Total noncurrent naomities	4,803,511	18,254,233		23,057,744	2,234,631
Total liabilities	6,958,990	21,520,402	7,748	28,487,140	7,658,801
Net assets					
Invested in capital assets, net of related debt	84,903,857	61,901,610	94,387	146,899,854	3,127,250
Restricted for:	~ · · · · · · · · · · · · · · · · · · ·	- ,,	,,	-,,	- , , 0
Asset replacement	4,104,565	2,475,253	_	6,579,818	2,754,721
Capital improvements	7,145,896	2,713,233	_	7,145,896	2,737,721
Unrestricted	5,325,210	5,598,384	31,772	10,955,366	697,061
Total net assets	\$ 101,479,528	\$ 69,975,247	\$ 126,159	\$ 171,580,934	\$ 6,579,032

# Reconciliation of Net Assets on the Statement of Net Assets for Proprietary Funds to Net Assets of Business-Type Activities on the Statement of Net Assets December 31, 2005

Net assets - total enterprise funds

\$ 171,580,934

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The assets and liabilities of certain internal service funds are included in business-type activities in the Statement of Net Assets

Add: net assets of business-type activities accounted for in business-type activity internal service funds

2,419,038

Add: net assets allocated to business-type activities from governmental-type activity internal service funds

1,470,595

Net assets of business-type activities

\$ 175,470,567

# Statement of Revenue, Expenses and

#### Changes in Fund Net Assets Proprietary Funds

#### For the Year Ended December 31, 2005

**Enterprise Funds** 

	Wastewater	Water	Other Enterprise Funds	Total	Internal Service Funds
Operating revenue					
Charges for services Other	\$ 18,354,063 \$ 923,584	10,902,724 \$ 159,538	32,560 \$	29,289,347 1,083,122	\$ 25,254,410
Total operating revenue	19,277,647	11,062,262	32,560	30,372,469	25,254,410
Operating expenses					
Operation and maintenance	16,397,116	7,840,777	1,115,580	25,353,473	7,656,778
Risk management	-	-	-	-	16,448,454
Depreciation	4,096,884	2,621,953	3,960	6,722,797	948,322
Total operating expenses	20,494,000	10,462,730	1,119,540	32,076,270	25,053,554
Operating income (loss)	(1,216,353)	599,532	(1,086,980)	(1,703,801)	200,856
Non-operating revenue (expenses)					
Interest income	327,282	186,276	724	514,282	165,981
Interest expense	(192,532)	(955,228)	-	(1,147,760)	-
Other non-operating expenses	(9,092)	-	-	(9,092)	-
Loss on sale of capital assets	(81,032)	(706)	-	(81,738)	(166,287)
Total non-operating revenue (expenses)	44,626	(769,658)	724	(724,308)	(306)
Income (loss) before contributions and transfers	(1,171,727)	(170,126)	(1,086,256)	(2,428,109)	200,550
Capital contributions	43,072	4,172,073	-	4,215,145	-
<b>Transfers</b> Transfers out		-	-		(832,426)
Increase (decrease) in net assets	(1,128,655)	4,001,947	(1,086,256)	1,787,036	(631,876)
Net assets, beginning of year	102,608,183	65,973,300	1,212,415	169,793,898	7,210,908
Net assets, end of year	\$ 101,479,528 \$	69,975,247 \$	126,159 \$	171,580,934	\$ 6,579,032

# Reconciliation of the Statement of Revenue, Expenses and Changes in Fund Net Assets of Proprietary Funds to the Statement of Activities For the Year Ended December 31, 2005

Net change in net assets - total proprietary funds

\$ 1,787,036

Amounts reported for business-type activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The net revenue (expense) of certain internal service funds is reported with business-type activities.

internal service runds is reported with business-type activities.		
Add: interest revenue from business-type activity internal service funds		15,729
Add: gain on disposal of capital assets in business-type internal service funds		5,420
Subtract: net operating loss from business-type activities accounted for in internal service funds		(31,160)
Add: net operating gain from business-type activities accounted for in governmental internal		
service funds		63,517
Change in net assets of business-type activities	\$	1.840.542
Change in het assets of business type activities	Ψ	1,070,572

#### Statement of Cash Flows Proprietary Funds

#### For the Year Ended December 31, 2005

_					
	Wastewater	Water	Other Enterprise Funds	Total	Internal Service Funds
_					
Cash flows from operating activities	21 422 410	11.006.007	Ф 200 c22 Ф	22 010 040	Φ.
Cash received from customers \$	21,433,419 \$	11,096,907	\$ 289,622 \$	32,819,948	\$ -
Cash received from providing interfund services	(10.526.017)	(4.022.706)	(1.255.676)	(15.015.200)	29,665,396
Cash payments to suppliers for goods and services	(10,526,917)	(4,032,796)	(1,355,676)	(15,915,389)	(21,458,904)
Cash payments to employees for services	(5,347,230)	(3,647,040)	(17,596)	(9,011,866)	(2,900,740)
Net cash provided (used) by operating activities	5,559,272	3,417,071	(1,083,650)	7,892,693	5,305,752
Cash flows from non-capital financing activities					
Non-operating cash outlays	(9,092)	_	_	(9,092)	_
Transfers out	(>,0>2)	_	_	(>,0>2)	(832,426)
Net cash used by non-capital				-	(032,120)
financing activities	(9,092)	_	-	(9,092)	(832,426)
Cash flows from capital and related financing activities	(40=000)				
Principal payments	(185,000)	(1,010,000)	-	(1,195,000)	-
Interest payments	(184,098)	(896,393)	-	(1,080,491)	-
Purchases of capital assets	(3,069,866)	(6,162,772)	-	(9,232,638)	(1,016,573)
Capital contributions received	43,072	4,172,073	- 	4,215,145	-
Proceeds from sale of capital assets	1,117	181	1,079,471	1,080,769	154,493
Net cash provided (used) by capital and related financing activities	(3,394,775)	(3,896,911)	1,079,471	(6,212,215)	(862,080)
Cash flows from investing activities					
Interest received	327,282	186,276	724	514,282	165,981
Purchase of investments	(11,250,461)	(2,475,253)	-	(13,725,714)	-
Sale of investments	11,511,097	2,355,442	_	13,866,539	_
Net cash provided by investing activities	587,918	66,465	724	655,107	165,981
Net increase (decrease) in cash and cash equivalents	2,743,323	(413,375)	(3,455)	2,326,493	3,777,227
Colored and arrival and business of some	1 221 040	4761740	42.075	6.026.672	2.700.600
Cash and cash equivalents, beginning of year	1,221,949	4,761,748	42,975	6,026,672	3,790,699
Cash and cash equivalents, end of year	3,965,272 \$	4,348,373	\$ 39,520 \$	8,353,165	\$ 7,567,926
Statement of net assets classification of cash and cash equivalents	s				
Cash and cash equivalents \$		2.963.649	\$ 39.520 \$	6,583,043	\$ 6.743.299
Restricted assets	385,398	1,384,724		1,770,122	824,627
	3,965,272 \$	4,348,373	\$ 39,520 \$	8,353,165	\$ 7,567,926

#### Non-cash investing capital and financing transactions

All dividends and interest income were immediately reinvested in the cash management funds.

#### Statement of Cash Flows Proprietary Funds (Concluded) For the Year Ended December 31, 2005

	Wastewater	Water	Other Enterprise Funds	Total	Internal Service Funds
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:  Operating income (loss)	\$ (1,216,353)	\$ 599,532	\$ (1,086,980) \$	(1,703,801)	\$ 200,856
Adjustments to reconcile operating income (loss)	Ψ (1,210,333)	Ψ 377,332	ψ (1,000,700) ψ	(1,703,001)	200,030
to net cash provided (used) by operating activities:					
Depreciation	4,096,884	2,621,953	3,960	6,722,797	948,322
Changes in assets and liabilities:					
Receivables	2,058,758	(125,821)	34,754	1,967,691	(17,607)
Due from other funds	89,743	118,065	366	208,174	4,501,535
Due from component units	2,727	-	172,888	175,615	(72,942)
Due from other governments	4,544	42,401	49,054	95,999	-
Inventories	(8,972)	10,802	-	1,830	10,471
Prepaid items and other assets	(19,654)	5,102	-	(14,552)	53
Advances to component units	-	-	=	-	340,000
Accounts payable	190,286	(122,955)	(258,040)	(190,709)	(586,542)
Accrued and other liabilities	118	(24,927)	1,577	(23,232)	254,908
Due to other funds	286,640	49,734	(736)	335,638	108,521
Due to component units	-	-	(493)	(493)	(134,252)
Deposits payable	(2,330)	237,292	-	234,962	-
Compensated absences payable	76,881	5,893	=	82,774	13,200
Employee death benefits payable	-	-	=	-	(538)
Uninsured claim liability		-	-		(260,233)
Net cash provided (used) by operating activities	\$ 5,559,272	\$ 3,417,071	\$ (1,083,650) \$	7,892,693	\$ 5,305,752

# Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2005

	<b>Employees'</b>			
	Retirement	General		
	System Pension	Private Purpose	Ta	x Collector's
	Trust Fund	Trust Fund	A	gency Fund
Assets				
Cash and cash equivalents	\$ 2,568,664	\$ 53,940	\$	4,870,961
Investments:				
U.S. treasuries	67,841,669	-		-
U.S. agencies	29,412,261	-		-
Corporate debt securities	21,215,623	-		-
Equity mutual funds	326,944,480	-		-
Real estate mutual funds	23,367,965	-		-
Receivables:				
Taxes				40,864,704
Accrued interest	1,693,202	_		-
Other				19,602
Due from other funds	45,000	-		-
Investments with agent	<u> </u>	- 500		_
Total assets	473,088,864	54,440	\$	45,755,267
Liabilities				
Accounts payable	3,046,417	-	\$	1,615,968
Accrued and other liabilities		47,859		-
Due to other governments				44,139,299
Total liabilities	3,046,417	47,859	\$	45,755,267
Net accets				
Net assets				
Held in trust for pension benefits and other purposes	\$ 470,042,447	\$ 6,581	=	

# Statement of Changes in Fiduciary Net Assets Fiduciary Funds

# For the Year Ended December 31, 2005

	Employees' Retirement System Pension Trust Fund	General Private Purpose Trust Fund		
Additions				
Contributions:				
Employees	\$ 1,458,492	\$ -		
Investment earnings:				
Net appreciation in fair value of investments	16,497,172	-		
Interest and dividends	16,989,324	126		
Less investment advisor fees	(1,274,622)	=		
Net investment earnings	32,211,874	126		
Total additions	33,670,366	126		
Deductions				
Pension benefits paid directly to participants	13,421,166	-		
Refund payments to terminated employees	305,480	-		
Trustee fees	248,673	-		
Actuarial fees	68,646	-		
Administrative expenses paid to the City of Kalamazoo	101,400	-		
Investment committee expenses	12,263	-		
Parks and recreation	-	550		
Other expenses	43,213	35,353		
Total deductions	14,200,841	35,903		
Change in net assets	19,469,525	(35,777)		
Net assets, beginning of year	450,572,922	42,358		
Net assets, end of year	\$ 470,042,447	\$ 6,581		

# Combining Statement of Net Assets Component Units December 31, 2005

	D	Downtown Development Authority		Economic Development Corporation		Brownfield edevelopment Authority
Assets						
Cash and cash equivalents	\$	189,475	\$	112,206	\$	1,395,440
Receivables, net		3,635,013		1,387,385		1,142,180
Other assets		87,321		-		-
Restricted cash		1,796,143		-		-
Restricted investments		-		-		-
Capital assets, net		391,002		-		
Total assets		6,098,954		1,499,591		2,537,620
Liabilities						
Account payable and accrued liabilities		6,479,855		1,335,526		852,084
Unearned revenue		114,337		-		258,483
Long-term liabilities:						
Due within one year		440,635		-		-
Due in more than one year		450,586		-		<u>-</u>
Total liabilities		7,485,413		1,335,526		1,110,567
Net assets						
Invested in capital assets, net of related debt		378,086		-		-
Unrestricted (deficit)		(1,764,545)		164,065		1,427,053
Total net assets	\$	(1,386,459)	\$	164,065	\$	1,427,053

Local Development				Kalamazoo Municipal			
Finance		Metro Golf					
	Authority		Transit		Association		Total
\$	140,586	\$	1,998,344	\$	153,113	\$	3,989,164
	111,423		2,491,087		-		8,767,088
	-		329,228		50,571		467,120
	-		-		-		1,796,143
	-		1,151,263		-		1,151,263
	-		17,222,522		1,621,758		19,235,282
	252,009		23,192,444		1,825,442		35,406,060
	2,014,363		2,130,165		1,620,239		14,432,232
	-		469,652		159,618		1,002,090
	-		24,318		3,631		468,584
	-		127,398		-		577,984
	2,014,363		2,751,533		1,783,488		16,480,890
	-		17,222,522		25,220		17,625,828
	(1,762,354)		3,218,389		16,734		1,299,342
\$	(1,762,354)	\$	20,440,911	\$	41,954	\$	18,925,170

# Combining Statement of Activities Component Units For the Year Ended December 31, 2005

	Downtown Development Authority		Economic Development Corporation		Brownfield Redevelopment Authority	
Expenses	\$	6,558,434	\$	209,110	\$	1,432,513
Program revenues						
Charges for services		2,358,655		_		-
Operating grants, contributions, and restricted interest		353,236		73,603		1,199,001
Capital grants and contributions		1,089,547		<u> </u>		<u> </u>
Total program revenues		3,801,438		73,603		1,199,001
Net (expense) revenue		(2,756,996)		(135,507)		(233,512)
General revenues:						
Property taxes		3,541,716		_		217,965
Gain (loss) on sale of capital assets		=		-		31,505
Total general revenues		3,541,716		-		249,470
Change in net assets		784,720		(135,507)		15,958
Net assets (deficit), beginning of year		(2,171,179)		299,572		1,411,095
Net assets (deficit), end of year	\$	(1,386,459)	\$	164,065	\$	1,427,053

Local Development			Kalamazoo Municipal	
Finance		Metro	Golf	
	Authority	Transit	Association	Total
\$	208,403 \$	12,528,185	\$ 1,579,851	\$ 22,516,496
	_	1,826,225	1,386,071	5,570,951
	-	8,002,658	1,262	9,629,760
	-	9,262,578	· -	10,352,125
	-	19,091,461	1,387,333	25,552,836
	(208,403)	6,563,276	(192,518)	3,036,340
	318,402	1,500,275	- 0.101	5,578,358
		(84,180)	9,181	(43,494)
	318,402	1,416,095	9,181	5,534,864
	109,999	7,979,371	(183,337)	8,571,204
	(1,872,353)	12,461,540	225,291	10,353,966
\$	(1,762,354) \$	20,440,911	\$ 41,954	\$ 18,925,170

# NOTES TO FINANCIAL STATEMENTS

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#### **Notes To Financial Statements**

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Kalamazoo, Michigan (the "City") conform to United States generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant accounting policies:

#### A. Reporting Entity

The City of Kalamazoo is a municipal corporation governed by an elected, seven-member City Commission. As required by generally accepted accounting principles, these financial statements present the City of Kalamazoo (the primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The discretely presented component units, on the other hand, are reported in a separate column on the statement of net assets to emphasize that they are legally separate from the government. Each blended and discretely presented component unit has a December 31 year end.

#### **Blended Component Unit**

**Kalamazoo Building Authority** – The Kalamazoo Building Authority has been blended into the City's financial statements as debt service and capital project fund types. The Authority is governed by a three-member board consisting of the City Manager, City Attorney and Finance Director and is reported as if it were part of the primary government because its sole purpose is to finance and construct the City's public buildings.

#### **Discretely Presented Component Units**

Except for the Kalamazoo Municipal Golf Association, the governing bodies of all of these component units are appointed by the Mayor of the City of Kalamazoo with approval of the City Commission.

**Downtown Development Authority** – The Downtown Development Authority was created as a tax-increment financing (TIF) district to correct and prevent deterioration in the downtown district, encourage historical preservation and to promote economic growth within the downtown district. The Authority's budget is subject to approval by the City Commission.

#### **Notes To Financial Statements**

**Economic Development Corporation** - The Economic Development Corporation was created to provide means and methods for the encouragement and assistance of industrial and commercial enterprises in relocating, purchasing, constructing, improving or expanding within the City so as to provide needed services and facilities to the residents of the City. In certain situations, members of the Board of Directors may be removed by a majority of the Kalamazoo City Commission.

**Brownfield Redevelopment Authority** - The Brownfield Redevelopment Authority was established pursuant to Act 381 of the Public Acts of 1996, as amended. The purpose of the Authority is to treat and revitalize environmentally distressed brownfield zones. The Authority is financed by tax increment financing and State grants, and has named the City of Kalamazoo as its fiscal agent. The Authority is governed by the Board of the Economic Development Corporation.

**Hospital Finance Authority** - The Hospital Finance Authority's purpose is to construct, acquire, reconstruct, remodel, improve, add to, enlarge, repair, own and lease hospital facilities for the use of any nonprofit hospital inside or outside the boundaries of the City of Kalamazoo, Michigan. The Authority's budget is subject to approval by the City Commission. The Authority had no account balances at or for the year ended December 31, 2005.

**Local Development Finance Authority** - The purpose of the LDFA is to finance improvements, through the use of tax increment financing, within the City's business and technology research park. The LDFA was established as a tax-increment financing (TIF) district in 2002 in accordance with Michigan Public Act 248 of 2000.

**Metro Transit System** - The Metro Transit System operates the public transportation system in the City of Kalamazoo and portions of the surrounding area. The System's budget is subject to approval by the City Commission.

Kalamazoo Municipal Golf Association - The Kalamazoo Municipal Golf Association operates the City's public golf courses. The Board of Governors consists of nine members elected from the general membership, two members elected from the Governing Board (to add diversity with respect to race and sex) and three voting ex-officio members from the City of Kalamazoo (the City Manager, Deputy City Manager, and Director of Finance). The Association is fiscally dependent on the City in that the City Commission approves the annual budget, greens fees and membership fees, and one of the three City ex-officio members must approve of any proposal to expend money for any purpose.

#### **Notes To Financial Statements**

Complete financial statements of the individual component units, except for the Brownfield Redevelopment Authority, the Hospital Finance Authority, and Local Development Finance Authority, can be obtained from their respective administrative offices:

**Downtown Development Authority** 

141 East Michigan Avenue Kalamazoo, MI 49007

**Metro Transit System** 

530 South Rose Kalamazoo, MI 49007 **Economic Development Corporation** 

241 West South Street Kalamazoo, MI 49007

**Kalamazoo Municipal Golf Association** 

4200 Lovers Lane Kalamazoo, MI 49007

#### B. Government-wide and fund financial statements

Government-wide financial statements. The statements of net assets and activities report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### **Notes To Financial Statements**

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds, a type of fiduciary fund, are unlike all other types of funds, reporting only assets and liabilities. Therefore, agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for reimbursement-based grants that use one year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest and special assessments associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### **Notes To Financial Statements**

The *Major Streets Fund* accounts for the construction, maintenance and repairs of all major streets. Revenues received include state-shared gas and weight taxes, local contributions, etc. This is a special revenue fund because it is used to control the expenditures of motor fuel taxes, which are earmarked by law and the state constitution for street and highway purposes, and is required by Act 51 of the Public Acts of 1951, as amended.

The Local Streets Fund accounts for the construction, maintenance and repairs of all local streets. Financing is provided by state-shared gas and weight taxes, local contributions, etc. This is a special revenue fund because it is used to control the expenditures of motor fuel taxes, which are earmarked by law and the state constitution for street and highway purposes, and is required by Act 51 of the Public Acts of 1951, as amended.

The *Solid Waste Fund* accounts for funds provided by a special tax millage for the collection and removal of solid waste. This fund was authorized by a vote of the people authorizing a tax levy and is classified as a special revenue fund due to the limited usage of the assets.

The *Neighborhood and Community Development Fund* accounts for a variety of federal awards programs, including Community Development Block Grant, housing development, rental assistance and several other programs.

The *Building Authority Debt Service Fund* accounts for the debt service activity of the Kalamazoo Building Authority, which consists of the collection of lease payments from the Downtown Development Authority and from the general public for facilities improvements and the subsequent debt service expenditures related to the outstanding Building Authority debt issues.

The *Cork Street Landfill Cap Construction Fund* accounts for earmarked revenue set aside for post closure care and monitoring costs associated with the Cork Street Landfill. Revenue sources from prior years included transfers from other funds and contributions from outside parties identified as potentially responsible parties.

The *Capital Improvements Projects Fund* accounts for earmarked revenue set aside for public improvements of a major nature. Revenue sources include General Fund transfers, grants from other units of government, private contributions and bond proceeds.

#### **Notes To Financial Statements**

The City reports the following major enterprise funds:

The Wastewater Fund accounts for the operation and maintenance of the sewage disposal system, capital additions and improvements to the system and retirement of revenue bonds. Financing is provided by user charges, Environmental Protection Agency grants for wastewater treatment plant expansion, state grants, and contributions from other municipalities and customers. This fund is classified as an enterprise fund because it is funded primarily through user charges.

The *Water Fund* accounts for the operation and maintenance of the water supply system, capital additions and improvements to the system and retirement of revenue bonds. Financing is provided by user charges, state grants, and contributions from other municipalities and customers. This fund is classified as an enterprise fund because it is funded primarily through user charges.

Additionally, the City reports the following fund types:

*Special revenue funds*. These funds account for revenue sources that are legally restricted to expenditures for specific purposes not including capital projects or permanent funds.

Debt service funds. These funds account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

Capital projects funds. These funds account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds.

*Permanent funds*. These funds account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support specified government programs.

*Enterprise funds*. These funds account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

Internal service funds. These funds account for operations that provide services to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. This includes machinery, equipment and building space management services; liability, auto, and workers' compensation self-insurance; information technology services; and printing, mailing and reproduction services.

#### **Notes To Financial Statements**

*Pension trust fund.* This fund accounts for the activities of the Employees' Retirement System, a defined-benefit pension plan, which accumulates resources for retirement benefit payments to qualified employees.

*Private purpose trust.* This fund primarily accounts for the Rabbi Trust deferred compensation program and other assets of non-profit organizations held for outside parties in a trustee capacity for purposes other than those that support the government's programs.

Agency fund. This fund accounts for taxes collected and distributed to other governments in an agency capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various function concerned.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's enterprise and internal service funds are charges to customers for sales and services. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Notes To Financial Statements**

#### D. Assets, Liabilities and Equity

#### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to deposit in the accounts of federally insured banks, credit unions, and savings and loan associations, and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers acceptances, and mutual funds composed of otherwise legal investments.

Investments are stated at fair value.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the long-term portion of interfund loans).

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectibles, as applicable.

#### 3. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method, which approximates fair value. The costs of governmental fund-type inventories are recorded as expenditures when purchased, and are immaterial at year end.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### 4. Restricted Assets

Certain revenues and resources of the City are classified as restricted assets on the balance sheet and statement of net assets because their use is limited. Proprietary fund restricted assets are held subject to bond covenants and reserved for future capital expenditures.

#### **Notes To Financial Statements**

#### 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The government defines capital asset as: assets with initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. In accordance with the provisions of GASB Statement No. 34, the government has only capitalized infrastructure assets acquired or constructed since 1980.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<b>Years</b>
Land improvements	5-50
Buildings and building improvements	50
Water and wastewater system infrastructure	25-50
Vehicles	7-10
Office equipment	6-10
Machinery and equipment	3-10
Public infrastructure	50

#### 6. Compensated Absences

Amounts of vested or accumulated vacation leave are accrued in the government-wide and proprietary financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "termination leave" prior to retirement.

#### **Notes To Financial Statements**

#### 7. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 8. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The City adopts a formal budget for the general and special revenue funds. The City Charter requires that the City Manager submit to the City Commission an estimate of revenues and contemplated expenditures for the following calendar year by December 1. An interim appropriation resolution is passed by January 1 to continue normal operations and by February 1 of each year the City Commission passes an annual appropriation resolution approving the estimated expenditures. The City Manager is authorized to transfer budgeted amounts between expenditure control accounts within a department as long as the budgeted excess of revenues and other sources over (under) expenditures and other uses stays constant. Capital outlay expenditures in excess of the greater of \$10,000 or in amounts greater than 10 percent of any project cost, interdepartmental transfers, use of contingency funds and position classification changes require prior City Commission approval.

#### **Notes To Financial Statements**

Formal budgetary integration is employed as a management control device during the year. Supplemental appropriations were approved by the City Commission in the form of budget amendment resolutions or as part of special authorizing motions for grants, bonds or notes, the total of which was not significant in relation to the original budget appropriation valuations. Appropriations lapse at each year end, except for those approved for carry forward by the City Commission.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in all governmental funds. Encumbrances outstanding at year end are reported as reservations of fund balance for governmental funds since they do not constitute expenditures or liabilities.

The budget has been prepared in accordance with U.S. generally accepted accounting principles (GAAP), with the exception that property tax revenues have been recognized in the year levied, even though they would not be fully available to finance operations of the current year (see Note IV.B. for a further discussion).

#### B. Budget/GAAP Reconciliation

The Statements of Revenue, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual are presented on the same basis of accounting used in preparing the adopted budget. The following schedule reconciles the amounts on those schedules to the Statement of Revenue, Expenditures and Changes in Fund Balances – Governmental Funds.

	Budgetary <u>Basis</u>	Accounting Basis <u>Difference</u>	GAAP <u>Basis</u>
General Fund:			
Deferred revenue	\$ 1,567,106	\$ 5,322,350	\$ 6,889,456
Property tax revenue	30,094,261	(394,411)	29,699,850
Fund balance, beginning of year	7,098,407	(4,927,939)	2,170,468
Fund balance, end of year	8,679,748	(5,322,350)	3,357,398
Solid Waste Special Revenue Fund:			
Deferred revenue	-	489,668	489,668
Property tax revenue	2,764,761	(46,168)	2,718,593
Fund balance, beginning of year	492,792	(443,500)	49,292
Fund balance, end of year	849,303	(489,668)	359,635

#### **Notes To Financial Statements**

#### C. Excess of Expenditures Over Appropriations

P.A. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated. The approved budgets of the City were adopted on a department level basis in the General Fund, and at the fund level for other governmental funds, which is the legal level of control.

Expenditures in the combining and individual fund financial statements have been presented at a level of detail greater than the level of legal budgetary control.

During the year ended December 31, 2005, the City did not incur expenditures in excess of the amounts appropriated.

#### **D.** Deficit Fund Equity

The Public Works Equipment internal service fund had a deficit in unrestricted net assets of \$495,310 as of December 31, 2005, although its total net assets (including amounts invested in capital assets) amounted to a positive \$947,843. In addition, the Printing Services and Engineering internal service funds had deficits in unrestricted net assets of \$31,607 and \$60,558 as of December 31, 2005, respectively.

The Downtown Development Authority and the Local Development Finance Authority component units had deficits in unrestricted net assets at December 31, 2005, of \$1,764,545 and \$1,762,354, respectively. These deficits existed as a result of presenting the financial statements for these component units on the full accrual basis, in accordance with GAAP. On a modified accrual fund basis, only the LDFA has a deficit fund balance, which was a planned deficit, as eligible expenditures were incurred in advance of tax increment financing revenues. The City plans to eliminate the deficit of the LDFA through future tax increment financing collections.

#### **Notes To Financial Statements**

#### III. DETAILED NOTES ON ALL FUNDS

#### A-1. Deposits and Investments – Pooled Cash and Investments

Following is a reconciliation of deposit and investment balances (including pooled cash and investments as well as pension trust fund balances; see Note A-2) as of December 31, 2005:

December 31, 2003.	Primary <u>Government</u>	C	omponent <u>Units</u>		<u>Totals</u>
<b>Statement of Net Assets</b>					
Cash and cash equivalents	\$ 27,976,253	\$	3,989,164	\$	31,965,417
Investments	4,006,995		<u>-</u>		4,006,995
Restricted cash	4,645,484		1,796,143		6,441,627
Restricted investments	13,725,714		1,151,263		14,876,977
Investments with agent	2,569,670		-		2,569,670
Statement of Fiduciary Net Asset	te				
Cash and cash equivalents	7,493,565		_		7,493,565
Investments	468,781,998		_		468,781,998
Investments with agent	500		_		500
mvestments with agent				_	300
	<u>\$ 529,200,179</u>	<u>\$</u>	6,936,570	<u>\$</u>	536,136,749
<b>Deposits and Investments</b>					
Cash on hand				\$	6,595
Bank deposits (checking accou	ints,				
savings accounts and CDs)					26,024,212
Investments with agent (Kalam	nazoo				
Community Foundation)					2,570,170
Investments in securities, mutu					
funds and similar vehicles - 1					36,185,110
Investments in securities, mutu					
funds and similar vehicles - 1	pension				471,350,662
				<u>\$</u>	536,136,749

Custodial Credit Risk - Deposits. For deposits, custodial credit risk is the risk, that in the event of a bank failure, the City's deposits may not be returned to the government. As of December 31, 2005, \$25,251,591 of the City's total bank balance of \$25,451,591 (total book balance was \$26,024,212) was exposed to custodial credit risk as it was uninsured and uncollateralized.

The City's banking and investment policy does not specifically address this risk, although the City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

#### **Notes To Financial Statements**

Custodial Credit Risk – Investments with Agent. As permitted by State statutes, the City has placed monies for investment with the Kalamazoo Community Foundation (KCF). These monies, amounting to \$2,570,170 as of December 31, 2005, are pooled with other KCF funds and invested at the discretion of KCF, which for purposes of the City essentially functions as an external investment pool. Investments in external investment pools are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

Custodial Credit Risk - Investments. Following is a summary of investments as of December 31, 2005:

Total	\$ 36,185,110
Money market	5,959,590
Equity mutual funds	4,006,995
U.S. agencies	\$ 26,218,525

For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires that investment securities be held in third-party safekeeping by a designated institution and that the safekeeping agent follow the procedure of delivery *vs.* payment. As of December 31, 2005, none of the City's investments, excluding the mutual funds and money market accounts which are not subject to custodial credit risk, were exposed to risk since the securities are held in the City's name by the counterparty.

Credit Risk. As of December 31, 2005, all of the City's investments in securities of U.S. agencies were rated AAA by Standard & Poor's. The City also held investments in equity mutual funds and money market accounts, which are not rated. All of the City's investments comply with its policy regarding the types of investments it may hold.

Concentration of Credit Risk. At December 31, 2005, the investment portfolio was concentrated as follows:

<b>Investment Type</b>	Issuer	% of Portfolio
U.S. agencies	Federal Home Loan Banks	30.0%
	Federal National Mortgage Association	23.4%
	Federal Home Loan Mortgage Association	19.1%

#### **Notes To Financial Statements**

Among other provisions, the City's investment policy permits the entire portfolio to be invested in obligations of U.S. agencies with the limitation that no more than 35% may be placed with a single institution. The policy neither provides for nor prohibits the placement of funds with community foundations.

*Interest Rate Risk.* As of December 31, 2005, \$15,322,434 of U.S. agencies securities was due within one year; the remaining balance of \$10,896,091 was due within two years. The City's policy provides that the maximum weighted average maturity will be limited to 18 months.

#### A-2. Deposits and Investments – Pension Trust Fund

Cash and Short-term Investments - The Pension Trust Fund (or the "System") does not maintain any checking or other demand/time deposit accounts. Amounts reported as cash and short-term investments in the statement of plan net assets include cash and money market accounts held by the System's investment managers. These accounts are insured by the Securities Investors Protection Act for up to \$500,000 each. The carrying amount of these accounts as of December 31, 2005 were \$2,568,664, of which the insured amount was \$747,751. The remaining balance of \$1.820.913 was uninsured and uncollateralized.

*Investments* - The System is authorized by the State's Pension Investment Act, as amended, to invest in common stocks, real estate, and various other obligations, subject to certain limitations. The System's Investment Committee is responsible for recommending to the City Commission the investment policies and strategies, and retaining/monitoring the various investment managers, trustees, advisors, actuaries and other fiduciaries utilized by the System. The City Commission is responsible for approving the recommendations of the Investment Committee.

The System's investments are held in 11 portfolios administered by six investment managers. Following is a summary of the System's investments as of December 31, 2005:

U.S. treasuries	\$ 67,841,669
U.S. agencies	29,412,261
Corporate debt securities	21,215,623
Equity mutual funds	326,944,480
Real estate mutual funds	23,367,965

\$468,781,998

#### **Notes To Financial Statements**

Credit Risk. The System's investment policy provides that its investments in bonds must be rated in the top four major grades as determined by two nationally recognized statistical rating organizations. As of December 31, 2005, the System's investments in fixed income securities were rated by Standard & Poor's and Moody's as follows:

			Corporate		
	U	U.S. agencies		bt securities	
a					
Standard & Poor's					
AAA	\$	22,337,645	\$	8,414,792	
AA		1,758,142		3,784,424	
A		-		3,807,339	
BBB		-		4,504,124	
Not rated		5,316,474		704,944	
	\$	29,412,261	\$	21,215,623	
Moody's					
AAA	\$	24,002,483	\$	7,962,726	
AA		1,758,142		4,937,703	
A		-		3,915,025	
BAA		-		3,695,225	
Not rated		3,651,636		704,944	
	\$	29,412,261	\$	21,215,623	
			_		

Custodial Credit Risk. For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The System's investment policy does not address custodial credit risk. Although uninsured and unregistered, the System's investments are not exposed to custodial credit risk since the securities are held by the counterparty in the System's name. Investments in mutual funds and money market funds are not subject to custodial credit risk.

Concentration of Credit Risk. The System's investments are not exposed to concentration of credit risk relative to a single issuer (i.e., company or government agency) inasmuch as no holdings equal or exceed 5% or more of total investments.

The System's investment policy and State statutes provide that no more than 70% of the total investments may be in equity holdings and no more than 5% in real estate. As of December 31, 2005, the System's equity holdings accounted for 69.4% of the total investment portfolio; the System's holdings in real estate were just under 5% at December 31, 2005.

#### **Notes To Financial Statements**

Interest Rate Risk. As of December 31, 2005, maturities of the System's debt securities were as follows:

		Investment Maturies (fair value by years)							
	 Fair Value		Less Than 1		1-5		6-10		More Than 10
U.S. treasuries U.S. agencies Corporate debt	\$ 67,841,669 29,412,261	\$	- 2,690,061	\$	11,833,001 5,970,591	\$	5,565,779 2,464,598	\$	50,442,890 18,287,011
securities	21,215,623		100,893	_	8,896,763		3,646,604	_	8,571,363
Total debt securities	\$ 118,469,553	\$	2,790,953	\$	26,700,355	\$	11,676,981	\$	77,301,264

The System's investment policy does not address interest rate risk.

Derivatives. The System's investment policy permits the prudent use of derivatives to reduce portfolio risk and enhance investment return. Under the terms of the investment agreements, portfolio managers are required to report all derivative holdings on a quarterly basis. The Investment Committee monitors these reports to evaluate the System's exposure to credit, market and legal risk.

The portfolios managed by one of the investment managers utilize U.S. currency futures contracts, a type of derivative, to reduce overall portfolio volatility caused by interest rate risk. At December 31, 2005, the System had receivable futures contracts with a fair value of \$23,313,875 and payable futures contracts with a fair value of \$11,888,593. A cumulative gain on futures contracts amounting to \$34,987 has been recognized by the System through December 31, 2005.

#### **Notes To Financial Statements**

#### **B.** Receivables and Deferred Revenue

Receivables in the primary government are as follows:

	Governmental <u>Activities</u>	Business-Type Activities
Accounts	\$ 4,837,390	\$ -
Customer accounts	-	5,189,249
Taxes	7,479,817	-
Special assessments	223,145	63,690
Interest	74,547	5,764
Due from other governments	1,777,107	_
Notes	7,146,806	7,113
Due from component units	7,860,765	_
Advances to component units	3,692,795	237,175
	<u>\$ 33,092,372</u>	<u>\$ 5,502,991</u>

Customer accounts receivable of the Wastewater and Water Enterprise Funds are reported net of allowances for uncollectible accounts of \$8,600 and \$25,500, respectively. Of the amounts presented above, approximately \$11 million is not expected to be collected within a period of one year.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in governmental activities were as follows:

	<u>Unavailable</u>	<b>Unearned</b>	<b>Total</b>
Governmental funds Property taxes receivable Grants and contracts received in advance	\$ 5,812,018	\$ -	\$ 5,812,018
of meeting all eligibility requirements Long-term receivables	17,950,837 23,762,855	534,898 	534,898 <u>17,950,837</u> 24,297,753
Internal service funds Other		17,600	17,600
	<u>\$ 23,762,855</u>	<u>\$ 552,498</u>	<u>\$ 24,315,353</u>

# **Notes To Financial Statements**

# C. Capital Assets

Capital assets activity for the year ended December 31, 2005, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities</b>				
Capital assets not being depreciated:				
Land	\$ 29,516,199	\$ -	\$ (18,348)	\$ 29,497,851
Construction in progress	16,911	10,869,410	(16,911)	10,869,410
Total capital assets not being depreciated	29,533,110	10,869,410	(35,259)	40,367,261
Capital assets being depreciated:				
Building & improvements	41,576,146	128,652	(5,182,011)	36,522,787
Land improvements	3,055,267	332,257	(20,339)	3,367,185
Machinery and equipment	9,674,904	916,703	(94,751)	10,496,856
Vehicles	10,630,673	571,859	(187,581)	11,014,951
Infrastructure	171,063,240	5,395,763	-	176,459,003
Total capital assets being depreciated	236,000,230	7,345,234	(5,484,682)	237,860,782
Accumulated depreciation:				
Building & improvements	(10,237,868)	(694,643)	2,753,608	(8,178,903)
Land improvements	(1,632,497)	(127,792)	20,339	(1,739,950)
Machinery and equipment	(5,668,022)	(680,816)	87,682	(6,261,156)
Vehicles	(6,888,548)	(1,019,445)	187,151	(7,720,842)
Infrastructure	(86,593,930)	(3,415,663)	-	(90,009,593)
Total accumulated depreciation	(111,020,865)	(5,938,359)	3,048,780	(113,910,444)
Total capital assets being depreciated, net	124,979,365	1,406,875	(2,435,902)	123,950,338
Governmental Activities				
capital assets, net	\$ 154,512,475	\$ 12,276,285	\$ (2,471,161)	\$ 164,317,599

# **Notes To Financial Statements**

	Beginning	Ŧ	ъ	Ending
T	Balance	Increases	Decreases	Balance
Business-Type Activities				
Capital assets not being depreciated:	Φ 2.075.202	Φ.	†	Φ 2.075.202
Land	, , , , , , , , , , ,		\$ -	\$ 2,875,383
Construction in progress	3,052,770	2,639,382	(1,200,098)	4,492,054
Total capital assets not being depreciated	5,928,153	2,639,382	(1,200,098)	7,367,437
Capital assets being depreciated:				
Building & improvements	88,128,900	59,494	(106,584)	88,081,810
Land improvements	11,193,187	1,321,948	-	12,515,135
Machinery and equipment	46,763,747	799,827	(74,807)	47,488,767
Infrastructure	127,362,860	5,242,680	(38,119)	132,567,421
Vehicles	3,907,569	308,137	(130,032)	4,085,674
Intangible assets	234,810	414,590	-	649,400
Total capital assets being depreciated	277,591,073	8,146,676	(349,542)	285,388,207
Accumulated depreciation:				
Building & improvements	(29,162,585)	(1,713,455)	26,646	(30,849,394)
Land improvements	(6,092,488)	(350,236)	-	(6,442,724)
Machinery and equipment	(32,821,395)	(2,021,827)	68,372	(34,774,850)
Infrastructure	(44,118,727)	(2,654,450)	38,030	(46,735,147)
Vehicles	(2,778,098)	(315,182)	130,032	(2,963,248)
Intangible assets	(34,964)	(44,211)	_	(79,175)
Total accumulated depreciation	(115,008,257)	(7,099,361)	263,080	(121,844,538)
Total capital assets being depreciated, net	162,582,816	1,047,315	(86,462)	163,543,669
Business-type activities				
capital assets, net	\$ 168,510,969	\$ 3,686,697	\$ (1,286,560)	\$ 170,911,106

Depreciation expense was charged to functions/programs of the primary government as follows:

Depreciation of governmental activities by function:	
General government	\$ 315,119
Public safety (combined police & fire)	1,346,276
Community Development & Planning	16,360
Parks	243,781
Recreation	19,986
Public Works	9,417
Streets	3,415,662
Capital assets held by the government's internal	
service funds are charged to the various	
functions based on their usage of the assets	571,758
	\$ 5.938.359

#### **Notes To Financial Statements**

\$ 4,096,884
2,621,953
3,960
376,564
\$ 7,099,361

#### D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2005, was as follows:

	<u>Receivables</u>	<b>Payables</b>
Due to/from other funds:		
General Fund	\$ 527,443	\$ 656,882
Major Street	387,065	995,639
Local Street	756,790	424,314
Solid Waste	1,566	87,766
Neighborhood and Community Development	260	366,333
Building Authority	5	83,625
Capital Improvement Projects	815,493	140,759
Cork Street Landfill Capital Projects	-	67,281
Nonmajor governmental funds	124,383	292,708
Wastewater	238,808	607,335
Water	729,053	620,997
Nonmajor enterprise funds	-	237
Internal service funds	3,181,239	2,463,229
Pension Trust fund	45,000	
	<u>\$ 6,807,105</u>	<u>\$ 6,807,105</u>
Advances to/from other funds:		
General Fund	\$ 340,000	\$ -
Local Street	-	7,641
Capital Improvements Project	7,641	-
Internal service funds	<del>_</del>	340,000
	<u>\$ 347,641</u>	<u>\$ 347,641</u>

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. In addition, certain amounts are reported as internal balances in the statement of net assets relative to the elimination of the internal service funds.

#### **Notes To Financial Statements**

	Tra	nsfers In	Tr	ansfers Out
Interfund transfers:				
General Fund	\$	25,300	\$	3,181,686
Major Street		817,000		2,373,575
Local Street		750,000		762,358
Solid Waste		-		301,775
Neighborhood and Community Development		-		36,445
Building Authority Debt Service	1	,178,679		_
Capital Improvement Projects	3	3,116,307		2,588,595
Nonmajor governmental funds	4	,579,361		389,787
Internal service funds		<u>-</u>	_	832,426
	<u>\$ 10</u>	<u>,466,647</u>	<u>\$</u>	<u>10,466,647</u>

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### E. Long-Term Debt

General Obligation Bonds. The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. In addition, general obligation bonds have been issued to refund both general obligation and revenue bonds.

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds are issued as serial bonds with varying amounts of principal maturing each year. The original amount of the general obligation bonds issued was \$81,925,000. General obligation bonds currently outstanding are as follows:

# **Notes To Financial Statements**

	Issuance Date	Interest Rates	Beginning Balance	Additions Reductions		Ending Balance	Due Within One Year
General Obligation Bonds							
Governmental Activities:							
1992 Downtown Development	3/1/1992	5.50%-5.80%	1,825,000	\$ -	\$ 175,000	\$ 1,650,000	\$ 175,000
1993 Building Authority Parking System	3/1/1993	5.25%-5.90%	200,000	-	95,000	105,000	105,000
1993 Building Authority Parking System Refunding	6/15/1993	4.30%-5.25%	705,000	-	420,000	285,000	285,000
1993 Downtown Development Refunding	6/15/1993	4.30%-5.50%	2,290,000	-	200,000	2,090,000	210,000
1994 Building Authority General Facility Renovation	6/1/1994	4.70%-6.00%	-	-	-	-	-
1994 Building Authority Parking System	8/1/1994	4.60%-6.00%	530,000	-	155,000	375,000	375,000
1997 Building Authority Parking System Refunding	10/1/1997	3.90%-4.90%	1,255,000	-	280,000	975,000	-
1997 Downtown Development Refunding	10/1/1997	4.70%-5.35%	2,130,000	-	-	2,130,000	5,000
1998 Building Authority Refunding	11/17/1998	3.35%-5.25%	6,525,000	-	1,145,000	5,380,000	95,000
1998 Building Authority KMGA	12/1/1998	3.80%-5.00%	1,370,000	-	70,000	1,300,000	75,000
1999 Building Authority	9/1/1999	5.13%-5.38%	8,385,000	-	7,400,000	985,000	230,000
2000 Cork Street Environmental	4/24/2000	4.25%-4.50%	295,000	-	295,000	-	-
2001 Building Authority	4/1/2001	4.00%-5.00%	3,250,000	-	90,000	3,160,000	95,000
2002 Building Authority	1/1/2002	2.00%-4.75%	910,000	-	60,000	850,000	65,000
2002 Mayor's Riverfront Environmental	8/1/2002	2.50%-4.15%	890,000	-	280,000	610,000	295,000
2003 Building Authority	1/27/2003	1.75%-3.75%	1,765,000	-	175,000	1,590,000	175,000
2004 Capital Improvement	4/27/2004	2.00%-4.70%	8,415,000	-	645,000	7,770,000	645,000
2005 Parking Ramp Bonds	4/11/2005	5.00%-5.25%	-	7,325,000	200,000	7,125,000	105,000
2005B Parking Ramp Bonds	10/12/2005	5.00%-5.25%	-	2,835,000	-	2,835,000	55,000
2005 Refunding Bonds	7/26/2005	5.125%-5.50%	-	7,725,000	-	7,725,000	40,000
Total General Obligation Bonds			\$ 40,740,000	\$ 17,885,000	\$ 11,685,000	\$ 46,940,000	\$ 3,030,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

Years Ending	<b>Governmental Activities</b>							
December 31		Principal	Interest					
2006	\$	3,030,000	\$	1,739,936				
2007		3,505,000		1,620,562				
2008		3,250,000		1,479,653				
2009		3,325,000		1,344,638				
2010		2,995,000		1,212,045				
2011 - 2015		13,890,000		4,291,058				
2016 - 2020		7,925,000		2,134,665				
2021 - 2025		5,970,000		1,150,726				
2026 - 2030		3,050,000		308,669				
Total	\$	46,940,000	\$	15,281,952				

#### **Notes To Financial Statements**

*Revenue Bonds*. The City also issues bonds where the government pledges income derived from the acquired or constructed assets to pay debt service. The original amount of revenue bonds issued was \$18,010,000 for governmental activities and \$29,435,000 for business-type activities. Revenue bonds outstanding at year end are as follows:

	Issuance Date	Interest Rates	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	
Revenue Bonds								
Governmental Activities:								
1994 Michigan Transportation Fund	6/1/1994	4.75%-5.90%	\$ 475,000	\$ -	\$ 110,000	\$ 365,000	\$ 115,000	
1996 Michigan Transportation Fund	3/1/1996	3.90%-5.10%	1,430,000	-	170,000	1,260,000	180,000	
1998 Michigan Transportation Fund	4/1/1998	3.60%-4.75%	1,560,000	-	140,000	1,420,000	145,000	
2000 Michigan Transportation Fund	4/24/2000	4.88%-5.13%	2,305,000	-	155,000	2,150,000	165,000	
2002 Michigan Transportation Fund Refunding	4/1/2002	2.50%-4.88%	2,835,000	-	560,000	2,275,000	585,000	
2004 Michigan Transportation Fund Refunding	4/27/2004	3.00%-3.70%	4,320,000	-	395,000	3,925,000	400,000	
Total Governmental Activities			12,925,000	-	1,530,000	11,395,000	1,590,000	
Business-Type Activities:								
1995 Water System	2/1/1995	5.50%-6.00%	200,000	-	200,000	-	-	
1996 Water System	6/1/1996	5.13%-5.63%	3,035,000	-	205,000	2,830,000	210,000	
2001 Wastewater System Refunding	4/1/2001	3.00%-5.00%	4,205,000	-	185,000	4,020,000	195,000	
2002 Water System Refunding	6/6/2002	4.50%-4.75%	8,380,000	-	420,000	7,960,000	440,000	
2002 Water System Refunding	10/23/2002	2.00%-3.88%	3,055,000	-	50,000	3,005,000	265,000	
2004 Water System Refunding	4/27/2004	2.00%-4.65%	5,010,000	-	135,000	4,875,000	135,000	
Total Business-Type Activities			23,885,000	-	1,195,000	22,690,000	1,245,000	
Total Revenue Bonds			\$ 36,810,000	\$ -	\$ 2,725,000	\$ 34,085,000	\$ 2,835,000	

#### **Notes To Financial Statements**

Annual debt service requirements to maturity for revenue bonds are as follows:

<b>Years Ending</b>	 Governmental Activities				Business-Type Activities			
December 31	 Principal		Interest		Principal	Interest		
2006 2007 2008 2009 2010	\$ 1,590,000 1,185,000 1,230,000 1,150,000 1,200,000	\$	464,716 398,502 348,038 295,002 246,964	\$	1,245,000 1,295,000 1,345,000 1,405,000 1,460,000	\$	1,030,691 983,123 931,693 877,203 816,491	
2011 - 2015	4,835,000		528,481		8,400,000		3,023,195	
2016 - 2020	205,000		9,993		5,165,000		1,230,975	
2021 - 2025	-		-		1,200,000		442,719	
2026 - 2030	-				1,175,000		139,664	
Total	\$ 11,395,000	\$	2,291,694	\$	22,690,000	\$	9,475,753	

Special Assessment Debt. The City issues special assessment limited tax bonds to provide funds for certain downtown street improvement projects. The City intends to repay this debt through collections of special assessments. However, these bonds are backed by the full faith and credit of the City and, in the event that special assessment revenues are insufficient to cover debt service expenditures, the City is obligated to make up any shortfall. Management considers the likelihood of this occurring to be extremely remote. The original amount of special assessment bonds was \$680,000. Special assessment bonds outstanding at year end are as follows:

	Issuance Date	Interest Rates	Beginning Balance	Additions	;	Re	eductions	Ending Balance	e Within ne Year
Special Assessment Bonds									
Governmental Activities:									
1999 Special Assessment Limited Tax Bonds	9/1/1999	4.40%-7.00%	\$ 425,000	\$	-	\$	45,000	\$ 380,000	\$ 45,000

#### **Notes To Financial Statements**

Annual debt service requirements to maturity for special assessment bonds are as follows:

Years Ending	<b>Governmental Activities</b>							
December 31	F	Principal		Interest				
2006	\$	45,000	\$	18,800				
2007		50,000		16,730				
2008		50,000		14,380				
2009		50,000		11,980				
2010		45,000		9,530				
2011 - 2015		140,000		14,650				
Total	\$	380,000	\$	86,070				

*Installment Obligations*. The City has entered into various long-term installment payment agreements which are similar in nature to bonds. The original amount of installment obligations issued was \$5,357,055 for governmental activities. Installment obligations outstanding at December 31, 2005, are as follows:

	Issuance Date	Interest Rates	Beginning Balance	1	Additions	R	eductions	Ending Balance	 e Within ne Year
<b>Installment Purchase Contracts</b>									
Governmental Activities:									
1995 Sutherland Bleachers Installment Purchase Obligation	12/1/1995	6.25%-7.30%	\$ 180,000	\$	-	\$	180,000	\$ -	\$ -
1997 Fire Equipment	6/16/1997	5.60%	388,400		-		122,700	265,700	129,400
2000 Fire Equipment	6/22/2000	5.35%	84,000		-		84,000	-	-
2000 Cable Access	7/24/2000	5.38%	221,000		-		60,000	161,000	63,000
2002 KMGA Golf Carts	3/12/2002	4.08%	96,685		-		47,376	49,309	49,309
2005 KMGA	4/25/2005	3.85%	-		260,000		-	260,000	61,000
Total Installment Purchase Contracts			\$ 970,085	\$	260,000	\$	494,076	\$ 736,009	\$ 302,709

#### **Notes To Financial Statements**

Annual debt service requirements to maturity for installment obligations are as follows:

Years Ending	<b>Governmental Activities</b>							
December 31	P	rincipal		Interest				
2006	\$	302,709	\$	33,539				
2007		266,300		18,437				
2008		87,000		5,374				
2009		80,000		1,623				
Total	\$	736,009	\$	58,972				

*Other Debt.* The City has also recorded liabilities related to certain environmental matters, accumulated compensated absences and a tax tribunal payable.

Environmental matters represent the City's share of estimated costs associated with the cleanup of certain sites with soil contamination for which the City is named as a potentially responsible party.

The accumulated compensated absences represent the estimated liability to be paid to governmental fund type employees under the City's sick and vacation pay policy. Under the City's policy, employees earn sick and vacation time based on time of service with the government. For the governmental activities, compensated absences, the uninsured claim liability, and death benefits payable are generally liquidated by the insurance and benefits internal service fund. Other sundry long-term liabilities are generally liquidated by the General Fund.

Advance and Current Refundings. In prior years, the City defeased certain bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. During 2005, the City partially defeased four bond issues: its 1993, 1997 and 1998 Building Authority Refunding Bonds, having outstanding principal amounts of \$705,000, 1,255,000 and \$6,525,000, respectively, and its 1999 Building Authority general obligation bonds, having an outstanding principal amount of \$8,385,000.

The City's current year refundings were undertaken to reduce total debt service expenditures over the next 20 years by \$406,715, and resulted in economic gains of \$316,029.

Accordingly, the trust account assets and the liability for the defeased bonds are not included in the financial statements. At December 31, 2005, \$13,256,146 of bonds outstanding from current and prior year refundings are considered defeased.

#### **Notes To Financial Statements**

No Commitment Debt. Excluded from the statement of net assets are bonds issued under the Industrial Development Revenue Bond Act of 1963, as amended, which authorizes municipalities to acquire and lease industrial sites, buildings and equipment. Also excluded are revenue bonds issued by the Economic Development Corporation and Hospital Finance Authority to acquire and lease property to third parties. The revenue bonds issued are payable solely from the net revenue derived from the respective leases and are not a general obligation of the City. After these bonds are issued, all financial activity is taken over by the paying agent. The bonds and related lease contracts, amounting to \$322,820,000, are not reflected in the City's financial statements. Information regarding the status of each bond issue, including possible default, must be obtained from the paying agent or other knowledgeable sources.

Changes in Long-Term Debt. Long-term liability activity for the year ended December 31, 2005, was as follows:

	Beginning Balance	Additions	Reductions	Ending Reductions Balance		
Primary Government						
Governmental Activities						
General obligation bonds	\$ 40,740,000	\$ 17,885,000	\$ 11,685,000	\$ 46,940,000	\$ 3,030,000	
Revenue bonds	12,925,000	-	1,530,000	11,395,000	1,590,000	
Special assessment bonds	425,000	-	45,000	380,000	45,000	
Installment purchase contracts	970,085	260,000	494,076	736,009	302,709	
Compensated absences	6,431,926	2,247,435	3,285,523	5,393,838	674,230	
Public safety comp time	310,076	54,985	-	365,061	182,530	
Environmental matters	1,277,982	-	493,376	784,606	5,000	
Tax tribunal payable	238,090	-	119,045	119,045	119,045	
Uninsured claim liability	3,724,238	-	260,233	3,464,005	1,622,749	
Death benefits payable	252,583	-	538	252,045	-	
Add: unamortized bond premium		173,669	-	173,669		
Total Governmental Activities	\$ 67,294,980	\$ 20,621,089	\$ 17,912,791	\$ 70,003,278	\$ 7,571,263	
<b>Business-Type Activities</b>						
Revenue bonds	\$ 23,885,000	\$ -	\$ 1,195,000	\$ 22,690,000	\$ 1,245,000	
Compensated absences	1,796,380	1,007,797	924,403	1,879,774	234,972	
Total Business-Type Activities	\$ 25,681,380	\$ 1,007,797	\$ 2,119,403	\$ 24,569,774	\$ 1,479,972	

#### F. Short-Term Debt

The City issued and repaid \$5,500,000 of tax revenue anticipation notes during the year ended December 31, 2005. The purpose of this short-term debt is to provide liquidity for governmental operations financed by property taxes, which are collected throughout the year.

#### **Notes To Financial Statements**

#### IV. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions and employee injuries (i.e., workers' compensation), as well as medical and death benefits provided to employees. The City has purchased commercial insurance for excess claims for workers' compensation, medical claims, general and auto liability, auto physical damage and property loss claims. The City is primarily self-insured for workers' compensation, medical claims, general liability and property damage claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The City estimates the liability for its self-insured coverages and includes both those claims that have been reported as well as those that have not yet been reported. These estimates are prepared with the assistance of the City's third-party administrators for claims management and are recorded in the Insurance and Benefits internal service fund. The long-term portion of the workers' compensation liability has been discounted at a 6 percent present value factor. Changes in the estimated liability are as follows:

	<u>2005</u>	<u>2004</u>
Estimated liability, beginning of year Estimated claims incurred, including changes	\$ 3,976,821	\$5,061,660
in estimates Claim payments	16,448,454 (16,709,225)	4,402,559 (5,487,398)
Estimated liability, end of year	\$ 3,716,050	\$3,976,821

## **B.** Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 and are levied on July 1. The City bills and collects its own property taxes for general governmental services, solid waste collection and downtown development and also collects taxes for the Metro Transit System, Kalamazoo County, Kalamazoo Valley Community College, the District Library and various school districts. Collections of property taxes and remittances of them to the appropriate authorities are accounted for in the Tax Collector's Agency Fund.

#### **Notes To Financial Statements**

The City is permitted by State law to levy taxes up to \$20.00 per \$1,000 of assessed valuation of property for general governmental services other than the payment of principal and interest on long-term debt. The authority to tax the residents for the payment of principal and interest on long-term debt is obtained when the debt is approved by a vote of the people. The City's current year tax rate was the maximum \$19.2705 per \$1,000 of assessed valuation for general operations (after applying the Headlee constitutional rollback adjustment).

The City is currently levying \$1.87 per \$1,000 of assessed valuation for solid waste collection. State laws allow an additional nonvoted solid waste levy of \$1.65 per \$1,000 of assessed valuation.

The Metro Transit System is permitted by P.A. 55 of the Public Acts of 1963, as amended, to levy a tax to assist in the operation of the transit system. During the current year, the System levied a voted millage of \$1.00 per \$1,000 of assessed valuation.

The Downtown Development Authority is permitted by P.A. 197 of Michigan to levy taxes up to \$2.00 per \$1,000 of assessed valuation of property in the downtown district. The Authority's current year tax rate was the maximum \$2.00 per \$1,000 of assessed valuation.

Taxpayers may elect to pay their tax bills in 12 equal monthly installments beginning on July 1 and on the first day of each of the next 11 months. As a result, for those taxpayers electing the installment payment plan, up to one-half of their property tax levy is collected after the fiscal year end. Because a portion of those taxes are due and collected more than 60 days after year end, they are not susceptible to accrual. Accordingly, those amounts are recorded as deferred revenue as of December 31 and then recognized as revenue in the subsequent year.

For budgeting purposes, the taxes levied in the current year are intended to finance the operations of the current year. Therefore, the Schedules of Revenue, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Budgetary Basis) and Actual include the full amount of the current year tax levy as revenue of the current year, to be consistent with the budget presentation.

#### **Notes To Financial Statements**

#### C. Contingent Liabilities

#### Lawsuits

The City is a defendant in various legal actions arising in the normal course of its activities including certain discrimination cases on file with the Equal Employment Opportunity Commission and the Michigan Department of Civil Rights. In the opinion of the City Attorney and management, the potential uninsured liability that may result from these actions should not exceed amounts either reserved in the Insurance and Benefits Fund (an internal service fund) or included in funds maintained by the City's claims administrators.

#### **Environmental**

The City of Kalamazoo has identified a number of sites within its boundaries that are in need of environmental remediation. Some are privately-held properties, and some are owned by the County and/or the City of Kalamazoo. The City of Kalamazoo has been named as a Potentially-Responsible Party (PRP) by the U.S. Environmental Protection Agency (EPA) in two such sites: the Cork Street Landfill and the Auto Ion site. The City has also entered into cleanup agreements, although not named as a PRP, for two other sites. Based on currently-available information, the City has recorded liabilities for the net present value of estimated response costs for these sites in the amount of \$784,606 in the government-wide statements. The City has set aside \$1,086,504 in its Cork Street Landfill construction fund to cover the estimated net present value of costs associated with that site. The landfills do not accept municipal waste as defined by the EPA; therefore, the Government Accounting Standard Board rules on closure and post-closure care costs do not apply.

The City has entered into trust agreements for three of these sites. It acts as Executive Agent for the Cork Street Landfill Trust, the other two trusts being administered by other parties. The Cork Street Landfill Trust is recorded in the Cork Street Landfill Cap Construction Fund. In 2000, the City issued \$1.3 million in environmental bonds for a portion of its share of the costs for the Cork Street landfill. The proceeds of the bonds were placed in the trust; however, the City is solely responsible for the repayment of those bonds, the outstanding balance of which is recorded in the Statement of Net Assets.

The City also has identified a number of additional environmental issues that need to be addressed in the next two to four years. In most of these environmental issues, the City has not been identified as a PRP and, in all of the issues, the City has not determined the ultimate exposure, if any, for these sites. Accordingly, no provision for any loss that may result from the resolution of these matters has been recorded in the financial statements.

#### **Notes To Financial Statements**

#### **Commitments**

The City is obligated for construction contracts relating to various construction projects in the amount of \$5,611,871. These commitments are not susceptible to accrual. Accordingly, no liabilities have been recorded in the basic financial statements. However, \$5,122,323 of these commitments were made by governmental funds and are, therefore, included within the reservations of fund balance for encumbrances.

#### **D.** Postemployment Benefits

The City provides health care benefits to all full-time employees upon retirement, in accordance with its labor contracts. Currently, 1,534 retirees are eligible to receive these benefits. The City includes pre-Medicare retirees and their dependents in its self-insured health care plan. The City purchases Medicare supplemental insurance for retirees eligible for Medicare. Expenditures for postemployment health care benefits are recognized as they become due; during the year, this amounted to \$4,577,469 (net of \$355,282 of retiree contributions).

#### E. Defined Benefit Pension Plan

#### **Plan Description**

The Employees' Retirement System is the administrator of a single-employer public employees defined benefit retirement system that covers all employees of the City. The Plan was originally established by City ordinance on February 5, 1952 and is maintained as a Pension Trust Fund in the accompanying financial statements. Plan benefit provisions were established and may be amended under the authority of City ordinances. The system provides retirement benefits, as well as death and disability benefits. The system issues a publicly available financial report that includes financial statements and required supplementary information, which may be obtained by writing to the City of Kalamazoo Employees' Retirement System, 241 W. South Street, Kalamazoo, MI 49007.

#### **Summary of Significant Accounting Policies**

The financial statements of the Employees' Retirement System are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

#### **Notes To Financial Statements**

Plan investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair values.

#### **Funding Policy**

The contribution requirements of plan members and the City are established and may be amended by the City Commission. Plan members are required to contribute at rates ranging from 1.0% to 6.5% of their annual covered salary, depending on union affiliation. The City is required to contribute at an actuarially determined rate; no employer contributions were required for 2005.

#### **Annual Pension Cost and Net Pension Obligation**

The annual pension cost and net pension obligation (NPO) for the current year were as follows:

Annual required contribution (ARC)	\$ -
Interest on net pension obligation	-
Adjustment to annual required contribution	
Annual pension cost	-
Contributions made	 
Increase (decrease) in net pension obligation	-
Net pension obligation - Beginning of year	 _=
Net pension obligation - End of year	\$ <u>-</u>

The annual required contributions for 2005 were determined as part of an actuarial valuation of the System as of December 31, 2004, using the individual attained age normal cost actuarial funding method. The actuarial assumptions included: (a) a nominal rate of return on investments, net of expenses, of 7.5% per year compounded annually; (b) projected salary increases of 4.0% per year compounded annually, attributable to inflation; (c) additional projected salary increases ranging from 0.0% to 8.0% per year, depending on age and service, attributable to seniority/merit; and (d) the assumption that pension benefits will increase after retirement from 1.0% to 2.0% per year depending on the bargaining unit, age, and the date of retirement. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll on an open basis. The remaining amortization period at December 31, 2005, the date of the latest actuarial valuation, was ten years for the System.

#### **Notes To Financial Statements**

The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the fair value of investments over a five-year period.

#### **Three-Year Trend Information**

Years Ended December 31,	Pen	nual sion ( <u>APC)</u>	Percentage Contributed	Net Pension Obligation			
2003	\$	-O-	-%	\$	-0-		
2004		-0-	-		-O-		
2005		-0-	-		-O-		

GASB Statement 25 required supplementary information is presented after the notes to the financial statements section of this report.

# F. Subsequent Events

Subsequent to year end, the City issued \$2,840,000 of Building Authority Bonds and \$6,000,000 in Tax Anticipation Notes. Both debt issues were dated and available for delivery on January 23, 2006.

\*\*\*\*\*

# **Employees' Retirement System Required Supplementary Information**

# **Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (B)	Overfunded AAL (OAAL) (A-B)	Funded Ratio (A/B)	Covered Payroll (C)	OAAL as A % of Covered Payroll
12/31/1996	\$ 200,667,842	\$ 146,734,144	\$ 53,933,698	136.8%	\$ 34,888,439	154.6%
12/31/1997	242,709,209	161,366,282	81,342,927	150.4%	35,791,434	227.3%
12/31/1998	267,250,249	167,726,504	99,523,745	159.3%	35,607,350	279.5%
12/31/1999	303,750,495	192,167,206	111,583,289	158.1%	37,541,170	297.2%
12/31/2000	331,521,519	208,070,230	123,451,289	159.3%	39,377,238	313.5%
12/31/2001	349,206,708	220,302,430	128,904,278	158.5%	41,595,437	309.9%
12/31/2002	348,677,897	230,979,927	117,697,970	151.0%	40,316,918	291.9%
12/31/2003	361,205,383	245,919,424	115,285,959	146.9%	40,914,264	281.8%
12/31/2004	390,615,277	265,080,190	125,535,087	147.4%	41,989,819	299.0%
12/31/2005	422,565,761	294,416,007	128,149,754	143.5%	40,944,435	313.0%

# **Schedule of Employer Contributions**

Year Ended December 31	Annual Required Contributions	Percentage Contributed
1996	\$ 1,500,400	100%
1997	840,966	100%
1998	-	-
1999	-	-
2000	-	-
2001	-	-
2002	-	-
2003	-	-
2004	-	-
2005	-	-

#### Combining Balance Sheet Nonmajor Governmental Funds December 31, 2005

		Special Revenue Funds		Debt Service Funds		Capital Projects Building Authority Justice Facilities	Permanent Funds		Total Nonmajor overnmental Funds
<u>ASSETS</u>									
Assets									
Cash and cash equivalents	\$	2,533,751	\$	162,365	\$	23,586 \$	25,905	\$	2,745,607
Investments		-		-		-	4,006,995		4,006,995
Receivables:									
Notes		727,980		-		-	-		727,980
Special assessments		-		170,381		-	-		170,381
Accrued interest		19,016		-		-	-		19,016
Other		101,858		568,480		-	1,035		671,373
Due from other funds		124,258		125		-	-		124,383
Due from component units		-		309,309		-	-		309,309
Due from other governments		191,071		-		-	-		191,071
Advances to component units		1,986,921		-		-	-		1,986,921
Investments with agents		18,095		-		-	885,862		903,957
TOTAL ASSETS	\$	5,702,950	\$	1,210,660	\$	23,586 \$	4,919,797	\$	11,856,993
LIABILITIES AND FUND BALANCE									
Liabilities									
Accounts payable	\$	73,460	\$	425	\$	- \$	· -	\$	73,885
Accrued and other liabilities	Ψ	60,949	Ψ	123	Ψ	_	4,543	Ψ	65,492
Due to other funds		247,624		59		25	45,000		292,708
Due to other governments		104,934		-		-	-		104,934
Deposits payable		2,904		_		_	_		2,904
Deferred revenue		879,594		1,048,170		-	=		1,927,764
Total liabilities		1,369,465		1,048,654		25	49,543		2,467,687
Fund balance									
Reserved for:									
Encumbrances		109,327		_		_	_		109,327
Advances to component units		1,986,921		_		_	_		1,986,921
Cemetery perpetual care		1,,000,,21		_		_	1,735,160		1,735,160
Recreational activities		_		_		_	885,862		885,862
Unreserved:							505,002		000,002
Designated for subsequent years' expenditures		401,397		_		_	_		401,397
Undesignated		1,835,840		162,006		23,561	2,249,232		4,270,639
Total fund balance		4,333,485		162,006		23,561	4,870,254		9,389,306
TOTAL LIABILITIES AND FUND BALANCE	\$	5,702,950	\$	1,210,660	\$	23,586 \$	4,919,797	\$	11,856,993

# Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2005

	Special Revenue Funds	Debt Service Funds	Capital Projects Building Authority Justice Facilities	Permanent Funds	Total Nonmajor Government Funds	
Revenue						
Property taxes and special assessments	\$ -	\$ 48,335	\$ -	\$ -	\$ 48,3	335
Intergovernmental revenue	1,057,524	-	-	-	1,057,5	
Charges for services	159,969	-	-	26,949	186,9	)18
Fines and forfeits	368,377	-	-	-	368,3	
Interest and dividends	127,912	4,204	672	181,400	314,1	
Net investment earnings	-	-	-	293,975	293,9	
Local contributions	-	-	-	27,190	27,1	190
Other revenue	 521,165	126,771	-	-	647,9	136
Total revenue	 2,234,947	179,310	672	529,514	2,944,4	143
Expenditures						
Current expenditures:						
Public safety	1,191,863	-	-	-	1,191,8	363
Economic Development	539,477	-	-	-	539,4	<del>1</del> 77
Community Development & Planning	276,005	-	-	-	276,0	)05
Recreation	242,142	-	-	18,902	261,0	)44
Cemeteries	560,337	-	-	11,276	571,6	513
Debt service:						
Principal	-	3,289,076	-	-	3,289,0	)76
Interest and fiscal charges	-	901,610	-	-	901,6	510
Capital outlay	 -	-	59	-		59
Total expenditures	 2,809,824	4,190,686	59	30,178	7,030,7	147
Excess (deficiency) of revenue over expenditures	 (574,877)	(4,011,376)	613	499,336	(4,086,3	304)
Other financing sources (uses)						
Transfers in	581,737	3,997,624	-	-	4,579,3	361
Transfers out	 <u>-</u>	-	-	(389,787)	(389,7	
Total other financing sources (uses)	 581,737	3,997,624	<u>-</u>	(389,787)	4,189,5	574
Net change in fund balances	6,860	(13,752)	613	109,549	103,2	270
Fund balance, beginning of year	 4,326,625	175,758	22,948	4,760,705	9,286,0	)36
Fund balance, end of year	\$ 4,333,485	\$ 162,006	\$ 23,561	\$ 4,870,254	\$ 9,389,3	306

# NONMAJOR SPECIAL REVENUE FUNDS

<u>Cemeteries</u> - This fund is used to account for the earmarked revenues set aside for the purpose of operating the City's cemeteries. This fund is classified as a Special Revenue Fund because of the comparatively limited usage of the assets in this fund.

<u>Grants and Donations</u> - This fund is used to account for various programs funded by grants and/or donations that are not accounted for in the other special revenue funds.

<u>Economic Development Programs</u> - This fund is used to account for monies appropriated by the City Commission for economic development activities, such as business loans and loans to the Economic Development Corporation component unit.

<u>Drug Enforcement</u> - This fund is used to account for proceeds of forfeited property seized in connection with a violation of the controlled substance statutes, Public Act 135 of 1985 (MCLA 333,7521-7524). This fund is classified as a Special Revenue Fund because of the limited usage of its assets.

#### Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2005

	 emeteries	Grants and Donations	I	Economic Development Programs	E	Drug nforcement	Total
<u>ASSETS</u>							
Assets							
Cash and cash equivalents	\$ 108,280	\$ 123,711	\$	1,065,782	\$	1,235,978	\$ 2,533,751
Receivables:							
Notes	-	-		727,980		-	727,980
Accrued interest	-	-		19,016		-	19,016
Other	11,733	37,670		52,455		-	101,858
Due from other funds	20,612	103,646		-		-	124,258
Due from other governments	-	191,071		-		-	191,071
Advances to component units	-	-		1,986,921		-	1,986,921
Investments with agents	 -	18,095		-		-	18,095
TOTAL ASSETS	\$ 140,625	\$ 474,193	\$	3,852,154	\$	1,235,978	\$ 5,702,950
LIABILITIES AND FUND BALANCE							
Liabilities							
Accounts payable	\$ 21,095	\$ 20,785	\$	-	\$	31,580	\$ 73,460
Accrued and other liabilities	855	10,990		-		49,104	60,949
Due to other funds	5,879	226,502		42		15,201	247,624
Due to other governments	-	-		104,934		-	104,934
Deposits payable	-	-		-		2,904	2,904
Deferred revenue	2,450	77,693		799,451		-	879,594
Total liabilities	 30,279	335,970		904,427		98,789	1,369,465
Fund balance							
Reserved for:							
Encumbrances	94,744	14,583		-		-	109,327
Advances to component units	-	-		1,986,921		-	1,986,921
Unreserved:							
Designated for subsequent years' expenditures	-	-		-		401,397	401,397
Undesignated	 15,602	123,640		960,806		735,792	1,835,840
Total fund balance	110,346	138,223		2,947,727		1,137,189	4,333,485
TOTAL LIABILITIES AND FUND BALANCE	\$ 140,625	\$ 474,193	\$	3,852,154	\$	1,235,978	\$ 5,702,950

#### Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2005

	<u>C</u>	emeteries	_	Frants and Donations	De	Economic velopment Programs	Dru Enforce	_	Total
Revenue									
Intergovernmental revenue	\$	-	\$	994,124	\$	-	\$	63,400	\$ 1,057,524
Charges for services		159,969		-		-		-	159,969
Fines and forfeits		-		-		-	3	68,377	368,377
Interest revenue		3,300		3,277		93,090		28,245	127,912
Other revenue		-		421,076		38,744		61,345	521,165
Total revenue		163,269		1,418,477		131,834	5	21,367	2,234,947
Expenditures									
Current expenditures:									
Public safety (combined police and fire)		-		639,396		-	5	52,467	1,191,863
Cemeteries		560,337		-		-		-	560,337
Economic Development		-		409,452		130,025		-	539,477
Community Development & Planning		-		276,005		-		-	276,005
Recreation		-		242,142		-		-	242,142
Total expenditures		560,337		1,566,995		130,025	5	52,467	2,809,824
Excess (deficiency) of revenue over expenditures		(397,068)		(148,518)		1,809	(	31,100)	(574,877)
Other financing sources									
Transfers in		489,787		91,950		-		-	581,737
Net change in fund balances		92,719		(56,568)		1,809	(	31,100)	6,860
Fund balance, beginning of year		17,627		194,791		2,945,918	1,1	68,289	4,326,625
Fund balance, end of year	\$	110,346	\$	138,223	\$	2,947,727	\$ 1,1	37,189	\$ 4,333,485

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual

# Cemeteries Fund For the Year Ended December 31, 2005

	mended Budget	Actual	Variance with Final Budget Positive (Negative)
Revenue			
Charges for services - public services	\$ 170,000 \$	159,969	\$ (10,031)
Interest	 3,850	3,300	(550)
Total revenue	 173,850	163,269	(10,581)
Expenditures			
Cemeteries:			
Maintenance	217,551	211,359	6,192
Burials	 446,086	348,978	97,108
Total expenditures	 663,637	560,337	103,300
Deficiency of expenditures over revenue	 (489,787)	(397,068)	92,719
Other financing sources			
Transfers in:			
Capital Improvements Projects	100,000	100,000	-
Cemeteries' Perpetual Care	 389,787	389,787	<u> </u>
Total other financing sources	489,787	489,787	
Net change in fund balance	-	92,719	92,719
Fund balance, beginning of year	 17,627	17,627	
Fund balance, end of year	\$ 17,627 \$	110,346	\$ 92,719

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual Grants and Donations Fund For the Year Ended December 31, 2005

	,	Amended		Variance with Final Budget Positive
		Budget	Actual	(Negative)
Revenue				
Intergovernmental revenue:				
Federal grants	\$	621,968 \$	538,309	\$ (83,659)
State grants		377,358	455,815	78,457
Interest revenue		-	3,277	3,277
Local contributions		163,487	421,076	257,589
Total revenue		1,162,813	1,418,477	255,664
Expenditures				
Public safety (combined police and fire)		660,815	639,396	21,419
Economic development		309,662	409,452	(99,790)
Community development		309,155	276,005	33,150
Parks and recreation		101,751	242,142	(140,391)
Total expenditures		1,381,383	1,566,995	(185,612)
Excess (deficiency) of expenditures over revenue		(218,570)	(148,518)	70,052
Other financing sources				
Transfers in:		22.565	00.005	50.240
General Fund		22,565	80,805	58,240
Neighborhood and Community Development		30,405	11,145	(19,260)
Total other financing sources		52,970	91,950	38,980
Net change in fund balance		(165,600)	(56,568)	109,032
Fund balance, beginning of year		194,791	194,791	
Fund balance, end of year	\$	29,191 \$	138,223	\$ 109,032

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual Economic Development Programs Fund For the Year Ended December 31, 2005

	Amended Budget		Actual	Variance with Final Budget Positive (Negative)	
Revenue					
Interest	\$	- \$	93,090	\$ 93,090	
Other revenue		-	38,744	38,744	
Total revenue		-	131,834	131,834	
Expenditures					
Economic Development:					
Small Business Revolving Loan		40,000	40,000	-	
Economic Opportunity Fund		90,000	90,025	(25)	
Total expenditures		130,000	130,025	(25)	
Net change in fund balance		(130,000)	1,809	131,809	
Fund balance, beginning of year		2,945,918	2,945,918	<u>-</u>	
Fund balance, end of year	\$	2,815,918 \$	2,947,727	\$ 131,809	

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget (GAAP Basis) and Actual Drug Enforcement Fund For the Year Ended December 31, 2005

				Variance with Final Budget Positive	
	Amended				
		Budget		(Negative)	
Revenue					
Intergovernmental revenue - federal grants	\$	30,000 \$	63,400	\$ 33,400	
Fines and forfeits		110,000	368,377	258,377	
Interest		30,000	28,245	(1,755)	
Other revenue		15,000	61,345	46,345	
Total revenue		185,000	521,367	336,367	
Expenditures					
Public safety (combined police and fire)		648,587	552,467	96,120	
Net change in fund balance		(463,587)	(31,100)	432,487	
Fund balance, beginning of year		1,168,289	1,168,289		
Fund balance, end of year	\$	704,702 \$	1,137,189	\$ 432,487	

#### NONMAJOR DEBT SERVICE FUNDS

<u>Special Assessments</u> - This fund is used to account for the debt service activity of the Special Assessments bond issue. Financing is provided through the collection of special assessments from benefiting property owners.

<u>Michigan Transportation Fund</u> - This fund is used to account for the debt service activity of the Michigan Transportation Fund bond issues. Financing is provided by transfers from the Major and Local Streets Special Revenue Funds.

**Environmental** - This fund is used to account for the debt service activity of the City's environmental issues. Financing is provided through transfers from other funds.

<u>Installment Purchase Contracts</u> - This fund is used to account for the debt service activity of the City's installment obligations. Financing is provided through transfers from other funds and facility rentals.

<u>Mayors' Riverfront Park</u> - This fund is used to account for debt service activity, both public and private, for the debt issued for the City's Mayors' Riverfront Park.

# Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2005

		Special sessments	Michigan Transportation Fund		Environmental	
<u>ASSETS</u>						
Assets						
Cash and cash equivalents	\$	162,365	\$	-	\$	-
Receivables:						
Special assessments		170,381		-		-
Other		-		-		-
Due from other funds		-		-		-
Due from component units		-		-		
TOTAL ASSETS	\$	332,746	\$	-	\$	
LIABILITIES AND FUND BALANCE						
Liabilities						
Accounts payable	\$	300	\$	-	\$	-
Due to other funds		59		-		-
Deferred revenue		170,381		-		
Total liabilities		170,740		-		-
Fund balance						
Unreserved, undesignated		162,006		-		
TOTAL LIABILITIES AND FUND BALANCE	\$	332,746	\$	_	\$	-

Installment	Mayors'					
Purchase	Riverfront					
Contracts	Park	Total				
\$ -	\$ -	\$ 162,365				
_	-	170,381				
161,000	407,480	568,480				
, -	125	125				
309,309	-	309,309				
\$ 470,309	\$ 407,605	\$ 1,210,660				
\$ -	\$ 125	\$ 425				
-	_	59				
 470,309	407,480	1,048,170				
470,309	407,605	1,048,654				
-	-	162,006				
\$ 470,309	\$ 407,605	\$ 1,210,660				

# Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2005

	Special sessments	Michigan Transportation Fund	Environmental
Revenue			
Special assessments	\$ 48,335	\$ -	\$ -
Interest	4,204	-	-
Other revenue	 -	-	-
Total revenue	 52,539	-	
Expenditures			
Debt service:			
Principal	45,000	1,530,000	295,000
Interest and fiscal charges	 21,241	529,523	6,775
Total expenditures	 66,241	2,059,523	301,775
Deficiency of revenue over expenditures	 (13,702)	(2,059,523)	(301,775)
Other financing sources			
Transfers in:			
Major Streets Fund	-	1,623,575	-
Local Streets Fund	-	435,948	-
Solid Waste Fund	-	-	301,775
Capital Improvements Project Fund	 -	-	<u>-</u>
Total other financing sources	 -	2,059,523	301,775
Net change in fund balances	(13,702)	-	-
Fund balance, beginning of year	 175,708	-	<u>-</u>
Fund balance, end of year	\$ 162,006	\$ -	\$ -

Instal		Mayors'		
Purc		Riverfront		
Cont	racts	Park		Total
\$	- \$	-	\$	48,335
	-	-		4,204
	126,771	-		126,771
	126,771			179,310
	139,076	280,000		3,289,076
	309,444	34,627		901,610
1,	448,520	314,627		4,190,686
(1,	321,749)	(314,627)		(4,011,376)
				1 600 575
	-	-		1,623,575
	326,410	-		762,358
	-	-		301,775
	995,289	314,627		1,309,916
	221 (00	214 625		2.007.624
1,	321,699	314,627		3,997,624
	(50)			(12.752)
	(50)	-		(13,752)
	50	_		175,758
	50	<del>_</del>		173,730
\$	- \$	-	\$	162,006
			•	,

#### NONMAJOR PERMANENT FUNDS

<u>Cemetery Perpetual Care</u> - This fund is used to account for money held in trust for the perpetual care of graves in the City cemeteries. Revenues consist of interest earnings from the investments, gain on sale of investments and charges for services.

<u>Recreational Endowment</u> - This fund is used to account for monies accumulated for the eventual endowment of recreation activities. Revenues consist of donations and interest earnings of the endowment fund.

# Combining Balance Sheet Nonmajor Permanent Funds December 31, 2005

	Cemetery Perpetual Care Fund		Recreation Endowment Funds		Total	
<u>ASSETS</u>						
Assets						
Cash and cash equivalents	\$	25,905	\$	-	\$ 25,905	
Investments		4,006,995		-	4,006,995	
Accounts receivable		1,035		-	1,035	
Investments with agents		-		885,862	885,862	
TOTAL ASSETS	\$	4,033,935	\$	885,862	\$ 4,919,797	
LIABILITIES AND FUND BALANCE						
Liabilities						
Accrued and other liabilities	\$	4,543	\$	-	\$ 4,543	
Due to other funds		45,000		-	45,000	
Total liabilites		49,543		-	49,543	
Fund balance						
Reserved for:						
Cemetery perpetual care		1,735,160		-	1,735,160	
Recreational activities		-		885,862	885,862	
Unreserved, undesignated		2,249,232		-	2,249,232	
Total fund balance		3,984,392		885,862	4,870,254	
TOTAL LIABILITIES AND FUND BALANCE	\$	4,033,935	\$	885,862	\$ 4,919,797	

# Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Permanent Funds For the Year Ended December 31, 2005

	Cemetery Perpetual			Recreation Endowment	<b></b>
		Care Fund		Funds	Total
Revenue					
Charges for services	\$	26,949	\$	-	\$ 26,949
Interest and rent		181,400		-	181,400
Net investment earnings		252,769		41,206	293,975
Local contributions		-		27,190	27,190
Total revenue		461,118		68,396	529,514
Expenditures					
Current expenditures:					
Recreation		-		18,902	18,902
Cemeteries		11,276		-	11,276
Total expenditures		11,276		18,902	30,178
Excess of revenues over expenditures		449,842		49,494	499,336
Other financing sources uses					
Transfers out		(389,787)		-	(389,787)
Net change in fund balance		60,055		49,494	109,549
Fund balance, beginning of year		3,924,337		836,368	4,760,705
Fund balance, end of year	\$	3,984,392	\$	885,862	\$ 4,870,254

#### NONMAJOR ENTERPRISE FUNDS

<u>City Market Fund</u> - This fund is used to record the operations of a *Farmers' Market*. The fund is classified as an enterprise fund because it does business outside the local unit. Money for the operation of this fund is provided by revenues from the rent charged to the users of the market.

<u>Intermodal Transportation Center Fund</u> - This fund is used to record the operations of an intermodal transportation center and any related grants from the Michigan Department of Transportation. The fund is classified as an enterprise fund because it provides services to persons outside the local unit. Revenues include service fees, state grants and General Fund contributions.

# Combining Statement of Net Assets Nonmajor Enterprise Funds December 31, 2005

		Intermodal						
		City	Transportation	on				
		Market	Center	Total				
Assets								
Current assets:								
Cash and cash equivalents	\$	39,520	\$	- \$	39,520			
Noncurrent assets -	·	,			,			
Capital assets, net		94,387		-	94,387			
Total assets		133,907		-	133,907			
Liabilities								
Current liabilities:								
Accounts payable		24		-	24			
Accrued liabilities		7,487		-	7,487			
Due to other funds		237		-	237			
Total liabilities		7,748		-	7,748			
Net assets								
Invested in capital assets		94,387		-	94,387			
Unrestricted		31,772		-	31,772			
Total net assets	\$	126,159	\$	- \$	126,159			

#### Combining Statement of Revenue, Expenses And Changes in Fund Net Assets

# Nonmajor Enterprise Funds

# For the Year Ended December 31, 2005

	City			nsportation	
		Market		Center	Total
Operating revenue					
Charges for services	\$	32,560	\$	- \$	32,560
Operating expenses					
Operation and maintenance		39,154		1,076,426	1,115,580
Depreciation		3,960			3,960
Total operating expenses		43,114		1,076,426	1,119,540
Operating loss		(10,554)		(1,076,426)	(1,086,980)
Non-operating revenue					
Interest income		724		-	724
Decrease in net assets		(9,830)		(1,076,426)	(1,086,256)
Net assets, beginning of year		135,989		1,076,426	1,212,415
Net assets, end of year	\$	126,159	\$	- \$	126,159

# Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2005

		Intermodal City Transportation Market Center			Total
Cash flows from operating activities					
Cash received from customers	\$	40,807	\$	248,815 \$	289,622
Cash payments to suppliers for goods and services	·	(20,754)		(1,334,922)	(1,355,676)
Cash payments to employees for services		(17,596)		-	(17,596)
Net cash provided (used) by operating activities		2,457		(1,086,107)	(1,083,650)
Cash flows from capital and related financing activities					
Sales of capital assets		-		1,079,471	1,079,471
Cash flows from investing activities					
Interest received		724		-	724
Net increase (decrease) in cash					
and cash equivalents		3,181		(6,636)	(3,455)
Cash and cash equivalents, beginning of year		36,339		6,636	42,975
Cash and cash equivalents, end of year	\$	39,520	\$	- \$	39,520
Reconciliation of operating income (loss) to net cash provide (used) by operating activities:  Operating loss  Adjustments to reconcile operating income (loss)	e <b>d</b> \$	(10,554)	\$	(1,076,426) \$	(1,086,980)
to net cash from operating activities:  Depreciation		3,960		_	3,960
Changes in assets and liabilities:		- /			- 7
Receivables		7,881		26,873	34,754
Due from other funds		366		-	366
Due from component units		-		172,888	172,888
Due from other governments		-		49,054	49,054
Accounts payable		(997)		(257,043)	(258,040)
Accrued liabilities		1,577		-	1,577
Due to other funds		224		(960)	(736)
Due to component units		-		(493)	(493)
Net cash provided (used) by operating activities	\$	2,457	\$	(1,086,107) \$	(1,083,650)

#### INTERNAL SERVICE FUNDS

**Engineering Fund** - This fund is used to account for the operations of the City's Engineering Department. Financing is provided through user charges.

<u>Printing Services Fund</u> - This fund is used to record the operations of printing and mailing services. Financing is provided by reimbursements from the operating funds for materials and services rendered.

<u>City-Wide Maintenance Fund</u> – This fund is used to account for buildings and grounds maintenance operations for the City's various properties. User fees are charged to various funds and departments.

<u>Management Information Systems Fund</u> - This fund is used to record the operations of the management information systems department, which includes procurement and maintenance of equipment and computing support for informational needs of the City. Financing is provided by reimbursement from user service charges.

<u>Public Works Equipment Fund</u> - This fund is used to account for the procurement and maintenance of equipment to be used on various public work projects. Revenues are provided through vehicle and equipment rental charges and maintenance service billings. This fund also accounts for the administration and engineering of streets, storm sewers, parks and sidewalks. User funds and departments are billed to recover costs.

<u>Insurance and Benefits Fund</u> - This fund is used to account for payment of approved insurance claims, public liability, hospitalization insurance, workers' compensation, pension contributions, postemployment benefits, etc. The City is primarily self-insured and finances its insurance payments through budgeted transfers from other funds.

<u>Public Utilities Equipment Fund</u> - This fund is used to account for the procurement and maintenance of equipment to be used by the Wastewater and Water Departments. Revenues are provided through vehicle and equipment rental charges and maintenance service billings.

# Combining Statement of Net Assets Internal Service Funds December 31, 2005

				Governmental Activities				
	Engineering			Printing Services		City-Wide Maintenance		anagement formation Systems
		gineering	50	.i vices	wian	пспансс		Systems
Assets								
Current assets:								
Cash and cash equivalents	\$	22,997	\$	1,953	\$	27,924	\$	988,442
Other receivables		13,749		_		5,109		1,907
Due from other funds		318,207		24,936		255,056		866,139
Due from component units		_		3,730		_		9,522
Inventories		_		12,786		_		-
Prepaid items and other assets		905		_		_		225
Total current assets		355,858		43,405		288,089		1,866,235
Noncurrent assets:								
Restricted cash		-		-		-		-
Capital assets		-		-		-		362,845
Total noncurrent assets		-		-		-		362,845
Total assets		355,858		43,405		288,089		2,229,080
Liabilities								
Current liabilities:								
Accounts payable		6,747		313		18,040		111,311
Accrued and other liabilities		42,194		372		16,772		19,453
Due to other funds		367,475		74,303		246,450		12,602
Due to component units		-		24		-		-
Advance from other funds		_		-		-		-
Deferred revenue		-		_		_		17,600
Current portion of compensated absences		-		-		-		6,042
Current portion of long-term debt		_		-		-		_
Total current liabilities		416,416		75,012		281,262		167,008
Noncurrent liabilities:								
Compensated absences payable		-		-		-		42,292
Employee death benefits payable		-		-		-		-
Uninsured claim liability		-		-		-		-
Total noncurrent liabilities		-		-		-		42,292
Total liabilities		416,416		75,012		281,262		209,300
Net assets								
Invested in capital assets		-		-		-		362,845
Restricted for asset replacement		-		-		-		1,656,935
Unrestricted (deficit)		(60,558)		(31,607)		6,827		-
Total net assets	\$	(60,558)	\$	(31,607)	\$	6,827	\$	2,019,780

	Public Works	Business-type Activities  Subtotal Public Insurance Governmental Utilities						
T			nsurance nd Benefits		Activities	Т		Total
E	quipment	aı	ia benefits		Activities		quipment	 Total
\$	2,286 47,631	\$	5,479,398 18,293	\$	6,523,000 86,689	\$	220,299	\$ 6,743,299 86,689
	506,619		1,066,962		3,037,919		143,320	3,181,239
	11,179		57,166		81,597		-	81,597
	145,335		-		158,121		33,881	192,002
	-		_		1,130		-	1,130
	713,050		6,621,819		9,888,456		397,500	10,285,956
	-							
	- 1 140 150		-		1 005 000		824,627	824,627
	1,443,153		-		1,805,998		1,321,252	 3,127,250
	1,443,153		-		1,805,998		2,145,879	 3,951,877
	2,156,203		6,621,819		11,694,454		2,543,379	14,237,833
	102,763		158,998		398,172		42,469	440,641
	45,105		392,655		516,551		3,187	519,738
	983,944		736,407		2,421,181		42,048	2,463,229
	-		-		24		-	24
	-		340,000		340,000		-	340,000
	-		-		17,600		-	17,600
	9,568		-		15,610		4,579	20,189
	-		1,622,749		1,622,749		_	1,622,749
	1,141,380		3,250,809		5,331,887		92,283	 5,424,170
	66,980		-		109,272		32,058	141,330
	-		252,045		252,045		-	252,045
	-		1,841,256		1,841,256		_	1,841,256
	66,980		2,093,301		2,202,573		32,058	 2,234,631
	1,208,360		5,344,110		7,534,460		124,341	7,658,801
	1,443,153		-		1,805,998		1,321,252	3,127,250
	-		-		1,656,935		1,097,786	2,754,721
	(495,310)		1,277,709		697,061			 697,061
\$	947,843	\$	1,277,709	\$	4,159,994	\$	2,419,038	\$ 6,579,032

# Combining Statement of Revenue, Expenses and Changes in Fund Net Assets Internal Service Funds For the Year Ended December 31, 2005

			<b>Governmental Activities</b>						
	Engineering		Printing Services		City-Wide Maintenance			Ianagement nformation Systems	
Operating revenue									
Charges for services	\$	1,608,515	\$	187,521	\$	1,223,279	\$	2,429,554	
Operating expenses									
Operation and maintenance		1,676,698		175,126		1,216,633		2,004,028	
Risk management Depreciation		- -		323		- -		150,838	
Total operating expenses		1,676,698		175,449		1,216,633		2,154,866	
Operating income (loss)		(68,183)		12,072		6,646		274,688	
Non-operating revenue Interest income Gain (loss) on disposal of capital assets		- -		-		-		36,832	
Total non-operating revenue		-		-		-		36,832	
Net income (loss) before transfers		(68,183)		12,072		6,646		311,520	
Transfers Transfers out									
Net income (loss)		(68,183)		12,072		6,646		311,520	
Net assets (deficit), beginning of year		7,625		(43,679)		181		1,708,260	
Net assets (deficit), end of year	\$	(60,558)	\$	(31,607)	\$	6,827	\$	2,019,780	

							siness-type Activities	
	Public		_		Subtotal		Public	
_	Works		Insurance	G	overnmental	_	Utilities	
E	quipment	a	nd Benefits		Activities	<u> </u>	<b>Equipment</b>	 Total
\$	2,061,386	\$	16,576,921	\$	24,087,176	\$	1,167,234	\$ 25,254,410
	1,762,463 - 420,597		16,448,454		6,834,948 16,448,454 571,758		821,830 - 376,564	7,656,778 16,448,454 948,322
	2,183,060		16,448,454		23,855,160		1,198,394	25,053,554
	(121,674)		128,467		232,016		(31,160)	 200,856
	- (171,707)		113,420		150,252 (171,707)		15,729 5,420	165,981 (166,287)
	(171,707)		113,420		(21,455)		21,149	 (306)
	(293,381)		241,887		210,561		(10,011)	200,550
	(102,036)		(730,390)		(832,426)			 (832,426)
	(395,417)		(488,503)		(621,865)		(10,011)	(631,876)
	1,343,260		1,766,212		4,781,859		2,429,049	7,210,908
\$	947,843	\$	1,277,709	\$	4,159,994	\$	2,419,038	\$ 6,579,032

# Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2005

Printing   Printing						tivities			
Cash received from providing interfund services         \$ 1,623,005         \$ 175,708         \$ 1,224,984         \$ 1,640,631           Cash payments to suppliers for goods and services         (750,189)         (137,013)         (738,617)         (1,420,971)           Cash payments to employees for services         (902,821)         (38,517)         (476,018)         (515,817)           Net cash provided by (used in) operating activities           Transfers out         - <th></th> <th>Eı</th> <th>ngineering</th> <th></th> <th>_</th> <th></th> <th>-</th> <th></th> <th>nformation</th>		Eı	ngineering		_		-		nformation
Cash payments to suppliers for goods and services         (750,189)         (137,013)         (738,617)         (1,420,971)           Cash payments to employees for services         (902,821)         (38,517)         (476,018)         (515,817)           Net cash provided by (used in) operating activities         (30,005)         178         10,349         (296,157)           Cash flows from non-capital financing activities         -         -         -         -         -           Purchases of capital and related financing activities         -         -         -         -         (301,124)           Sale of capital assets         -		¢	1 622 005	¢	175 700	¢	1 224 084	¢	1 640 621
Cash flows from non-capital financing activities Transfers out	Cash payments to suppliers for goods and services	<b>Ф</b>	(750,189)		(137,013)	J)	(738,617)	Þ	(1,420,971)
Cash flows from capital and related financing activities         Image: Cash flows from capital and related financing activities         Image: Cash flows from capital and related financing activities         Image: Cash flows from capital and related financing activities         Image: Cash flows from investing activities         Image: Cash flows f			(30,005)		178		10,349		(296,157)
Purchases of capital assets         -         -         -         (301,124)           Sale of capital assets         -			-		-		-		
Cash flows from investing activities         -         -         -         -         (301,124)           Net increase (decrease) in cash and cash equivalents         (30,005)         178         10,349         (560,449)           Cash and cash equivalents, beginning of year         53,002         1,775         17,575         1,548,891           Cash and cash equivalents, end of year         \$ 22,997         \$ 1,953         \$ 27,924         \$ 988,442           Statement of net assets classification of cash and cash equivalents           Cash and cash equivalents         \$ 22,997         \$ 1,953         \$ 27,924         \$ 988,442           Restricted cash         - <td< td=""><td>Purchases of capital assets</td><td></td><td>- -</td><td></td><td>-</td><td></td><td>-</td><td></td><td>(301,124)</td></td<>	Purchases of capital assets		- -		-		-		(301,124)
Net increase (decrease) in cash and cash equivalents   (30,005)   178   10,349   (560,449)	<del>-</del>				-				(301,124)
and cash equivalents       (30,005)       178       10,349       (560,449)         Cash and cash equivalents, beginning of year       53,002       1,775       17,575       1,548,891         Cash and cash equivalents, end of year       \$ 22,997       \$ 1,953       \$ 27,924       \$ 988,442         Statement of net assets classification of cash and cash equivalents         Cash and cash equivalents       \$ 22,997       \$ 1,953       \$ 27,924       \$ 988,442         Restricted cash       -			-		-		-		36,832
Statement of net assets classification of cash and cash equivalents         \$ 22,997 \$ 1,953 \$ 27,924 \$ 988,442           Cash and cash equivalents         \$ 22,997 \$ 1,953 \$ 27,924 \$ 988,442           Restricted cash	·		(30,005)		178		10,349		(560,449)
Statement of net assets classification of cash and cash equivalents Cash and cash equivalents Restricted cash  \$ 22,997 \$ 1,953 \$ 27,924 \$ 988,442	Cash and cash equivalents, beginning of year		53,002		1,775		17,575		1,548,891
of cash and cash equivalents Cash and cash equivalents  Restricted cash  \$ 22,997 \$ 1,953 \$ 27,924 \$ 988,442	Cash and cash equivalents, end of year	\$	22,997	\$	1,953	\$	27,924	\$	988,442
Total cash and cash equivalents <u>\$ 22,997 \$ 1,953 \$ 27,924 \$ 988,442</u>	of cash and cash equivalents  Cash and cash equivalents	\$	22,997	\$	1,953	\$	27,924	\$	988,442 -
	Total cash and cash equivalents	\$	22,997	\$	1,953	\$	27,924	\$	988,442

E	Public Works Equipment		Works Insurance			Insurance Governmental			<b>Governmental</b> Utilities			Activities Public Utilities		Total
\$	1,850,298 (770,368) (782,518)	\$	21,943,917 (16,982,987)	\$	28,458,543 (20,800,145) (2,715,691)	\$	1,206,853 (658,759) (185,049)	\$	29,665,396 (21,458,904) (2,900,740)					
	297,412		4,960,930		4,942,707		363,045		5,305,752					
	(102,036)		(730,390)		(832,426)				(832,426)					
	(362,124) 145,644		- -		(663,248) 145,644		(353,325) 8,849		(1,016,573) 154,493					
	(216,480)		-		(517,604)		(344,476)		(862,080)					
	-		113,420		150,252		15,729		165,981					
	(21,104)		4,343,960		3,742,929		34,298		3,777,227					
	23,390		1,135,438		2,780,071		1,010,628		3,790,699					
\$	2,286	\$	5,479,398	\$	6,523,000	\$	1,044,926	\$	7,567,926					
\$	2 286	\$	5,479,398	\$	6 523 000	\$	220,299	\$	6,743,299					
<b>Ф</b>		φ	J, <del>4</del> 13,330 -	φ	-	ф ——	824,627	φ 	824,627					
\$	2,286	\$	5,479,398	\$	6,523,000	\$	1,044,926	\$	7,567,926					

(Continued...)

# Combining Statement of Cash Flows Internal Service Funds (Concluded) For the Year Ended December 31, 2005

				Governmental	l Activities	
	Eng	gineering	Printing Services	City-Wide Maintenance	Management Information Systems	
Reconciliation of operating income (loss) to net cash pro (used) by operating activities:	vided					
Operating income (loss)	\$	(68,183)	\$ 12,072	\$ 6,646	\$ 274,68	88
Adjustments to reconcile operating income (loss)						
to net cash from operating activities:						
Depreciation		-	323	-	150,83	38
Changes in assets and liabilities:						
Receivables		(7,646)	_	(1,030)	1,19	97
Due from other funds		22,136	(10,643)	2,735	(784,24	45)
Due from component units		-	(1,170)	-	(5,8'	75)
Inventories		-	9,603	-		-
Prepaid items and other assets		53	-	-		-
Accounts payable		5,574	(80,417)	(17,509)	49,08	81
Accrued and other liabilities		2,130	(1,620)	(233)	(2,0	10)
Due to other funds		15,931	74,025	19,740	11,0	75
Due to component units		-	24	-		-
Advance from other funds		-	_	-		-
Compensated absences payable		-	(2,019)	-	9,09	94
Employee death benefits payable		-	-	-		-
Uninsured claim liability		-	-	-		
Net cash provided by (used in) operating activities	\$	(30,005)	\$ 178	\$ 10,349	\$ (296,15	57)

Public Works Equipment		Vorks Insurance		Sub-total Governmental Activities		ciness-type ctivities Public Utilities quipment	Total
\$	(121,674)	\$ 128,467	\$	232,016	\$	(31,160)	\$ 200,856
	420,597	-		571,758		376,564	948,322
	2,698	(12,826)		(17,607)		-	(17,607)
	(203,361)	5,436,253		4,462,875		38,660	4,501,535
	(10,425)	(56,431)		(73,901)		959	(72,942)
	8,816	-		18,419		(7,948)	10,471
	-	_		53		-	53
	(650,350)	143,202		(550,419)		(36,123)	(586,542)
	3,299	255,013		256,579		(1,671)	254,908
	842,307	(877,701)		85,377		23,144	108,521
	=	(134,276)		(134,252)		-	(134,252)
	=	340,000		340,000		-	340,000
	5,505	-		12,580		620	13,200
	_	(538)		(538)		-	(538)
	-	(260,233)		(260,233)			(260,233)
\$	297,412	\$ 4,960,930	\$	4,942,707	\$	363,045	\$ 5,305,752

# **AGENCY FUND**

<u>Tax Collector's Fund</u> - This fund is used to account for tax collections which are held by the City in an agency capacity. The collections are then transferred to the City General Fund and to other governmental units on a timely distribution basis.

# Statement of Changes in Assets and Liabilities Agency Fund

#### For the Year Ended December 31, 2005

	D	Balance ecember 31,			D	Balance ecember 31,
		2004	Additions	Deletions		2005
TAX COLLECTOR'S						
Assets						
Cash and cash equivalents	\$	1,557,088	\$ 87,128,339	\$ 83,814,466	\$	4,870,961
Taxes receivable		35,975,419	174,929,025	170,039,740		40,864,704
Other receivables		3,491,170	140,568	3,612,136		19,602
Total assets	\$	41,023,677	\$ 262,197,932	\$ 257,466,342	\$	45,755,267
Liabilities						
Accounts payable	\$	2,126,546	\$ 41,597,858	\$ 37,855,344	\$	1,615,968
Due to other governments		38,897,131	220,600,074	219,610,998		44,139,299
Total liabilities	\$	41,023,677	\$ 262,197,932	\$ 257,466,342	\$	45,755,267

# Statement of Net Assets / Governmental Fund Balance Sheet Downtown Development Authority Component Unit December 31, 2005

	 General Fund	Statement of Net Assets		
Assets				
Cash and cash equivalents	\$ 189,475	\$ -	\$ 189,475	
Receivables, net:				
Taxes	2,827,830	-	2,827,830	
Other	617,678	168,328	786,006	
Due from primary government	21,177	-	21,177	
Prepaids	87,321	-	87,321	
Restricted cash	1,796,143	-	1,796,143	
Capital assets, net	 -	391,002	391,002	
Total assets	\$ 5,539,624	559,330	6,098,954	
Liabilities				
Accounts payable	\$ 466,867	-	466,867	
Accrued liabilities	-	42,988	42,988	
Due to primary government	_	5,970,000	5,970,000	
Deferred/unearned revenue	114,337	-	114,337	
Long-term liabilities:				
Due within one year	_	440,635	440,635	
Due in more than one year	 -	450,586	450,586	
Total liabilities	 581,204	6,904,209	7,485,413	
Fund balance / net assets				
Fund balance:				
Reserved for prepaids	87,321	(87,321)	-	
Unreserved, undesignated	 4,871,099	(4,871,099)		
Total fund balance	 4,958,420	(4,958,420)		
Total liabilities and fund balance	\$ 5,539,624	<del>.</del>		
Net assets:				
Invested in capital assets, net of related debt		378,086	378,086	
Unrestricted (deficit)		(1,764,545)	(1,764,545)	
Total net assets (deficit)		\$ (1,386,459)	\$ (1,386,459)	

#### Reconciliation of Fund Balance of the Governmental Fund to Net Assets Downtown Development Authority Component Unit December 31, 2005

Fund balance - governmental fund

\$ 4,958,420

Amounts reported in the statement of net assets are different because:

Capital assets are not financial resources, and therefore not reported in the governmental fund.

Add: capital assets, net 896,331 Subtract: accumulated depreciation (505,329)

Because the focus of the governmental fund is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred revenues in the governmental fund, and thus are not included in fund balance.

Add: deferred property taxes 168,328

Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the governmental fund.

Subtract: long-term debt payable(891,221)Subtract: accrued interest on long-term debt(42,988)Subtract: long-term due to primary government(5,970,000)

Net assets (deficit) \$ (1,386,459)

# Statement of Activities / Governmental Fund Revenue, Expenditures, and Changes in Fund Balance Downtown Development Authority Component Unit For the Year Ended December 31, 2005

	General Fund			Adjustments	Statement of Activities	
Expenditures / expenses	\$	7,109,016	\$	(550,582)	\$	6,558,434
Program revenues						
Charges for services		2,358,655		-		2,358,655
Operating grants, contributions, and restricted interest		353,236		-		353,236
Capital grants and contributions		1,089,547		-		1,089,547
Total program revenues		3,801,438				3,801,438
Net program (expense) revenue		(3,307,578)		550,582		(2,756,996)
General revenues						
Property taxes		3,453,889		87,827		3,541,716
Bond proceeds		8,055		(8,055)		
Total general revenues		3,461,944		79,772		3,541,716
Change in fund balance / net assets		154,366		630,354		784,720
Fund balances / net assets (deficit):						
Beginning of year		4,804,054		(6,975,233)		(2,171,179)
End of year	\$	4,958,420	\$	(6,344,879)	\$	(1,386,459)

# Reconciliation of Governmental Fund Revenue, Expenditures and Changes in Fund Balances to Changes in Net Assets Downtown Development Authority Component Unit For the Year Ended December 31, 2005

Net change in fund balance - governmental fund	\$	154,366
Amounts reported in the statement of activities are different because:		
The governmental fund reports capital outlays as expenditures. However, in the statement o activities, the cost of those assets is allocated over their estimated useful lives and reported a depreciation expense.		
Add: capital outlay		46,437
Subtract: depreciation expense		(80,622)
Revenues in the statement of activities that do not provide current financial resources are no reported as revenues in the governmental fund, but rather are deferred to the following fiscal year.	t	
Add: net change in property tax revenues		87,827
Bond proceeds provide current financial resources to governmental funds, but issuing debt increase long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental fund, but the repayment reduces long-term liabilities in the statement of net assets.	n	
Add: principal payments on long-term liabilities		584,559
Subtract: bond proceeds received		(8,055)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental fund.	1	
Subtract: change in accrued interest		208
Change in net assets	\$	784,720

# Statement of Net Assets / Governmental Fund Balance Sheet Economic Development Corporation Component Unit December 31, 2005

	 General Fund Adjustments		Statement of Net Assets
Assets			
Cash and cash equivalents	\$ 112,206	\$ -	\$ 112,206
Notes receivable	1,316,071	-	1,316,071
Due from primary government	 71,314		71,314
Total assets	\$ 1,499,591	<u>-</u>	1,499,591
Liabilities			
Accrued liabilities	\$ 2,337	_	2,337
Due to primary government	117,118	-	117,118
Advance from primary government	1,216,071	-	1,216,071
Deferred revenue	 100,000	(100,000)	<u> </u>
Total liabilities	1,435,526	(100,000)	1,335,526
Fund balance / net assets			
Fund balance:			
Unreserved, undesignated	 64,065	(64,065)	
Total liabilities and fund balance	\$ 1,499,591	(164,065)	1,335,526
Net assets			
Unrestricted		\$ 164,065	\$ 164,065

# Reconciliation of Fund Balance of the Governmental Fund to Net Assets Economic Development Corporation Component Unit December 31, 2005

Fund balance - governmental fund \$ 64,065

Amounts reported in the statement of net assets are different because:

Because the focus of the governmental fund is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred revenues in the governmental fund, and thus are not included in fund balance.

Add: deferred notes receivable 100,000

Net assets \$ 164,065

# Statement of Activities / Governmental Fund Revenue, Expenditures, and Changes in Fund Balance Economic Development Corporation Component Unit For the Year Ended December 31, 2005

	General Fund	Ac	ljustments	Statement f Activities
Expenditures / expenses	\$ 234,110	\$	(25,000)	\$ 209,110
Program revenues Operating grants, contributions, and restricted interest	 73,603		-	73,603
Change in fund balance / net assets	(160,507)		25,000	(135,507)
Fund balances / net assets: Beginning of year	 224,572		75,000	299,572
End of year	\$ 64,065	\$	100,000	\$ 164,065

# Reconciliation of Governmental Fund Revenue, Expenditures and Changes in Fund Balances to Changes in Net Assets Economic Development Corporation Component Unit For the Year Ended December 31, 2005

Net change in fund balance - governmental fund	\$	(160,507)
Amounts reported in the statement of activities are different because:		
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental fund, but rather are deferred to the following fiscal year.	t	

Change in net assets \$\( (135,507) \)

25,000

Add: net change in notes receivable

# Statement of Net Assets / Governmental Fund Balance Sheet Brownfield Redevelopment Authority Component Unit December 31, 2005

	 General Fund			Statement of Net Assets	
Assets					
Cash and cash equivalents	\$ 1,395,440	\$	-	\$	1,395,440
Receivables, net:					
Notes	770,850		-		770,850
Due from other governments	271,519		-		271,519
Due from primary government	-		2,743		2,743
Other	 97,068		-		97,068
Total assets	\$ 2,534,877		2,743		2,537,620
Liabilities					
Account payable	\$ 75,480		-		75,480
Accrued liabilities	5,715		-		5,715
Due to primary government	39		-		39
Advance from primary government	770,850		-		770,850
Deferred/unearned revenue	 270,646		(12,163)		258,483
Total liabilities	 1,122,730		(12,163)		1,110,567
Fund balance / net assets					
Fund balance:					
Unreserved, undesignated	 1,412,147		(1,412,147)		-
Total fund balance	 1,412,147		(1,412,147)		
Total liabilities and fund balance	\$ 2,534,877	=			
Net assets					
Unrestricted		\$	1,427,053	\$	1,427,053

#### Reconciliation of Fund Balance of the Governmental Fund to Net Assets Brownfield Redevelopment Authority Component Unit December 31, 2005

Fund balance - governmental fund

\$ 1,412,147

Amounts reported in the statement of net assets are different because:

Because the focus of the governmental fund is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred revenues in the governmental fund, and thus are not included in fund balance.

Add: deferred notes receivable

12,163

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. A portion of the net revenue (expense) of certain internal service funds is allocated to the Authority and reported in the statement of activities.

Add: net operating gain from component unit activities accounted for in governmental internal service funds

2,743

Net assets \$ 1,427,053

# Statement of Activities / Governmental Fund Revenue, Expenditures, and Changes in Fund Balance Brownfield Redevelopment Authority Component Unit For the Year Ended December 31, 2005

Expenditures / expenses		General Fund		Adjustments		Statement of Activities	
		1,432,630	\$	(117)	\$	1,432,513	
Program revenues							
Operating grants, contributions, and restricted interest		1,199,001		-		1,199,001	
Net (expense) revenue		(233,629)		117		(233,512)	
General revenues							
Property taxes		232,804		(14,839)		217,965	
Proceeds / gain from the sale of capital assets		31,505		-		31,505	
Total general revenues		264,309		(14,839)		249,470	
Change in net assets		30,680		(14,722)		15,958	
Fund balances / net assets:							
Beginning of year		1,381,467		29,628		1,411,095	
End of year	\$	1,412,147	\$	14,906	\$	1,427,053	

# Reconciliation of Governmental Fund Revenue, Expenditures and Changes in Fund Balance to Changes in Net Assets Brownfield Redevelopment Authority Component Unit For the Year Ended December 31, 2005

Net change in fund balance - governmental fund	\$	30,680
Amounts reported in the statement of activities are different because:		
Revenues in the statement of activities that do not provide current financial resources are no reported as revenues in the governmental fund, but rather are deferred to the following fiscal year.	t	
Add: net change in notes receivable		(14,839)
Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. A portion of the net revenue (expense) or certain internal service funds is allocated to the Authority and reported in the statement of activities.		
Add: net operating gain from component unit activities accounted for in governmental internal service funds		117
Change in net assets	\$	15,958

# Statement of Net Assets / Governmental Fund Balance Sheet Local Development Finance Authority Component Unit December 31, 2005

	 General Fund	Adjustments		Statement of Net Assets	
Assets					
Cash and cash equivalents	\$ 140,586	\$	-	\$	140,586
Taxes receivable	111,290		-		111,290
Due from primary government	 -		133		133
Total assets	\$ 251,876		133		252,009
Liabilities					
Due to primary government	\$ 71,314	\$	-	\$	71,314
Advance from primary government	1,943,049		-		1,943,049
Deferred revenue	 8,167		(8,167)		
Total liabilities	2,022,530		(8,167)		2,014,363
Fund balance / net assets					
Fund balance:					
Unreserved, undesignated	 (1,770,654)		1,770,654		
Total liabilities and fund balance	\$ 251,876	:			
Net assets					
Unrestricted (deficit)		\$	(1,762,354)	\$	(1,762,354)

# Reconciliation of Fund Balance of the Governmental Fund to Net Assets Local Development Finance Authority Component Unit December 31, 2005

Fund balance - governmental fund

\$ (1,770,654)

Amounts reported in the statement of net assets are different because:

Because the focus of the governmental fund is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred revenues in the governmental fund, and thus are not included in fund balance.

Add: deferred notes receivable

8,167

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. A portion of the net assets of certain internal service funds are allocated to the Authority and included in the statement of net assets.

Add: net assets allocated to the Authority from governmental activity internal service funds

133

Net assets (deficit)

\$ (1,762,354)

# Statement of Activities / Governmental Fund Revenue, Expenditures, and Changes in Fund Balance Local Development Finance Authority Component Unit For the Year Ended December 31, 2005

	General Fund			Adjustments		Statement of Activities	
Expenditures / expenses	\$	207,647	\$	756	\$	208,403	
General revenues Property taxes		311,455		6,947		318,402	
Change in net assets		103,808		6,191		109,999	
Fund balances / net assets: Beginning of year		(1,874,462)		2,109		(1,872,353)	
End of year	\$	(1,770,654)	\$	8,300	\$	(1,762,354)	

# Reconciliation of Governmental Fund Revenue, Expenditures and Changes in Fund Balance to Changes in Net Assets Local Development Finance Authority Component Unit For the Year Ended December 31, 2005

Net change in fund balance - governmental fund	\$	103,808
Amounts reported in the statement of activities are different because:		
Revenues in the statement of activities that do not provide current financial resources are no reported as revenues in the governmental fund, but rather are deferred to the following fiscal year.	t	
Add: net change in deferred property taxes		6,947
Internal service funds are used by management to charge the costs of certain activities, such a insurance and other centralized costs, to individual funds. A portion of the net revenue (expense) o certain internal service funds is allocated to the Authority and reported in the statement of activities.		
Subtract: net operating loss from component unit activities accounted for in governmental internal service funds		(756)
Change in net assets	\$	109,999

# **Statement of Net Assets**

# Metro Transit System Component Unit December 31, 2005

	Enterprise Fund		Adjustments	Statement of Net Assets
Assets				
Current assets:				
Cash and cash equivalents	\$	1,998,344	\$ -	\$ 1,998,344
Receivables, net		2,108,366	-	2,108,366
Due from primary government		-	382,721	382,721
Other assets		329,228	-	329,228
Total current assets		4,435,938	382,721	4,818,659
Non-current assets:				
Restricted investments		1,151,263	-	1,151,263
Capital assets, net		17,222,522	-	17,222,522
Total non-current assets		18,373,785	_	18,373,785
Total assets		22,809,723	382,721	23,192,444
Liabilities				
Current liabilities:				
Account payable and accrued liabilities		2,045,830	-	2,045,830
Due to other governments		84,335	-	84,335
Deferred revenue		469,652	-	469,652
Current portion of long-term debt		24,318	-	24,318
Total current liabilities		2,624,135	-	2,624,135
Long-term liabilities:				
Due in more than one year		127,398	-	127,398
Total liabilities		2,751,533		2,751,533
Net assets				
Invested in capital assets		17,222,522	-	17,222,522
Unrestricted		2,835,668	382,721	3,218,389
Total net assets	\$	20,058,190	\$ 382,721	\$ 20,440,911

# Reconciliation of Fund Net Assets of the Enterprise Fund to Net Assets Metro Transit System Component Unit December 31, 2005

Fund net assets \$ 20,058,190

Amounts reported in the statement of net assets are different because:

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. A portion of the net revenue (expense) of certain internal service funds is allocated to the System and reported in the statement of activities.

Add: net operating gain from component unit activities accounted for in governmental internal service funds

382,721

Net assets \$ 20,440,911

# Statement of Activities and Enterprise Fund Revenue, Expenses, and Changes in Fund Net Assets Metro Transit System Component Unit For the Year Ended December 31, 2005

	Enterprise			dingtments	Statement of Activities	
	Fund		P	Adjustments		of Activities
Expenses	\$	12,555,499	\$	(27,314)	\$	12,528,185
Program revenues						
Charges for services		1,826,225		-		1,826,225
Operating grants, contributions, and restricted interest		8,002,658		-		8,002,658
Capital grants and contributions		9,262,578		-		9,262,578
Total program revenues		19,091,461		-		19,091,461
Net revenue		6,535,962		27,314		6,563,276
General revenues						
Property taxes		1,500,275		-		1,500,275
Gain on sale of capital assets		(84,180)		-		(84,180)
Total general revenues		1,416,095		-		1,416,095
Change in net assets		7,952,057		27,314		7,979,371
Net assets, beginning of year		12,106,133		355,407		12,461,540
Net assets, end of year	\$	20,058,190	\$	382,721	\$	20,440,911

# Reconciliation of Enterprise Fund Revenue, Expenses and Changes in Fund Net Assets to the Statement of Activities Metro Transit System Component Unit For the Year Ended December 31, 2005

Amounts reported in the statement of activities are different because:	
Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. A portion of the net revenue (expense) of certain internal service funds is allocated to the System and reported in the statement of activities.	
Add: net operating gain from component unit activities accounted for in governmental internal service funds	27,314

\$

7,952,057

7,979,371

Change in net assets - enterprise fund

Change in net assets

# **Statement of Net Assets**

# Kalamazoo Municipal Golf Association Component Unit December 31, 2005

	Enterpri Fund	ise Adjust		Statement of Net Assets	
Assets					
Current assets:					
Cash and cash equivalents	\$ 153	3,113 \$	- \$	153,113	
Prepaids	14	4,083	-	14,083	
Total current assets	16	7,196	-	167,196	
Non-current assets:					
Deferred bond costs	30	6,488	-	36,488	
Capital assets, net	1,62	1,758	-	1,621,758	
Total non-current assets	1,658	8,246	-	1,658,246	
Total assets	1,825	5,442	-	1,825,442	
Liabilities					
Current liabilities:					
Account payable and accrued liabilities	2	7,332	-	27,332	
Due to primary government	1,592	2,907	-	1,592,907	
Unearned revenue	159	9,618	-	159,618	
Current portion of long-term debt		3,631	-	3,631	
Total liabilities	1,783	3,488	-	1,783,488	
Net assets					
Invested in capital assets, net of related debt	25	5,220	-	25,220	
Unrestricted		6,734	-	16,734	
Total net assets	\$ 42	1,954 \$	- \$	41,954	

# **Statement of Activities**

# Kalamazoo Municipal Golf Association Component Unit For the Year Ended December 31, 2005

	Enterprise Fund		Adjustments		Statement f Activities
Expenses	\$	1,579,851	\$ -	Φ.	1,579,851
Program revenues					
Charges for services		1,386,071	-		1,386,071
Operating grants, contributions, and restricted interest		1,262			1,262
Total program revenues		1,387,333			1,387,333
Net expense		(192,518)	-		(192,518)
General revenues					
Gain on sale of capital assets		9,181			9,181
Change in net assets		(183,337)	-		(183,337)
Net assets, beginning of year		225,291	_		225,291
Net assets, end of year	\$	41,954	\$ -	\$	41,954

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#### GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION (A)

#### LAST TEN FISCAL YEARS

Fiscal Year	General Government	Public Safety	Public Services	Development Services	(B) District Court	Capital Outlay	(C) Debt Service	Other	Total Expenditures
1996	5,514,304	23,255,486	10,650,871	4,585,128	2,046,843	6,542,132	1,222,599	503,608	54,320,971
1997	5,495,118	24,644,329	11,559,149	5,039,284	2,138,563	3,144,939	1,530,673	922,480	54,474,535
1998	5,690,572	24,724,484	11,098,218	3,798,725	2,244,301	4,175,792	151,379	667,496	52,550,967
1999	6,179,274	25,342,917	8,775,659	7,104,583	-,- : :,- : -	4,618,759	161,113	1,214,078	53,396,383
2000	6,390,530	26,685,740	8,978,681	7,073,702	-	5,058,975	205,993	1,165,255	55,558,876
2001	7,044,824	27,808,153	9,095,480	7,264,516	-	3,502,548	182,330	1,276,065	56,173,916
2002	6,562,518	29,570,677	7,331,755	8,392,856	-	3,218,030	106,789	2,966,663	58,149,288
2003	6,584,601	30,164,961	6,929,901	8,929,614	-	2,244,148	88,575	2,615,574	57,557,374
2004	6,582,845	31,422,767	7,475,792	11,739,865	-	3,367,124	89,957	2,707,311	63,385,661
2005	6,200,785	30,677,808	7,608,834	9,923,243	-	5,419,421	133,074	2,837,441	62,800,606
Fiscal Year				Percent of Total	Expenditures				(Decrease) Over Prior Year
1996	10.2%	42.8%	19.6%	8.4%	3.8%	12.0%	2.3%	0.9%	10.5%
1997	10.1%	45.2%	21.2%	9.3%	3.9%	5.8%	2.8%	1.7%	0.3%
1998	10.1%	47.0%	21.1%	7.2%	4.3%	7.9%	0.3%	1.3%	-3.5%
1999	11.6%	47.5%	16.4%	13.3%	0.0%	8.6%	0.3%	2.3%	1.6%
2000	11.5%	48.0%	16.2%	12.7%	0.0%	9.1%	0.4%	2.1%	4.0%
2001	12.6%	49.5%	16.2%	12.9%	0.0%	6.2%	0.3%	2.3%	1.1%
2002	11.3%	50.9%	12.6%	14.4%	0.0%	5.5%	0.2%	5.1%	3.5%
2003	11.5%	52.4%	12.0%	15.5%	0.0%	3.9%	0.2%	4.5%	-1.0%
2004	10.4%	49.6%	11.8%	18.5%	0.0%	5.3%	0.1%	4.3%	10.1%
2005	10.0%	48.8%	12.1%	15.8%	0.0%	8.6%	0.2%	4.5%	-0.9%

<sup>(</sup>A) Includes general and special revenue funds as presented on the budgetary basis of accounting; interfund transfers are not included.

Prior to 1997, expenditures related to the Arcadia Creek capital project were included in the Downtown Development Special Revenue Fund. In 1997, this fund was changed to a capital projects fund and, accordingly, excluded from this schedule.

<sup>(</sup>B) In 1999, District Court operations were transferred to Kalamazoo County.

<sup>(</sup>C) The years 1996 through 1997 include debt service on Michigan Transportation Fund (MTF) bonds. Beginning in 1998, MTF debt service is handled through an operating transfer and, accordingly, excluded from this schedule.

#### GENERAL GOVERNMENTAL REVENUES BY SOURCE (A)

					(B)			
Fiscal		Licenses	Inter-	Charges for	Fines and	Interest		
Year	Taxes	and Permits	governmental	Services	Forfeitures	and Rent	Other	Totals
1996	24,141,435	1,049,903	20,698,497	1,162,969	2,073,905	1,389,574	3,149,644	53,665,927
1997	25,294,227	699,289	21,268,187	1,215,090	2,253,408	1,316,969	4,268,952	56,316,122
1998	26,124,804	811,061	22,074,088	1,066,513	2,421,031	1,417,280	3,263,995	57,178,772
1999	27,018,531	920,802	21,248,010	1,088,308	246,545	1,293,306	3,589,063	55,404,565
2000	27,551,448	1,086,054	23,235,368	1,087,283	236,143	1,497,900	3,349,198	58,043,394
2001	28,624,144	1,226,681	22,764,398	1,201,106	430,846	994,911	3,511,314	58,753,400
2002	29,877,354	1,479,478	23,094,196	1,179,448	253,224	806,908	3,779,537	60,470,145
2003	30,868,032	1,797,319	20,908,408	981,650	220,918	563,526	4,641,196	59,981,049
2004	31,620,372	1,972,128	22,246,771	1,487,928	313,457	749,871	4,627,851	63,018,378
2005	32,818,224	2,187,748	21,726,049	1,335,151	412,643	1,123,856	5,297,670	64,901,341
								% Increase
								(Decrease)
Fiscal								(Decrease) Over
Fiscal <u>Year</u>			Perce	nt of Total Reve	enues			(Decrease)
	44.8%	2.0%				2,6%	5,9%	(Decrease) Over <u>Prior Year</u>
Year	44.8% 44.9%	2.0% 1.2%	38.6%	2.2%	3.9%		5.9% 7.6%	(Decrease) Over <u>Prior Year</u> 5.8%
<u>Year</u> 1996 1997	44.8% 44.9% 45.7%	1.2%	38.6% 37.8%	2.2% 2.2%	3.9% 4.0%	2.3%	7.6%	(Decrease) Over <u>Prior Year</u>
<u>Year</u> 1996	44.9% 45.7%	1.2% 1.4%	38.6% 37.8% 38.6%	2.2%	3.9% 4.0% 4.2%	2.3% 2.5%	7.6% 5.7%	(Decrease) Over <u>Prior Year</u> 5.8% 4.9% 1.5%
<u>Year</u> 1996 1997 1998 1999	44.9%	1.2% 1.4% 1.7%	38.6% 37.8% 38.6% 38.4%	2.2% 2.2% 1.9% 2.0%	3.9% 4.0% 4.2% 0.4%	2.3% 2.5% 2.3%	7.6% 5.7% 6.5%	(Decrease) Over <u>Prior Year</u> 5.8% 4.9% 1.5% -3.1%
<u>Year</u> 1996 1997 1998	44.9% 45.7% 48.7%	1.2% 1.4%	38.6% 37.8% 38.6%	2.2% 2.2% 1.9%	3.9% 4.0% 4.2%	2.3% 2.5%	7.6% 5.7%	(Decrease) Over <u>Prior Year</u> 5.8% 4.9% 1.5%
Year 1996 1997 1998 1999 2000	44.9% 45.7% 48.7% 47.4%	1.2% 1.4% 1.7% 1.9%	38.6% 37.8% 38.6% 38.4% 40.0%	2.2% 2.2% 1.9% 2.0% 1.9%	3.9% 4.0% 4.2% 0.4% 0.4%	2.3% 2.5% 2.3% 2.6%	7.6% 5.7% 6.5% 5.8%	(Decrease)
Year 1996 1997 1998 1999 2000 2001	44.9% 45.7% 48.7% 47.4% 48.8%	1.2% 1.4% 1.7% 1.9% 2.1%	38.6% 37.8% 38.6% 38.4% 40.0% 38.7%	2.2% 2.2% 1.9% 2.0% 1.9% 2.0%	3.9% 4.0% 4.2% 0.4% 0.4% 0.7%	2.3% 2.5% 2.3% 2.6% 1.7%	7.6% 5.7% 6.5% 5.8% 6.0%	(Decrease) Over Prior Year  5.8% 4.9% 1.5% -3.1% 4.8% 1.2%
Year 1996 1997 1998 1999 2000 2001 2002	44.9% 45.7% 48.7% 47.4% 48.8% 49.4%	1.2% 1.4% 1.7% 1.9% 2.1% 2.4%	38.6% 37.8% 38.6% 38.4% 40.0% 38.7% 38.2%	2.2% 2.2% 1.9% 2.0% 1.9% 2.0% 2.0%	3.9% 4.0% 4.2% 0.4% 0.4% 0.7% 0.4%	2.3% 2.5% 2.3% 2.6% 1.7% 1.3%	7.6% 5.7% 6.5% 5.8% 6.0% 6.3%	(Decrease)

<sup>(</sup>A) Includes General and Special Revenue Funds as presented on the budgetary basis of accounting. Bond proceeds, note proceeds and interfund transfers are not recognized.

Beginning in 1997, tax collection fees are reported as Miscellaneous rather than Licenses, Permits and Fees.

Prior to 1997, bond proceeds for capital improvements related to the Arcadia Creek project were included in the Special Revenue Fund "Downtown Development". In 1997, this fund was changed to a Capital Projects Fund, and not included on this schedule.

<sup>(</sup>B) In 1999 District Court operations were transferred to the County of Kalamazoo. From 1999, this column represents miscellaneous City fines and drug forfeiture revenue.

# PROPERTY TAX LEVIES AND COLLECTIONS GENERAL PROPERTY TAX

			(B)				
	Collection	Percent	Collection				
(A)	of Current	of Levy	Subsequent		Percent		Percent of
Total	Year's Taxes	Collected	to the		of Total	(C)	Uncollected
Adjusted	During	During	Year of	Total	Collections	Uncollected	Taxes to
Tax Levy	Year Levied	Year Levied	Tax Levy	Collections	to Tax Levy	Taxes	Tax Levy
22,054,023	19,577,440	88.77%	2,469,386	22,046,826	99.97%	7,197	0.03%
23,487,443	20,357,523	86.67%	3,095,730	23,453,253	99.85%	34,191	0.15%
24,039,638	20,944,734	87.13%	3,064,000	24,008,734	99.87%	30,904	0.13%
24,946,250	22,061,411	88.44%	2,838,097	24,899,508	99.81%	46,742	0.19%
25,548,795	22,249,362	87.09%	3,116,455	25,365,817	99.28%	182,978	0.72%
26,109,481	22,719,024	87.01%	3,169,703	25,888,727	99.15%	220,755	0.85%
27,447,616	24,051,078	87.63%	3,040,826	27,091,904	98.70%	355,712	1.30%
28,428,822	24,665,670	86.76%	3,109,818	27,775,488	97.70%	653,333	2.30%
29,063,140	25,195,702	86.69%	3,275,296	28,470,998	97.96%	592,142	2.04%
30,046,920	25,828,635	85.96%	-	25,828,635	85.96%	4,218,284	14.04%
	Total Adjusted Tax Levy  22,054,023 23,487,443 24,039,638 24,946,250 25,548,795 26,109,481 27,447,616 28,428,822 29,063,140	(A) of Current Total Year's Taxes Adjusted During Tax Levy Year Levied  22,054,023 19,577,440 23,487,443 20,357,523 24,039,638 20,944,734 24,946,250 22,061,411 25,548,795 22,249,362 26,109,481 22,719,024 27,447,616 24,051,078 28,428,822 24,665,670 29,063,140 25,195,702	(A)         of Current         of Levy           Total         Year's Taxes         Collected           Adjusted         During         During           Tax Levy         Year Levied         Year Levied           22,054,023         19,577,440         88.77%           23,487,443         20,357,523         86.67%           24,039,638         20,944,734         87.13%           24,946,250         22,061,411         88.44%           25,548,795         22,249,362         87.09%           26,109,481         22,719,024         87.01%           27,447,616         24,051,078         87.63%           28,428,822         24,665,670         86.76%           29,063,140         25,195,702         86.69%	Collection         Percent of Levy         Collection Subsequent           Total         Year's Taxes         Collected to the During           Adjusted         During         During         Year of Tax Levy           22,054,023         19,577,440         88.77%         2,469,386           23,487,443         20,357,523         86.67%         3,095,730           24,039,638         20,944,734         87.13%         3,064,000           24,946,250         22,061,411         88.44%         2,838,097           25,548,795         22,249,362         87.09%         3,116,455           26,109,481         22,719,024         87.01%         3,169,703           27,447,616         24,051,078         87.63%         3,040,826           28,428,822         24,665,670         86.76%         3,109,818           29,063,140         25,195,702         86.69%         3,275,296	Collection of Current         Percent of Levy of Levy Subsequent         Collection to the to the Total Ouring of Levy of Levy of Levy Subsequent           Adjusted Adjusted Tax Levy Tear Levied Tax Levy of Total Tax Levy of Tax Levy of Levied Tax Levied Tax Levy of Levied Tax Levy of Levied Tax Levy of Levied Tax Levied Tax Levy of Levied Tax Levied Tax Levied Tax Levied Tax Levy Obles Tax Levied Tax Levied Tax Levie	(A)         Collection of Current Of Levy         Collection Subsequent Subsequent Total Year's Taxes         Collected to the Of Total Collections         Percent Of Total Collections           Adjusted Adjusted Tax Levy         During During Year of Total Collections         Total Collections to Tax Levy           22,054,023 19,577,440 88.77%         2,469,386 22,046,826 99.97%           23,487,443 20,357,523 86.67% 3,095,730 23,453,253 99.85%           24,039,638 20,944,734 87.13% 3,064,000 24,008,734 99.87%           24,946,250 22,061,411 88.44% 2,838,097 24,899,508 99.81%           25,548,795 22,249,362 87.09% 3,116,455 25,365,817 99.28%           26,109,481 22,719,024 87.01% 3,169,703 25,888,727 99.15%           27,447,616 24,051,078 87.63% 3,040,826 27,091,904 98.70%           28,428,822 24,665,670 86.76% 3,109,818 27,775,488 97.70%           29,063,140 25,195,702 86.69% 3,275,296 28,470,998 97.96%	Collection of Current         Percent of Levy of Levy Subsequent         Percent of Total of Tota

- (A) Reflects general operating levy only, whereas General Fund property tax revenues in the general purpose financial statements include the general levy, payments in lieu of taxes and special assessments. All total tax levies reflect adjustments for Tax Tribunal consent judgements, Board of Review decisions, real estate taxes cancelled through foreclosure and state scavenger sales, and personal property taxes cancelled by Circuit Court.
- (B) Reflects collections through December 31, 2005
- (C) Uncollected current year taxes at December 31, 2005 represent both delinquent taxes and unpaid monthly installments on the current levy.

# TAXABLE VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY (A)

#### LAST TEN FISCAL YEARS

					Industrial and	Commercial	
	R	eal	Perso	nal	Subject to Act 198		
	Assessed/	Estimated	Assessed/	Estimated	Assessed/	Estimated	
	Taxable	Actual	Taxable	Actual	Taxable	Actual	
Year	Value (B)	Value	Value (B)	Value	Value (B)	Value	
1996	885,228,452	1,770,456,904	193,060,300	386,120,600	64,523,400	240,130,800	
1997	935,384,020	1,870,768,040	233,108,300	466,216,600	48,893,850	187,226,400	
1998	975,989,650	1,951,979,300	227,662,700	455,325,400	46,185,125	178,574,100	
1999	1,016,391,380	2,032,782,760	237,632,548	475,265,096	43,084,950	165,233,400	
2000	1,034,261,518	2,379,780,256	229,137,050	458,320,700	32,650,000	126,779,800	
2001	1,090,113,040	2,475,865,910	238,143,600	476,329,800	32,089,500	124,129,200	
2002	1,175,434,380	2,687,356,660	238,009,950	476,030,100	15,096,550	56,133,600	
2003	1,213,441,494	2,843,897,560	244,276,534	488,613,068	35,442,050	71,700,100	
2004	1,274,216,408	3,031,577,100	219,353,550	440,012,900	36,821,197	74,593,600	
2005	1,330,662,249	3,161,990,840	213,784,700	427,569,400	33,929,243	68,138,000	

- (A) Taxable values include adjustments to the final adopted assessment roll due to Tax Tribunal Judgments, Board of Review decisions and other adjustments affecting the assessment roll or the tax levy as of December 31, 2004. These values do not reflect adjustments for real estate taxes cancelled through foreclosure, or personal property taxes cancelled by the Circuit Court. These adjustments decreased the 2005 roll by \$3,415,695.
- (B) All figures are based on taxable value. Assessed values are still calculated based on 50% of market value. However, Proposal A limits the increase of the taxable value to 5% or the C.P.I., whichever is lower.

Note: State statute requires all taxable property to be assessed at 50% of market value, except certain facilities which are granted exemption certificates under Act 198, Public Acts of Michigan. This Act was designed to provide a stimulus in the form of tax incentives to industrial and commercial enterprises to renovate and expand aging facilities and to build new facilities.

			Ratio of	%
			Total	Increase in
_	Tota	als	Assessed	Estimated
	Assessed/	Estimated	to Total	Actual
	Taxable	Actual	Estimated	Value Over
	Value (B)	Value	Actual Value	Prior Year
		_		
	1,142,812,152	2,396,708,304	47.7%	2.7%
	1,217,386,170	2,524,211,040	48.2%	5.3%
	1,249,837,475	2,585,878,800	48.3%	2.4%
	1,297,108,878	2,673,281,256	48.5%	3.4%
	1,296,048,568	2,964,880,756	43.7%	10.9%
	1,360,346,140	3,076,324,910	44.2%	3.8%
	1,428,540,880	3,219,520,360	44.4%	4.7%
	1,493,160,078	3,404,210,728	43.9%	5.7%
	1,530,391,155	3,546,183,600	43.2%	4.2%
	1.578.376.192	3,657,698,240	43.2%	3.1%

# PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS

Governmental Unit	2001	2002	2003	2004	2005
Homestead (1)					
City of Kalamazoo	\$21.5667	\$21.9205	\$21.9205	\$22.1405	\$22.1405
County of Kalamazoo	6.1400	6.1362	6.1362	6.1362	6.1362
State of Michigan	6.0000	6.0000	5.0000	6.0000	6.0000
Kalamazoo Public Schools(2)	4.0800	4.2000	4.2000	4.2000	4.2000
Kalamazoo Valley Intermediate					
School District	3.0416	3.0416	3.0416	3.0416	4.5416
Kalamazoo Valley Community					
College	2.8151	2.8139	2.8139	2.8135	2.8135
Kalamazoo District Library	3.9583	3.9583	3.9583	3.9583	3.9583
Total (3)	\$47.6017	\$48.0705	\$47.0705	\$48.2901	\$49.7901
Non-Homestead (1)					
City of Kalamazoo	\$21.5667	\$21.9205	\$21.9205	\$22.1405	\$22.1405
County of Kalamazoo	6.1400	6.1362	6.1362	6.1362	6.1362
State of Michigan	6.0000	6.0000	5.0000	6.0000	6.0000
Kalamazoo Public Schools(2)	22.0800	22.2000	22.2000	22.2000	22.2000
Kalamazoo Valley Intermediate					
School District	3.0416	3.0416	3.0416	3.0416	4.5416
Kalamazoo Valley Community					
College	2.8151	2.8139	2.8139	2.8135	2.8135
Kalamazoo District Library	3.9583	3.9583	3.9583	3.9583	3.9583
Total (3)	\$65.6017	\$66.0705	\$65.0705	\$66.2901	\$67.7901

- (1) Homestead means a dwelling or unit in a multiple-unit dwelling subject to ad valorem property taxes that is owned and occupied as a principal residence by the owner of the dwelling or entity. Homestead includes all unoccupied property classified as agricultural adjacent and contiguous to the home of the owner that is not leased or rented by the owner to another person if the gross receipts of the agricultural or horticultural operations, if any, exceed the household income of the owner. If the gross receipts of the agricultural or horticultural operations do not exceed the household income of the owner, the homestead includes only 5 acres adjacent and contiguous to the home of the owner. Homestead includes a life care facility registered under the living care disclosure act, Act No. 440 of the Public Acts of 1976, being sections 554.801 to 554.844 of the Michigan Compiled Laws. Homestead also includes property owned by a cooperative housing corporation and occupied as a principal residence by tenant stockholders. Non-homestead is property not included in the above definition.
- (2) The Kalamazoo Public Schools is the largest school district within the City. Portions of other school districts overlap the City's boundaries. Of those which do, the millage rates for the fiscal year ended December 31, 2005 ranged from \$20.7000 to \$23.2000 for each \$1,000 of Taxable Value. The total tax rates for property owners in these other school districts would differ accordingly.
- (3) The City's Downtown Development Authority levies an additional \$1.9279 for each \$1,000 of Taxable Value within the City's Downtown Development District.

#### PRINCIPAL TAXPAYERS

#### **DECEMBER 31, 2005**

		Toyok	ole Value of Propert	w (A)	(C) Percent
T.	D: 1D 1			<i>y</i> · /	
Taxpayer	Principal Product or	Ad Valorem	Abated (B)	Total	of Total
Pfizer Corporation	Pharmaceuticals	\$ 121,345,964	\$ 5,957,600	\$ 127,303,564	8.05%
Graphic Packaging	Paper Products	31,263,192	309,300	31,572,492	2.00%
Consumer's Energy	Utility	25,708,115	-	25,708,115	1.63%
Greenleaf Holdings	Real Estate	20,414,847	-	20,414,847	1.29%
American Greetings	Paper Products	10,453,100	1,922,600	12,375,700	0.78%
James S. Smith Trust	Rental Properties	12,703,059	-	12,703,059	0.80%
Bronson Hospital	Health Care	10,591,962	-	10,591,962	0.67%
Lifecare (Friendship Village)	Retirement Community	9,526,178	-	9,526,178	0.60%
National City Bank	Banking	9,259,758	-	9,259,758	0.59%
TVO/Candlewyck Apartments	Apartment Complex	9,176,510		9,176,510	0.58%
		\$ 260,442,685	\$ 8,189,500	\$ 268,632,185	16.98%

- (A) These values are the basis for the 2005 Assessment Roll and 2005 Tax Roll.
- (B) Represents equivalent taxable value of property granted tax abatement under Acts 198.
- (C) Based on the City's 2004 Total Taxable Valuation including Act 198 values totaling \$1,581,791,887.

# SPECIAL ASSESSMENTS BILLINGS AND COLLECTIONS

	Sp	ecial	S	Special		
Fiscal	Asse	Assessment		essments		
<u>Year</u>	Bil	Billings		ollected		
1006	r.	24 671	¢.	45 027		
1996	\$	24,671	\$	45,837		
1997		96,880		67,168		
1998		42,218		78,127		
1999		718,160		190,112		
2000		270,940		132,014		
2001		89,034		206,540		
2002		41,200		151,997		
2003		59,597		137,860		
2004		44,810		109,455		
2005		35,444		82,895		

# COMPUTATION OF LEGAL DEBT MARGIN

# **DECEMBER 31, 2005**

State Equalized Value (adjusted) - December 31, 2004 (A)	\$	1,829,046,520
Limitation per Section 5.2074 of the Home Rule Act of the State of Michigan		10.0%
Legal Limitation		182,904,652
Gross Direct Debt of the City (B)		82,141,009
Less debt not subject to limitation:		
Water System and Wastewater System Revenue Bonds \$ 22,690,00	00	
Michigan Transportation Fund Bonds 11,395,00	00	
Special Assessment Bonds 380,00	00	34,465,000
Total Debt of the City Subject to Limitation		47,676,009
LEGAL DEBT MARGIN	\$	135,228,643

- (A) State equalized assessed value includes actual Industrial Facilities and Commercial Facilities Tax valuations under act 198.
- (B) Per Table 11

#### RATIO OF NET GENERAL OBLIGATION DEBT TO STATE EQUALIZED VALUE AND NET GENERAL OBLIGATION DEBT PER CAPITA

				(D)			
		(B)		Amounts			
		State	(C)	Payable from			
	(A)	Equalized	Total	Enterprise	Net	Ratio of	Net Bonded
	Population	Value (SEV)	General	Revenues and	Bonded	Net Bonded	Debt Per
Year	(estimated)	(adjusted)	Obligation Debt	Other Sources	Debt	Debt to SEV	Capita
1996	80,277	1,142,812,152	33,849,000	29,182,750	4,666,250	0.41%	58.13
1997	80,277	1,217,386,170	33,412,580	28,168,950	5,243,630	0.43%	65.32
1998	80,277	1,249,837,475	33,591,000	28,811,624	4,779,376	0.38%	59.54
1999	80,277	1,297,108,878	40,577,772	31,575,000	9,002,772	0.69%	112.15
2000	77,145	1,296,048,568	40,232,378	31,042,683	9,189,695	0.71%	119.12
2001	77,145	1,360,346,140	41,215,955	30,101,100	11,114,855	0.82%	144.08
2002	77,145	1,428,540,880	38,949,595	25,685,008	13,264,587	0.93%	171.94
2003	77,145	1,493,160,078	47,016,084	34,093,884	12,922,200	0.87%	167.51
2004	77,145	1,530,391,155	54,635,085	32,488,797	22,146,288	1.45%	287.07
2005	77,145	1,578,376,192	59,071,009	46,290,879	12,780,130	0.81%	165.66

- (A) Source: Bureau of the Census
- (B) Includes effective SEV for Act 198 abatements; all figures are taxable values.
- (C) Includes limited tax general obligation installment purchase contracts; does not include defeased and escrowed bonds.
- (D) General Obligation bonds that are being repaid from enterprise revenues, or reimbursements by other entities.

Ratio of

#### **CITY OF KALAMAZOO, MICHIGAN**

# RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES

#### LAST TEN FISCAL YEARS

					Kano oi
					Debt Service
				(A)	to Total
			Total	Total	General
Fiscal			Debt	General	Governmental
Year	Principal	Interest	Service	Expenditures	Expenditures
1996	640,000	537,717	1,177,717	54,320,971	2.2%
1997	780,000	556,533	1,336,533	54,474,535	2.5%
1998	730,000	560,538	1,290,538	52,550,967	2.5%
1999	910,453	571,518	1,481,971	53,396,383	2.8%
2000	940,000	608,099	1,548,099	55,558,876	2.8%
2001	1,375,000	662,302	2,037,302	56,173,916	3.6%
2002	1,485,000	595,817	2,080,817	58,149,288	3.6%
2003	1,725,000	531,293	2,256,293	57,557,374	3.9%
2004	1,795,000	550,799	2,345,799	63,385,661	3.7%
2005	1,825,000	534,453	2,359,453	62,800,606	3.8%

(A) Includes general and special revenue funds.

Note: Only Michigan Transportation Fund and Environmental Improvement bonded debt service is paid from these sources.

#### COMPUTATION OF DIRECT AND OVERLAPPING BONDED DEBT

#### **DECEMBER 31, 2005**

	Gross Debt	Self-Supporting	Net Debt
Building Authority Bonds:			
Dated March 1, 1993 (2)	\$ 285,000	\$ 285,000	\$ -
Dated June 15, 1993 (2)	105,000	105,000	-
Dated August 1, 1994 (2)	375,000	375,000	-
Dated October 1, 1997 (2)	975,000	975,000	227 962
Dated November 17, 1998 (2) Dated December 1, 1998 (2)	5,380,000 1,300,000	5,042,137 1,258,599	337,863
Dated September 1, 1999 (2) (4)	985,000	1,236,399	41,401 985,000
Dated April 1, 2001 (2)	3,160,000		3,160,000
Dated January 1, 2002 (2)	850,000	_	850,000
Dated January 27, 2003 (2)	1,590,000	_	1,590,000
Dated July 26, 2005	7,725,000	7,725,000	-
Dated April 11, 2005	7,125,000	7,125,000	_
Dated October 10, 2005	2,835,000	2,835,000	-
	32,690,000	25,725,736	6,964,264
Michigan Transportation Fund Obligations:			
Bonds dated June 1, 1994 (2)	365,000	365,000	-
Bonds dated March 1, 1996 (2)	1,260,000	1,260,000	-
Bonds dated April 1, 1998 (2)	1,420,000	1,420,000	-
Bonds dated April 1, 2000 (2)	2,150,000	2,150,000	-
Bonds dated April 1, 2002 (2)	2,275,000	2,275,000	-
Bonds dated April 27, 2004 (2)	3,925,000	3,925,000	
W. D. I. W D. I.	11,395,000	11,395,000	
Water Bonds or Wastewater Bonds:	2 920 000	2 920 000	
Dated June 1, 1996 (Revenue) Dated April 1, 2001 (Revenue)	2,830,000	2,830,000	-
Dated April 1, 2001 (Revenue)  Dated June 6, 2002 (Revenue)	4,020,000	4,020,000	-
Dated October 23, 2002 (Revenue)	7,960,000 3,005,000	7,960,000 3,005,000	-
Dated April 27, 2004 (Revenue)	4,875,000	4,875,000	_
Dated April 27, 2004 (Revenue)	22,690,000	22,690,000	
Downtown Development Bonds:	22,090,000	22,000,000	
Dated March 1, 1992 (2)	1,650,000	1,650,000	_
Dated June 15, 1993 (2)	2,090,000	2,090,000	_
Dated September 1, 1997 (2)	2,130,000	2,130,000	-
•	5,870,000	5,870,000	
Special Assessment Bonds:			
Dated September 1, 1999 (2)	380,000	380,000	
I di an i oli d			
Installment Purchase Obligations:	265 700		265 700
Contract Dated June 16, 1997 (2)	265,700	161,000	265,700
Contract Dated July 24, 2000 (2) Contract Dated March 12, 2002 (2)	161,000 49,309	161,000 49,309	-
Contract Dated April 25,2005	260,000	260,000	-
Contract Dated April 23,2003	736,009	470,309	265,700
Capital Improvement Bonds:	750,007	170,505	203,700
Dated August 1, 2002	610,000	_	610,000
Dated April 27, 2004 (1)	7,770,000	2,829,834	4,940,166
1 , , , , ,	8,380,000	2,829,834	5,550,166
Total Direct Debt	\$ 82,141,009	\$ 69,360,879	\$ 12,780,130
Overlapping Debt:			
Overlapping Debt.	Amount	City's	
Percent Municipality	Outstanding	Share	
59.34% Kalamazoo Library District	\$ 10,150,000	\$ 6,023,010	
62.16% Kalamazoo School District	75,671,000	47,037,097	
16.53% Comstock School District	10,181,000	1,682,919	
1.61% Portage School District	35,168,000	566,205	
1.05% Parchment School District	17,475,000	183,488	
22.11% Kalamazoo County	9,500,000	2,100,450	
·			
Net Overlapping Debt			57,593,169
NET DIRECT AND OVERLAPPING DEBT			\$70,373,299
TEL DIRECT AND OVERLATING DEDI			φ10,313,439

- Secured by the City's full faith and credit and unlimited taxing power.
   Secured by the City's full faith and credit and limited taxing power.
   Secured by the City's refuse, collection, and disposal levy.
   Self-supporting portion is annual payments of \$200,000 to be received from Kalamazoo County for the life of the principal repayments.

#### REVENUE BOND COVERAGE

		(B)					
	(A)	Direct	Net Revenue	Debt S	Service Requireme	ents (C)	
Fiscal	Gross	Operating	Available for	(R	(Revenue Bonds Only)		
Year	Revenues	Expense	Debt Service	Principal	Interest	Total	Coverage
						_	
Wastewa	nter System Fund						
1006	10 (52 252	14 001 710	2.750.622	1 220 000	(47.992	1 077 002	1.01
1996	18,652,352	14,901,719	3,750,633	1,320,000	647,882	1,967,882	1.91
1997	18,470,158	14,744,094	3,726,064	1,410,000	587,822	1,997,822	1.87
1998	19,374,346	15,859,622	3,514,724	1,465,000	520,848	1,985,848	1.77
1999	19,468,532	14,776,483	4,692,049	1,535,000	448,330	1,983,330	2.37
2000	20,051,449	15,193,703	4,857,746	1,675,000	370,045	2,045,045	2.38
2001	19,095,217	15,546,031	3,549,186	270,000	108,568	378,568	9.38
2002	18,047,797	16,018,129	2,029,668	170,000	209,035	379,035	5.35
2003	19,689,923	15,480,424	4,209,499	175,000	203,680	378,680	11.12
2004	19,165,678	16,537,269	2,628,409	180,000	197,993	377,993	6.95
2005	19,604,929	15,825,509	3,779,420	185,000	191,783	376,783	10.03
Water S	ystem Fund						
1996	8,788,543	6,748,604	2,039,939	305,000	937,485	1,242,485	1.64
1997	8,898,031	6,552,109	2,345,922	520,000	1,109,316	1,629,316	1.44
1998	10,113,204	5,843,320	4,269,884	545,000	1,082,584	1,627,584	2.62
1999	9,810,609	6,808,040	3,002,569	570,000	1,054,259	1,624,259	1.85
2000	9,804,250	6,945,196	2,859,054	600,000	1,024,231	1,624,231	1.76
2001	9,937,764	7,334,374	2,603,390	630,000	992,193	1,622,193	1.60
2002	10,664,599	7,547,334	3,117,265	665,000	796,662	1,461,662	2.13
2003	9,716,990	7,435,078	2,281,912	785,000	554,405	1,339,405	1.70
2004	9,926,656	7,281,642	2,645,013	940,000	800,314	1,740,314	1.52
2005	11,248,538	7,376,725	3,871,813	1,010,000	890,428	1,900,428	2.04
_000	11,2.0,000	.,5,0,,20	2,0.1,010	-,0-0,000	0, 0, 120	1,,, 00, 120	

- (A) Includes charges for services, operating revenues, and interest earned. Beginning in 2001, grant revenues are excluded. Interest earned on construction fund bond monies is excluded.
- (B) Includes operations, amortization of bond issuance costs, and other expenses. Beginning in 2001, expenses associated with grant revenues are excluded.
- (C) Reflects interest payments paid from operating revenue. Interest payments paid from proceeds of 1992 Water System Revenue Refunding Bonds are excluded.

#### **DEMOGRAPHIC STATISTICS**

Fiscal Year	(A) Population	(B) Per Capita Income	(C) Median Age	(D) School Enrollment	(E) Unemployment Rate
1996	80,277	24,609	26.8	12,537	4.9%
1997	80,277	25,332	26.8	12,355	4.6%
1998	80,277	26,692	26.8	11,600	3.8%
1999	80,277	27,024	26.8	11,305	4.0%
2000	77,145	27,812	26.1	11,212	4.2%
2001	77,145	28,630	26.1	16,124	5.8%
2002	77,145	29,587	26.1	16,195	6.6%
2003	77,145	30,860	26.1	15,859	7.6%
2004	77,145	31,719	26.1	15,019	8.1%
2005	77,145	32,442	26.1	17,285	7.1%

- (A) 1996 to 1999 from Bureau of the Census 1990 Population Report. 2000 to 2005 from Bureau of the Census 2000 Population Report.
- (B) 1996 to 2004 from Bureau of Economic Analysis, as updated May, 2005. 2005 is an estimate from the W.E. Upjohn Institute, as of May, 2006. Information is for Kalamazoo County.
- (C) 1996 to 1999 from Bureau of the Census 1990 Population Report. 2000 to 2005 from Bureau of the Census 2004 Population Report.
- (D) 1996 to 2000 Kalamazoo Public Schools only. 2001 to 2005 include Kalamazoo Public Schools and private and charter school enrollments.
- (E) Michigan Department of Labor and Economic Growth. Data for 2000 to 2005 revised February 2006. The revision of these years by the state is the result of the implementation by the Bureau of Labor Statistics of a redesigned method of producing these estimates.

#### PROPERTY VALUE AND CONSTRUCTION

	Property Value (expressed in thousands) (A)					Constru	iction (B)	
			Industrial and	_	Cor	nmercial		
			Commercial		and	Industrial	Resi	dential
	Industrial and		Abated		# of		# of	
Year	Commercial	Residential	Value (C)	Total	Units	Value*	Units	Value*
1996	392,766	539,213	64,522	996,501	148	20,134	647	11,283
1997	430,673	571,800	49,119	1,051,592	133	36,595	637	14,696
1998	446,389	627,645	46,257	1,120,291	131	32,518	619	6,224
1999	487,806	665,029	43,171	1,196,006	150	46,427	722	10,012
2000	497,953	694,448	40,128	1,232,529	239	37,430	711	11,774
2001	508,718	732,220	31,951	1,272,889	190	65,081	1,096	10,104
2002	561,623	781,208	15,165	1,357,996	177	96,158	778	12,147
2003	592,878	830,146	35,442	1,458,466	145	48,244	706	13,444
2004	638,823	877,641	37,625	1,554,089	188	60,157	733	17,556
2005	650,067	931,678	18,117	1,599,862	168	119,007	506	13,861

<sup>\*</sup> Amounts expressed in thousands (000's).

- (A) Initial State Equalized Value (assessed value at 50% of true cash value) real property only.
- (B) Source: City of Kalamazoo Community Development Department, Inspection Services.
- (C) Represents abated values reflected as frozen values prior to rehabilitation or abated at 1/2 the State Equalized Value. Includes real and personal property.

#### **CITY OF KALAMAZOO**

#### MISCELLANEOUS STATISTICAL DATA

#### **DECEMBER 31, 2005**

Date Originally Chartered	1883
Date of Incorporation as a City	1884
Form of Government	Commission - Manager
Population	77,145
Area	26 Square Miles
Miles of Streets	266 Miles

### Public Safety (Police/Fire):

Number of Stations7Number of Regular Fireman0Number of Regular Public Safety Officers244Number of Community Service Officers28Insurance Service Office RatingISO III

#### Public Utilities:

#### Water:

Number of Jurisdictions Served 10 42,693 Number of Accounts Wells in Service 103 Miles of Water Main 665.25 Well Capacity 66,790,000 Gallons **Storage Capacity** 17,800,000 Gallons Average Daily Consumption 19,791,000 Gallons 2005 Peak Day Pumping (6/25/05) 35,964,000 Gallons

#### Water Reclamation:

Number of Sewer Accounts 31,166

Number of Jurisdicitons Served

(Including Master Metered Contract Municipalities) 19 Miles of Sewer Main (City only) 291

Treatment Provided by City of Kalamazoo

Monday through Saturday

#### **CITY OF KALAMAZOO**

#### **MISCELLANEOUS STATISTICAL DATA (Concluded)**

#### **December 31, 2004**

#### Parks and Recreation

Number of Parks & Other Greenspace 50 Acreage of Parks & Other Greenspace 756

#### Education:

Kalamazoo Public Schools10,548 StudentsKalamazoo Christian Schools1,201 StudentsCatholic Schools3,552 StudentsOther Non-Public Schools992 StudentsCharter Schools992 Students

#### Metro Transit (Fixed Route and Complimentary Paratransit):

Service

 Total Service Hours
 189,340

 Miles in 2005
 2,481,573

 Passengers in 2005
 3,058,652

 Number of Buses
 41

 Number of Routes
 23\*

\*Fixed Route Only

# SCHEDULE OF REVENUES AND EXPENDITURES FOR ACTIVITIES RELATED TO THE STATE CONSTRUCTION CODE ACT MICHIGAN PUBLIC ACT 245

#### FOR PERIOD ENDING DECEMBER 31, 2005

REVENUES:			
Building Permits	\$	601,388	
Electrical Permits		97,884	
Mechanical Permits		69,980	
Plumbing Permits		36,444	
Other Permits & License Fees		69,999	
TOTAL REVENUES			\$ 875,695
EXPENDITURES:			
Wages, Salaries and Benefits		462,716	
Supplies		8,969	
Services		65,127	
Capital Expenditures		-	
Administrative Overhead*		79,179	
TOTAL EXPENDITURES			\$ 615,990
EXCESS/(DEFICIT) REVENUES OVER EXPE	NDITUR	RES	\$ 259,705

<sup>\*</sup>Administrative overhead is computed for all City departments using a full cost-allocation plan. However, it is not charged to General Fund departments. Public Act 245 of 1999, which requires the inclusion of this schedule, also includes overhead as part of the expenditures to be reported.

#### **EMPLOYEE'S RETIREMENT SYSTEM**

#### REVENUE BY SOURCE AND EXPENSES BY TYPE

Revenue	by S	Source
---------	------	--------

			Employer Contributions as a %		
Year Ended December 31	Employee Contributions	Employer Contributions	of Covered Payroll	Investment Income (Loss)	Total
1996	1,867,369	1,500,398	4.3%	34,192,068	37,559,835
1997	1,918,690	840,966	2.3%	58,295,099	61,054,755
1998	1,912,918	-	-	40,484,951	42,397,869
1999	1,632,579	-	-	48,075,425	49,708,004
2000	1,464,329	-	-	9,692,656	11,156,985
2001	1,421,887	-	-	5,455,410	6,877,297
2002	1,472,060	-	-	(33,506,436)	(32,034,376)
2003	1,477,702	-	-	91,757,266	93,234,968
2004	1,517,175	-	-	56,524,988	58,042,163
2005	1,458,491			32,199,000	33,657,492

Expenses by Type

	Expense	s by Type		
Year Ended		Administrative		
December 31	Benefits	Expenses (1)	Refunds	Total
1996	7,397,140	256,658	441,113	8,094,911
1997	8,101,582	284,899	212,831	8,599,312
1998	8,728,177	326,725	2,187,714 (2)	11,242,616
1999	9,651,489	347,015	342,280	10,340,784
2000	9,787,860	388,328	281,804	10,457,992
2001	11,125,036	350,335	321,125	11,796,496
2002	10,941,864	370,572	216,108	11,528,544
2003	12,206,053	373,945	184,431	12,764,429
2004	13,400,871	381,913	154,161	13,936,945
2005	13,421,166	474,191	305,481	14,200,838

- (1) Investment advisor fees are reported as a reduction of investment income, rather than as administrative expense.
- (2) Includes transfer to Kalamazoo County of \$1,800,000 during 1998 for District Court Employees.

#### TOTAL TAXABLE VALUE

#### FISCAL YEARS ENDED DECEMBER 31, 2001 THROUGH 2005

Taxable	Year of State	Fiscal	A	Actual Adjusted SEV		
Value as of	Equalization	Year Ended	Ad Valorem	Abated	Total	Increase over
December 31	and Tax Levy	December 31	Taxable Value (1)	Taxable Value	Taxable Value	Prior Year
2000	2001	2001	1,332,207,350	29,994,850	1,362,202,200	2.26%
2001	2002	2002	1,411,144,730	15,108,650	1,426,253,380	4.70%
2002	2003	2003	1,460,450,750	35,442,050	1,495,892,800	4.88%
2003	2004	2004	1,491,444,525	37,257,246	1,528,701,771	2.19%
2004	2005	2005	1,544,579,241	33,836,143	1,578,415,384	3.25%
Per Capita Tota	l Taxable Value for	the Fiscal Year Endi	ng December 31, 2005 (	2)		\$ 19,815.95

<sup>(1)</sup> Does not include the value of property located within the City's Renaissance Zone which was created pursuant to the provisions of Act 376 of the Michigan Public Acts of 1996, as amended ("Act 376"). Act 376 was designed to stimulate private investment within the Zone through the abatement of certain property, income, and business taxes. For the fiscal year ending December 31, 2005, the Taxable Value of the property located in the Zone totaled \$3,376,503.

(2) Based on the City's 2000 census of 77,145

#### TOTAL TAXABLE VALUE BY USE AND CLASS

Fiscal Years Ended December 31							
	2001	2004	2005				
<u>Use</u>							
Commercial	\$457,559,650	\$468,564,730	\$483,660,050	\$507,767,772	\$534,014,385		
Industrial	284,155,500	306,436,000	336,919,950	309,894,785	300,634,764		
Residential	620,487,050	651,252,650	675,312,800	711,039,214	743,766,235		
	\$1,362,202,200	\$1,426,253,380	\$1,495,892,800	\$1,528,701,771	\$1,578,415,384		
Class							
Real	\$1,120,358,350	\$1,184,635,880	\$1,237,383,700	\$1,296,480,721	\$1,351,560,784		
Personal	241,843,850	241,617,500	258,509,100	232,221,050	226,854,600		
	\$1,362,202,200	\$1,426,253,380	\$1,495,892,800	\$1,528,701,771	\$1,578,415,384		

#### PERCENT OF TOTAL TAXABLE VALUE BY USE AND CLASS

	Fiscal Years Ended December 31						
<del>-</del>	2001	2002	2003	2004	2005		
<u>Use</u>							
Commercial	33.59%	32.85%	32.33%	33.22%	33.83%		
Industrial	20.86%	21.49%	22.52%	20.27%	19.05%		
Residential	45.55%	45.66%	45.14%	46.51%	47.12%		
=	100.0%	100.0%	100.0%	100.0%	100.0%		
Class							
Real	82.25%	83.06%	82.72%	84.81%	85.63%		
Personal	17.75%	16.94%	17.28%	15.19%	14.37%		
<del>-</del> -	100.0%	100.0%	100.0%	100.0%	100.0%		

#### STATE EQUALIZED VALUATION (SEV )

#### FISCAL YEARS ENDED DECEMBER 31, 2001 THROUGH 2005

Assessed	Year of State	Fiscal	Actual Adjusted SEV			
Value as of	Equalization	Year Ended	Ad Valorem	Abated	Total	Percent
December 31	and Tax Levy	December 31	SEV Value	SEV Value	SEV Value	Increase
2000	2001	2001	1 490 002 765	62.064.600	1 540 150 265	2.250/
2000	2001	2001	1,480,093,765	62,064,600	1,542,158,365	2.25%
2001	2002	2002	1,580,375,980	28,091,000	1,608,466,980	4.30%
2002	2003	2003	1,667,513,680	35,850,050	1,703,363,730	5.90%
2003	2004	2004	1,732,394,900	37,296,800	1,769,691,700	3.89%
2004	2005	2005	1,795,070,620	33,975,900	1,829,046,520	3.35%
Per Capita Tota	al SEV for the Fiscal	Year Ending Decemb	er 31, 2005 (1)		\$	23,709.20

<sup>(1)</sup> Based on the City's 2000 census of 77,145

#### TOTAL SEV BY USE AND CLASS

Fiscal Years Ended December 31							
	2001	2002	2003	2004	2005		
<u>Use</u>							
Commercial	\$489,932,000	\$500,713,730	\$528,423,500	\$576,772,600	\$593,461,785		
Industrial	319,899,300	326,477,700	346,110,900	316,876,700	271,393,700		
Residential	732,327,065	781,275,550	828,829,330	876,042,400	930,215,135		
	\$1,542,158,365	\$1,608,466,980	\$1,703,363,730	\$1,769,691,700	\$1,795,070,620		
Class							
Real	\$1,295,900,365	\$1,369,591,030	\$1,444,661,180	\$1,538,229,150	\$1,578,198,420		
Personal	246,258,000	238,875,950	258,702,550	231,462,550	216,872,200		
	\$1,542,158,365	\$1,608,466,980	\$1,703,363,730	\$1,769,691,700	\$1,795,070,620		

#### PERCENT OF TOTAL SEV BY USE AND CLASS

	Fiscal Years Ended December 31					
	2001	2002	2003	2004	2005	
<u>Use</u>						
Commercial	31.77%	31.13%	31.02%	32.59%	33.06%	
Industrial	20.74%	20.30%	20.32%	17.91%	15.12%	
Residential	47.49%	48.57%	48.66%	49.50%	51.82%	
	100.0%	100.0%	100.0%	100.0%	100.0%	
Class						
Real	84.03%	85.15%	84.81%	86.92%	87.92%	
Personal	15.97%	14.85%	15.19%	13.08%	12.08%	
	100.0%	100.0%	100.0%	100.0%	100.0%	

#### **MAXIMUM OPERATING TAX RATES**

# **DECEMBER 31, 2005**

Millage	Millage	Cumulative Millage	Maximum Allowable Millage	Actual Millage
Classification	Authorized	Reduction Fraction (A)		Levied
Operating	20.0000	0.9635	19.2705	19.2705
Refuse Collection and Disposal	3.0000	0.9635	2.8906	2.8906
Transportation	1.0000	1.0000	1.0000	1.0000
	24.0000	2.9270	23.1611	23.1611

<sup>(</sup>A) The cumulative millage reduction fraction reduces the authorized millage based on the Headlee amendment which limits the rate of growth of property tax revenue to the consumers price index.

#### REVENUE SHARING PAYMENTS FROM THE STATE OF MICHIGAN

# FISCAL YEARS ENDED DECEMBER 31, 2001 THROUGH 2005

	2001	2002	2003	2004	2005
Sales Tax	\$ 12,467,071	\$ 11,966,936	\$ 11,037,576	\$ 10,069,811	\$ 10,090,448
% of General Fund Revenue (1)	26.8%	25.4%	23.3%	21.3%	20.4%

<sup>(1)</sup> Non-GAAP, budgetary basis

# RECEIPTS FROM MICHIGAN TRANSPORATION FUND

# FISCAL YEARS ENDED DECEMBER 31, 2003 THROUGH 2005

	Fiscal Years Ended December 31							
	2003		2004		2005			
Cash Basis								
Major Streets		\$4,107,782		\$4,363,410		\$4,163,652		
Local Streets		1,146,596		1,219,380		1,164,396		
	\$	5,254,378	\$	5,582,791	\$	5,328,049		
		Fiscal Years Ended December 31						
	2003			2004		2005		
<b>Accrual Basis</b>								
Major Streets		\$4,154,486		\$4,351,527		\$4,154,921		
Local Streets		1,159,188		1,216,600		1,162,004		
	\$	5,313,674	\$	5,568,128	\$	5,316,925		

# LABOR CONTRACTS

# **DECEMBER 31, 2005**

Bargaining Unit	Membership	Contract Expiration Date	
American Federation of State, County and Municipal Employees	172	October 2, 2008	
Kalamazoo Municipal Employees Association	140	December 31, 2008	
Kalamazoo Police Supervisors Association (Captains, Lieutenants and Sergeants)	53	December 31, 2005	
Kalamazoo Police Officers Association (Officers and Detectives)	220	December 31, 2004*	
International Association of Fire Fighters	5	December 31, 2005	
Amalgamated Transit Union (Bus Drivers and Mechanics)	109	February 13, 2007	
Non-Union	<u>177</u>	Not Applicable	
<b>Total Employees</b>	<u>876</u>		

<sup>\*</sup>In process of negotiation.

# PROFILE OF MAJOR EMPLOYERS IN KALAMAZOO COUNTY

Nun	iber of
<u>Company</u> <u>Principal Product or Service</u> <u>Emp</u>	loyees
	700
<u>.</u>	700
	500
<u>.</u>	000
•	700
•	440
Kalamazoo Public Schools Education 2,	100
Stryker Corporation Medical Equipment 1,	400
Summit Polymers Auto Supplier - Interior Trim 1,	200
Meijer, Inc. Retail Goods and Household Products 1,	200
Portage Public Schools Education 1,	173
County of Kalamazoo Government 1,	000
MPI Research Toxicology Contract and Research 1,	000
United States Postal Service Mail Services	945
City of Kalamazoo Government 8	376
Kalamazoo Valley Community College Education	375
Eaton Corporation Global Engineering, Truck Components 8	350
Target Regional Distribution Distribution Center	750
MSU Center for Medical Studies Health Care	529
ABEX/NWL Aerospace Aerospace and Aircraft Components	502
AT&T Telephone Communications 4	180
<u>.</u>	170
	150
	125
	100
<b>č</b>	887

#### **EMPLOYMENT STATISTICS**

#### 2000 - 2005

	2000	2001	2002	2003	2004	2005
City of Kalamazoo						
Employed	37,921	37,078	36,193	36,124	36,540	37,098
Unemployed	1,665	2,265	2,553	2,974	3,216	2,842
Labor Force	39,586	39,343	38,746	39,098	39,756	39,940
Unemployed as % of						
Labor Force	4.2%	5.8%	6.6%	7.6%	8.1%	7.1%
State of Michigan						
Employed	4,967,218	4,864,600	4,724,036	4,695,148	4,719,343	4,753,822
Unemployed	190,156	267,308	314,785	358,358	359,636	343,635
Labor Force	5,157,374	5,131,908	5,038,821	5,053,506	5,078,979	5,097,457
Unemployed as % of						
Labor Force	3.7%	5.2%	6.2%	7.1%	7.1%	6.7%

Source: Michigan Department of Labor and Economic Growth - Office of Labor Market Information

Note: Data for 2000-2005 revised February 2006. The revision of these years by the state is the result of the implementation by the Bureau of Labor Statistics of a redesigned method of producing these estimates.

#### WATER SUPPLY SYSTEM

#### WATER SUPPLY FRANCHISES

Franchisor	Effective Date	Year of Renewal
Comstock Township	23-Dec-64	1994*
Cooper Township	18-Nov-68	1998*
Kalamazoo Township	30-Jan-70	2000*
Oshtemo Township	8-Feb-65	1995*
Pavilion Township	18-Nov-68	1998*
City of Portage (1)	28-May-74	2004
City of Portage (1)	21-Apr-80	2010
City of Portage (1)	10-Jul-89	2019
Richland Township	28-Feb-72	2002*
Richland Village	26-Jul-76	2006
Texas Township	11-Dec-67	1997*

<sup>\*</sup> For any contracts which have expired, the City and the affected Township(s) are continuing their relationship under the continuation continuation portion of the agreement(s).

<sup>(1)</sup> The City of Portage has three agreements due to the addition of new service areas at different times.

#### WATER SUPPLY SYSTEM

# APPROXIMATE NUMBER OF WATER SUPPLY CUSTOMERS BY LOCATION AND USER CLASSIFICATION

Customer Location and Classification	2001	2002	2003	2004	2005
City:					
Residential	18,185	18,115	18,148	18,102	18,101
Commercial / Industrial	4,857	4,907	4,939	4,907	4,973
Total City	23,042	23,022	23,087	23,009	23,074
Out City:					
Residential	13,930	14,165	14,487	14,970	15,393
Commercial / Industrial	3,695	3,896	4,013	4,198	4,226
Total Out City	17,625	18,061	18,500	19,168	19,619
Total System:					
Residential	32,115	32,280	32,635	33,072	33,494
Commercial / Industrial	8,552	8,803	8,952	9,105	9,199
Total System	40,667	41,083	41,587	42,177	42,693

<sup>(1)</sup> Data listed represents the number of meters and/or fire protection lines/hydrants for each year.

#### WATER SUPPLY SYSTEM

# APPROXIMATE NUMBER OF WATER CUSTOMERS BY LOCATION AND SIZE OF METER OR FIRE PROTECTION LINE/HYDRANT

Meter Location and Size	<u>2004</u>	<u>2005</u>
City: 5/8" 2/4"	16774	16702
5/8" - 3/4" 1"	16,774	16,703
	2,099	2,168
1 1/2"	234	236
2"	1,010	1,049
3"	178	183
4"	94	98
6"	11	11
8"	0	0
Total City	20,400	20,448
Out City:		
5/8" - 3/4"	8,525	8,485
1"	6,536	6,952
1 1/2"	274	306
2"	814	825
3"	112	113
4"	51	53
6"	10	10
8"	0	0
Total Out City	16,322	16,744
Total Meters	36,722	37,192
Location and Size of Fire Protection Line/Hydrant City:		
4"	135	156
6"	132	135
8"	77	78
0 10"	1	
		2 256
Hydrants Total City	2,240 2,585	2,256 2,626
Out City:		
4"	105	140
6"	77	82
8"	61	63
10"	4	4
Hydrants	2,394	2,586
Total Out City	$\frac{2,374}{2,641}$	2,875
•		
Total Fire Protection	5,226	5,501
Total Service Connections	41,948	42,693

#### WATER SUPPLY SYSTEM

#### WATER SUPPLY READY-TO-SERVE CHARGES BY METER LOCATION AND SIZE

Meter Location and Size	2001	2002	2003	2004	2005
City (Quarterly Billed Accounts):					
5/8" Meter	\$ 11.00	\$ 12.03	\$ 12.03	\$ 11.93	\$ 14.92
1" Meter	13.95	15.35	15.35	14.86	18.84
1-1/2" Meter	16.90	18.67	18.67	17.78	22.75
2" Meter	25.01	27.81	27.81	25.83	33.51
City (Monthly Billed Accounts):					
5/8" Meter	6.08	6.49	6.49	7.06	8.40
1" Meter	7.06	7.60	7.60	8.03	9.71
1-1/2" Meter	8.05	8.70	8.70	9.01	11.01
2" Meter	10.75	11.75	11.75	11.69	14.60
3" Meter	30.67	34.18	34.18	31.43	41.01
4" Meter	38.05	42.49	42.49	38.75	50.79
6" Meter	55.26	61.87	61.87	55.81	73.62
8" Meter	74.94	84.03	84.03	75.31	99.70
City (Monthly Fire Protection Charge):					
4" Detector Check	16.29	17.27	17.27	15.94	15.57
6" Detector Check	20.06	21.52	21.52	19.82	19.45
8" Detector Check	27.36	29.77	29.77	27.28	27.29
10" Detector Check	53.94	59.81	59.81	54.00	59.87
Fire Hydrant	3.33	3.33	3.33	3.33	3.33
Out City (Quarterly Billed Accounts):					
5/8" Meter	12.94	13.84	13.84	14.62	18.61
1" Meter	16.66	17.89	17.89	18.62	23.99
1-1/2" Meter	20.39	21.94	21.94	22.62	29.38
2" Meter	30.64	33.07	33.07	33.63	44.20
Out City (Monthly Billed Accounts):					
5/8" Meter	6.73	7.09	7.09	7.95	9.63
1" Meter	7.97	8.44	8.44	9.29	11.42
1-1/2" Meter	9.21	9.79	9.79	10.62	13.22
2" Meter	12.63	13.50	13.50	14.29	18.16
3" Meter	37.78	40.83	40.83	41.30	54.52
4" Meter	47.10	50.95	50.95	51.30	67.99
6" Meter	68.84	74.56	74.56	74.64	99.41
8" Meter	93.69	101.55	101.55	101.31	135.33
Out City (Monthly Fire Protection Charge)					
4" Detector Check	24.90	25.18	25.18	25.30	26.92
6" Detector Check	30.21	30.45	30.45	31.09	33.30
8" Detector Check	40.33	40.65	40.65	42.12	45.82
10" Detector Check	75.27	77.40	77.40	79.80	93.28
Fire Hydrant	3.33	3.33	3.33	3.33	3.33
	_14	58-			

# WATER SUPPLY SYSTEM

# WATER SUPPLY COMMODITY CHARGES BY METER LOCATION AND CLASSIFICATION (1)

Meter Location and Classification	2001	2002	2003	2004	2005
City:					
Residential	\$0.259	\$0.262	\$0.262	\$0.261	\$0.212
Multifamily	0.184	0.186	0.186	0.174	0.144
Commercial/Industrial	0.220	0.219	0.219	0.206	0.169
Fire Protection - First 15 M3	0.220	0.219	0.219	0.206	0.169
Fire Protection - Over 15 M3	0.660	0.657	0.657	0.618	0.507
Seasonal Uses	0.459	0.467	0.467	0.442	0.345
Out City:					
Residential	\$0.386	\$0.402	\$0.402	\$0.457	\$0.479
Multifamily	0.277	0.288	0.288	0.300	0.317
Commercial/Industrial	0.323	0.333	0.333	0.354	0.373
Fire Protection - First 15 M3	0.320	0.333	0.333	0.354	0.373
Fire Protection - Over 15 M3	0.960	0.999	0.999	1.062	1.119
Seasonal Uses	0.709	0.743	0.743	0.854	0.892

<sup>(1)</sup> per cubic meter

#### WATER SUPPLY SYSTEM

#### HISTORY OF SYSTEM RATE INCREASES

Date Increase	Percent
Effective	Increase (1)
January 1, 1984	5.00%
February 8, 1995	7.60%
March 2, 1987	5.00%
January 1, 1991	8.00%
January 1, 1993	8.00%
January 1, 1995	5.00%
March 3, 1997	5.00%
February 1, 1998	4.90%
March 15, 1999	2.00%
July 1, 2001	2.00%
February 1, 2002	2.00%
April 30, 2004	3.00%
March 4, 2005	3.00%

(1) Reflects anticipated increase in total system revenues. The actual change in rates by meter location and classification vary.

#### **CITY OF KALAMAZOO**

#### WATER SUPPLY SYSTEM

# WATER SUPPLY VOLUME AS PUMPED AND BILLED (1)

#### LAST FIVE FISCAL YEARS

	2001	2002	2003	2004	2005
Pumped	26,899,106	27,801,468	26,627,560	25,794,132	27,341,264
Billed	24,254,916	25,568,124	22,717,891	22,715,384	24,137,318
Unaccounted (2)	2,644,190	2,233,344	3,909,669	3,078,748	3,203,946
Unaccounted as a					
Percent of Pumped (3)	9.83%	8.03%	14.68%	11.94%	11.72%

#### (1) Measured in Cubic Meters

(2) Unaccounted water volume is due primarily to the flushing of lines, pressure releases during routine maintenance and, to a diminishing degree, line loss and slow meters. As part of its quality control efforts, the City routinely flushes transmission lines.

#### WATER SUPPLY SYSTEM

#### WATER VOLUME AS BILLED BY METER LOCATION AND CLASSIFICATION (1)

Meter Location and Classification	2001	2002	2003	2004	2005
City:					
Residential	4,886,463	5,185,699	4,678,603	4,702,932	4,776,832
Multifamily	2,310,958	2,359,708	2,026,972	2,057,123	2,013,828
Commercial/Industrial	7,218,443	7,369,718	6,515,605	6,375,474	6,434,460
Fire Protection	14,058	24,145	17,526	13,226	2,020
Seasonal Uses (1)	478,760	682,097	533,360	427,194	564,031
Total City	14,908,682	15,621,367	13,772,066	13,575,949	13,791,171
Out City:					
Residential	4,892,758	5,507,974	4,863,779	4,999,192	5,799,993
Multifamily	1,595,360	1,573,023	1,490,873	1,542,022	1,621,964
Commercial/Industrial	2,505,781	2,332,723	2,163,269	2,206,978	2,355,603
Fire Protection	3,500	1,977	4,417	6,734	7,296
Seasonal Uses (1)	248,835	531,060	423,487	384,509	561,291
Total Out City	9,246,234	9,946,757	8,945,825	9,139,435	10,346,147
Total System:					
Residential	9,779,221	10,693,673	9,542,382	9,702,124	10,576,825
Multifamily	3,906,318	3,932,731	3,517,845	3,599,145	3,635,792
Commercial/Industrial	9,724,224	9,702,441	8,678,874	8,582,452	8,790,063
Fire Protection	17,558	26,122	21,943	19,960	9,316
Seasonal Uses (2)	727,595	1,213,157	956,847	811,703	1,125,322
Total System	24,154,916	25,568,124	22,717,891	22,715,384	24,137,318

- (1) Water volume is measured in cubic meters.
- (2) Represents flow relating to sprinkler systems which are metered separately.
- (3) A correction was made in 2000 that related to water volume that occurred in 1999. This correction exceeded the volume for 2000 and caused the net water volume for the year to appear as negative.

#### WATER SUPPLY SYSTEM

#### AVERAGE AND PEAK DAILY WATER SUPPLY VOLUME (1)

	2001	2002	2003	2004	2005
Average Daily Water Supply	19.471	20.120	19.274	18.620	19.791
Peak Daily Water Supply	36.817	40.793	40.401	32.868	35.964
Peak as a Percent of Average	189.09%	202.75%	209.61%	176.52%	181.72%

<sup>(1)</sup> Measured in millions of gallons per day.

#### WATER SUPPLY SYSTEM

# WATER SUPPLY REVENUE AS BILLED BY METER LOCATION AND CLASSIFICATION

Meter Location and Classification	2001	2002	2003	2004	2005
City:					
Residential	\$ 2,013,283	\$ 2,214,094	\$ 2,053,156	\$ 2,105,124	\$ 2,077,008
Multifamily	521,434	556,324	494,134	480,151	440,957
Commercial/Industrial	1,761,725	1,871,601	1,685,351	1,585,398	1,428,144
Fire Protection	124,532	132,630	124,095	114,634	108,050
Seasonal Uses	250,146	353,737	286,379	227,223	240,876
Total City	4,671,120	5,128,386	4,643,115	4,512,530	4,295,035
Out City:					
Residential	\$ 2,641,940	\$ 3,057,363	\$ 2,780,762	\$ 3,166,987	\$ 3,970,922
Multifamily	534,662	566,432	536,870	576,265	668,041
Commercial/Industrial	934,744	933,956	884,258	941,205	1,094,782
Fire Protection	122,568	101,001	111,297	121,082	149,582
Seasonal Uses	276,100	425,357	344,883	358,216	509,619
Total Out City	4,510,014	5,084,109	4,658,070	5,163,755	6,392,946
Total System:					
Residential	\$ 4,655,223	\$ 5,271,457	\$ 4,833,918	\$ 5,272,111	\$ 6,047,930
Multifamily	1,056,096	1,122,756	1,031,004	1,056,416	1,108,998
Commercial/Industrial	2,696,469	2,805,557	2,569,609	2,526,603	2,522,926
Fire Protection	247,100	233,631	235,392	235,716	257,632
Seasonal Uses	526,246	779,094	631,262	585,439	750,495
Total System	\$ 9,181,134	\$ 10,212,495	\$ 9,301,185	\$ 9,676,285	\$ 10,687,981

#### WATER SUPPLY SYSTEM

#### TEN LARGEST WATER CUSTOMERS BY VOLUME AND REVENUE

#### YEAR ENDED DECEMBER 31, 2005

Customer	Principal Product or Service	Water Volume (cubic meters)	Percent of Total (1)	Water Revenue	Percent of Total (2)
Western Michigan University	Higher Education	863,363	3.6%	\$ 230,604	2.2%
Graphic Packaging	Paper Products	1,153,302	4.8%	207,883	1.9%
Pfizer Corporation	Pharmaceuticals	589,750	2.4%	154,379	1.4%
Borgess Medical Center	Hospital	554,272	2.3%	109,312	1.0%
Occidental Development	Real Estate Development	142,553	0.6%	90,729	0.8%
Pavilion Estates	Mobile Home Park	123,640	0.5%	59,819	0.6%
Concord Place Apartments	Apartment Complex	124,470	0.5%	48,236	0.5%
Bronson Methodist Hospital	Hospital	210,649	0.9%	45,233	0.4%
Bunting Bearing Corp	Auto Parts	120,340	0.5%	44,496	0.4%
Kalamazoo Public Schools	Education	93,529	0.4%	44,454	0.4%
		3,975,868	16.5%	\$ 1,035,144	9.7%

<sup>(1)</sup> Based on water volume of 22,715,384 cubic meters.

<sup>(2)</sup> Based on Water System billed revenue of \$9,676,285.

# WASTEWATER SYSTEM

#### WASTEWATER SERVICE AGREEMENTS

<u>Municipality</u>	Date of Execution	Year to be Renewed
City of Galesburg (2)	29-Jul-85	2025
City of Parchment (2)	23-Jul-85	2015
City of Portage (2)	27-Jan-86	2016
Village of Augusta (2)	26-Mar-81	2021
Village of Mattawan (2)	18-Nov-96	2026
Village of Vicksburg (2)	16-Apr-85	2015
Charleston Township (1)	3-Jul-98	2016
Comstock Township (1)	16-Sep-80	2010
Cooper Township (1)	10-Oct-83	2013
Kalamazoo Township (1)	6-Oct-80	2010
Oshtemo Township (1)	8-Oct-84	2014
Pavilion Township (1)	16-Mar-81	2011
Schoolcraft Township (1)	25-Oct-82	2012
Texas Township (1)	22-Oct-84	2014
Gull Lake Sewer Authority (2)	15-Sep-80	2010
Barry County Prairieville Township Richland Township		
Ross Township		

- (1) Served by a retail service agreement.
- (2) Served by a wholesale service agreement.

# WASTEWATER SYSTEM

# APPROXIMATE NUMBER OF WASTEWATER CUSTOMERS BY LOCATION AND USER CLASSIFICATION

Customer Location					
and Classification	2001	2002	2003	2004	2005
Retail Customers					
In-City Retail Customers					
Residential	16,677	16,678	16,719	16,724	16,693
Commercial	2,795	2,819	2,839	2,815	2,932
Industrial	172	182	155	153	152
Sub-Total	19,644	19,679	19,713	19,692	19,777
Out-City Retail Customers					
Residential	7,447	7,734	7,946	8,259	8,486
Commercial	1,165	1,226	1,251	1,265	1,378
Industrial	58	70	49	49	46
Sub-Total	8,670	9,030	9,246	9,573	9,910
Total Retail Customers	28,314	28,709	28,959	29,265	29,687
	<u> </u>		· · · · · · · · · · · · · · · · · · ·		
Wholesale Customers					
Industries	2	2	2	2	2
Wholesale Municipal Customers	8	8	8	8	8
Dewatering Accounts	9	12	10	7	6
Septage Haulers	12	20	9	20	21
Sub-Total	31	42	29	37	37
•					
Flat Rate Customers	1,180	1,325	1,380	1,412	1,442
Total Sewer Customers	29,525	30,076	30,368	30,714	31,166

# WASTEWATER SYSTEM

# NUMBER OF RETAIL CUSTOMERS BY METER SIZE

Meter Size	2001	2002	2003	2004	2005
5/8" - 3/4"	22,447	22,583	22,644	22,561	22,475
1"	3,726	3,918	4,106	4,449	4,746
1-1/2"	356	368	384	385	421
2"	1,387	1,426	1,427	1,466	1,598
3"	259	264	256	260	288
4"	128	138	130	132	146
6"	11_	12	12_	12_	13
	28,314	28,709	28,959	29,265	29,687

#### WASTEWATER SYSTEM

#### WASTEWATER READY TO SERVE CHARGES BY WATER METER LOCATION AND SIZE

		1999 -	2001	(1)		2001- 2	2003 (	2)		2003- 2	2005 (3	3)
Meter Location and Size	<u>M</u>	<u>onthly</u>	Q	<u>uarterly</u>	<u>M</u>	onthly	Q	<u>uarterly</u>	<u>M</u>	<u>onthly</u>	<u>Qι</u>	<u>iarterly</u>
City:												
5/8"	\$	6.41	\$	8.27	\$	6.51	\$	7.77	\$	6.87	\$	8.00
3/4"		6.49		8.55		6.57		7.96		6.93		8.17
1"		6.77		9.39		6.77		8.53		7.10		8.68
1-1/2"		7.15		10.51		7.02		9.28		7.33		9.36
2"		8.18		13.59		7.71		11.36		7.94		11.23
3"		15.73		36.26		12.80		26.65		12.53		24.96
4"		18.54		44.66		14.69		32.31		14.22		30.05
6"		25.06		64.24		19.09		45.52		18.18		41.93
Out City:												
5/8"	\$	6.59	\$	10.24	\$	6.91	\$	10.25	\$	7.50	\$	11.30
3/4"		6.77		10.79		7.08		10.76		7.69		11.88
1"		7.31		12.43		7.59		12.27		8.26		13.59
1-1/2"		8.05		14.63		8.25		14.27		9.02		15.87
2"		10.06		20.66		10.09		19.80		11.11		22.14
3"		24.86		65.06		23.64		60.44		26.51		68.34
4"		30.34		81.51		28.66		75.49		32.21		85.45
6"		43.13		119.87		40.36		110.61		45.53		125.37

<sup>(1)</sup> Rate change effective September 27, 1999.

<sup>(2)</sup> Rate change effective July 1, 2001.

<sup>(3)</sup> Rate change effective April 30, 2004.

#### WASTEWATER SYSTEM

#### WASTEWATER TREATMENT CHARGES BY CUSTOMER CLASSIFICATION (1)

	In-City	Out-City	Wholesale			In-City	Out-City
Fiscal Years Ended	Retail	Retail	Municipal	City of	Septage	Dewatering	Dewatering
December 31	Customers	Customers	Customers	Galesburg (2)	Haulers	Customers	Customers
1999-2000 (3)	0.299	0.446	0.244	0.268	13.919	0.268	0.459
2000-2003 (4)	0.282	0.488	0.259	0.291	17.802	0.258	0.501
2003-2005 (5)	0.288	0.561	0.312	0.351	27.978	0.261	0.574

- (1) Per cubic meter
- (2) Since the City of Galesburg does not have a master meter, the wastewater treatment charge is adjusted for the cost of infiltration and inflow, which is water other than wastewater entering the System.
- (3) Rate change effective September 27, 1999.
- (4) Rate change effective July 1, 2001.
- (5) Rate change effective April 30, 2004.

# WASTEWATER SYSTEM

# WASTEWATER TREATMENT VOLUME AS BILLED BY USER CLASSIFICATION (1)

Retail Customers	2001	2002	2003	2004	2005
Residential	6,484,713	6,566,366	6,353,479	6,075,815	5,940,966
Commercial	8,709,156	9,081,189	8,112,063	8,158,941	8,393,078
Industrial	1,976,668	1,815,409	1,898,414	1,734,399	1,896,469
Sub-Total	17,170,537	17,462,964	16,363,956	15,969,155	16,230,513
Wholesale Customers					
Industries	7,456,515	7,223,118	6,937,039	6,238,942	6,052,304
Wholesale Municipal	7,850,744	7,594,052	7,984,969	8,126,901	8,096,596
Dewatering Accounts	277,488	641,582	187,542	124,769	176,306
Septage Haulers	25,876	25,569	23,847	12,559	10,173
Sub-Total	15,610,623	15,484,321	15,133,397	14,503,171	14,335,379
Total Wastewater Billed	32,781,160	32,947,285	31,497,353	30,472,326	30,565,892

<sup>(1)</sup> Measured in Cubic Meters.

#### WASTEWATER SYSTEM

#### WASTEWATER VOLUME AS TREATED AND BILLED (1)

	2001	2002	2003	2004	2005
Metered Wastewater Volume	39,373,581	38,959,122	36,869,796	36,075,759	36,859,197
Water Consumption as Billed	32,781,160	32,947,285	31,497,353	30,472,326	30,565,892
Difference (2)	6,592,421	6,011,837	5,372,443	5,603,433	6,293,305
Difference as a % of Metered Wastewater Volume	16.7%	15.4%	14.6%	15.5%	17.1%

<sup>(1)</sup> Measured in Cubic Meters.

<sup>(2)</sup> The difference between the wastewater volume as treated and billed is due, in part, to slow meters and infiltration and inflow which is water other than wastewater that enters the System.

#### WASTEWATER SYSTEM

# AVERAGE AND PEAK DAILY WASTEWATER TREATMENT VOLUME (1)

	2001	2002	2003	2004	2005
Average Daily Sewage Disposal Volume	28.5	28.2	26.7	26.0	26.7
Peak Daily Sewage Disposal Volume	43.4	36.6	32.7	33.6	42.7
Peak as a Percent of Average	152.28%	129.79%	122.47%	129.23%	159.93%

<sup>(1)</sup> Measured in millions of gallons per day.

#### WASTEWATER SYSTEM

# TEN LARGEST CUSTOMERS BY WASTEWATER SYSTEM REVENUE AND VOLUME AS BILLED

#### YEAR ENDED DECEMBER 31, 2005

Customer	Principal Product or Service	Wastewater Volume (cubic meters)	Percent of Total (1)	Wastewater Treatment Revenue	Wastewater Surcharge Revenue	Wastewater System Revenue	Percent of Total (2)
Pfizer	Pharmaceuticals	4,680,669	15.3%	\$ 767,630	\$ 5,207,555	\$ 5,975,185	31.4%
City of Portage	Municipality	5,932,362	19.4%	1,850,966	-	1,850,966	9.7%
Graphic Packaging	Paper Products	1,575,398	5.2%	125,341	1,117,508	1,242,850	6.5%
Kalsec	Food Grade Flavorings	207,053	0.7%	53,579	654,115	707,693	3.7%
Gull Lake Sewer Authority District	Municipality	808,717	2.6%	252,320	-	252,320	1.3%
Cytec	Chemicals	230,183	0.8%	26,931	224,453	251,385	1.3%
Western Michigan University	Higher Education	699,303	2.3%	201,399	-	201,399	1.1%
Hazelton	Research	48,781	0.2%	19,218	116,300	135,518	0.7%
Mattawan	Municipality	318,224	1.0%	99,355	-	99,355	0.5%
Vicksburg	Municipality	270,263	0.9%	84,391	-	84,391	0.4%
		14,770,953	48.3%	\$ 3,481,129	\$ 7,319,931	\$ 10,801,060	56.8%

<sup>(1)</sup> Based on wastewater treatment volume of 30,565,892 cubic meters.

<sup>(2)</sup> Based on Wastewater System billed revenue of \$19,030,333

#### WASTEWATER SYSTEM

# WASTEWATER REVENUE AS BILLED BY METER LOCATION AND CLASSIFICATION

Meter Location and Classification	2001	2002	2003	2004	2005
City:					
Residential	\$ 1,777,401	\$ 1,747,103	\$ 1,659,454	\$ 1,674,809	\$ 1,654,702
Commercial	1,991,531	2,030,099	1,758,104	1,836,798	1,829,068
Industrial	226,208	218,098	186,282	163,914	175,900
Industrial Monitored	367,522	362,670	633,268	820,588	868,508
Contract	994,324	834,965	915,469	919,462	907,089
Municipalities	-	_	-	-	-
Septage Haulers	-	_	-	-	_
Dewatering	39,032	132,618	21,725	12,224	38,524
Total City	5,396,018	5,325,553	5,174,302	5,427,795	5,473,791
Out City:					
Residential	\$ 1,442,522	\$ 1,696,410	\$ 1,708,603	\$ 1,887,708	\$ 1,923,100
Commercial	1,335,082	1,425,529	1,317,917	1,488,569	1,728,051
Industrial	107,708	109,991	123,721	105,912	112,742
Industrial Monitored	714,823	621,299	742,607	902,925	993,519
Contract	6,636,049	6,371,252	6,401,938	4,653,742	5,975,185
Municipalities	1,930,012	1,973,103	2,076,481	2,365,379	2,533,583
Septage Haulers	488,195	479,060	507,895	305,516	284,542
Dewatering	66,903	56,012	42,791	35,088	5,821
Total Out City	12,721,293	12,732,654	12,921,953	11,744,839	13,556,543
Total System:					
Residential	\$ 3,219,923	\$ 3,443,513	\$ 3,368,057	\$ 3,562,517	\$ 3,577,802
Commercial	3,326,613	3,455,628	3,076,021	3,325,367	3,557,119
Industrial	333,916	328,089	310,003	269,826	288,642
Industrial Monitored	1,082,345	983,969	1,375,875	1,723,513	1,862,027
Contract	7,630,373	7,206,216	7,317,407	5,573,204	6,882,274
Municipalities	1,930,012	1,973,103	2,076,481	2,365,379	2,533,583
Septage Haulers	488,195	479,060	507,895	305,516	284,542
Dewatering	105,935	188,629	64,516	47,312	44,345
Total System	\$ 18,117,311	\$ 18,058,207	\$ 18,096,255	\$ 17,172,634	\$ 19,030,334

# WASTEWATER SYSTEM

#### HISTORY OF SYSTEM RATE INCREASES

Date Increase	Percent
Effective	<u>Increase</u>
January 1, 1984	-7.50%
February 8, 1995	0.00%
March 2, 1987	0.00%
January 1, 1991	0.00%
January 1, 1993	0.00%
January 1, 1995	0.00%
March 3, 1997	0.00%
February 1, 1998	0.00%
March 15, 1999	0.00%
July 1, 2001	4.00%
February 1, 2002	0.00%
April 30, 2004	6.75%

<sup>\*</sup> In 1999 there was a revenue neutral rate change. That is, rates for some classifications increased while rates for other classifications decreased. Overall, there was no increase in revenue.

# **SINGLE AUDIT**

For the Year Ended December 31, 2005



# CITY OF KALAMAZOO, MICHIGAN Single Audit

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\* \* \* \* \* \*

# Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2005

		Federal/		
		Pass-through		
Federal/Pass-through Grantor	CFDA	Grantor	Award	Federal
Program Title	Number	Number	Amount	Expenditures
U.S. Department of Housing and Urban Development				
Direct programs:				
Community Development Block Grant:				
Program year 1998/99	14.218	B-98-MC-26-0022	\$ 2,300,016	\$ 5,108
Program year 1999/00	14.218	B-99-MC-26-0022	2,290,000	95,627
Program year 2001/02	14.218	B-01-MC-26-0022	2,410,000	6,626
Program year 2002/03	14.218	B-02-MC-26-0022	2,396,000	245,544
Program year 2003/04	14.218	B-03-MC-26-0022	2,168,000	56,253
Program year 2004/05	14.218	B-04-MC-26-0022	2,166,000	752,121
Program year 2005/06	14.218	B-05-MC-26-0022	2,056,687	975,066
Total Community Development Block Grant			,,	2,136,345
Home Investment Partnerships Program:				
Program year 2003/2004	14.239	M-03-MC-26-0207	3,954,217	1,251,774
Total U.S. Dangutungut of				
Total U.S. Department of Housing and Urban Development				3,388,119
•				
U.S. Department of Justice				
Direct programs:				
Local Law Enforcement Block Grant:				
Program year 2003/04	16.592	03-LB-BX-0991	137,404	36,894
Program year 2004/05	16.592	04-LB-BX-0350	64,918	55,245
Total Local Law Enforcement Block Grant				92,139
Weed and Seed Grant:				
Program year 2004/05	16.595	2004-WS-Q4-0145	224,997	198,508
Bulletproof Vest Program:				
Program year 2005	16.607	-n/a-	14,443	14,443
			,	·
Project Safe Neighborhood:				
Program year 2003/04	16.609	2003-GP-CX-0561-4-24003	125,000	65,998
COPS In School Grant:				
Program year 2003/04	16.710	2002SHWX0469	375,000	137,665
Justice Administration Grant	16.738	2005DJBX0103	134,449	134,449
Passed through the Michigan Family Independence Agency:				
Juvenile Justice Grant:				
Program year 2004/05	16.540	JP 05-39001	37,500	34,892

(Continued)

678,094

**Total U.S. Department of Justice** 

# Schedule of Expenditures of Federal Awards (Concluded) For the Year Ended December 31, 2005

	Federal/			
E. L. Image de la Constant	CEDA	Pass-through	A	F. J 1
Federal/Pass-through Grantor	CFDA Number	Grantor Number	Award	Federal Expenditures
Program Title	Number	Number	Amount	Expenditures
U.S. Department of Transportation				
Direct programs:				
Federal Transit Administration -				
Capital, Planning, and Operating Assistance:				
Capital 1996	20.507	MI-90-0261	\$ 80,000	\$ 80,000
Capital 1999	20.507	MI-90-X317	1,604,901	83,746
Capital 2002	20.507	MI-90-X382	1,117,801	15,420
Capital 2003	20.507	MI-90-X404	858,655	69,709
Capital 2004	20.507	MI-03-X206	3,775,993	2,562,237
Capital 2004	20.507	MI-90-X431	503,325	81,874
Capital 2005	20.507	MI-90-X455	1,632,732	7,200
Capital 2006	20.507	MI-03-0216	2,993,076	484,740
Operating	20.507		1,239,132	1,239,132
Total FTA Capital, Planning, and Operating Assistance				4,624,058
<b>Environmental Protection Agency</b>				
Direct program:				
National Brownfield Pilot - Redevelopment				
Initiative - Assistance Amendment	66.807	V985392-01-1	100,000	20,601
Passed-through the Michigan Department of Environmental Quality	<i>r</i> :			
Wellhead Protection Grant:				
Program year 2004/05	66.468	-n/a-	70,000	47,171
<b>Total Environmental Protection Agency</b>				67,772
U.S. Department of Homeland Security				
Direct program:				
Assistance to Firefighters	97.044	EMW-2003-FP-00710	124,600	82,150
Assistance to Firefighters	97.044	EMW-2004-FP-00656	161,770	28,678
Total Assistance to Firefighters				110,828
Passed-through the Michigan Department of State Police:				
Homeland Security Grant	97.067		10,868	10,868
State Domestic Preparedness Equipment Support Program	97.004		202,000	202,000
<b>Total U.S. Department of Homeland Security</b>				323,696
<b>Total Expenditures of Federal Awards</b>				\$ 9,081,739

#### **Notes to Schedule of Expenditures of Federal Awards**

#### 1. GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards programs of the City of Kalamazoo, Michigan (the "City"). Federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on this schedule.

The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

The City of Kalamazoo reporting entity is defined in Note I of the City's basic financial statements.

The City administers certain federal awards programs through subrecipients. Those subrecipients are not considered part of the City of Kalamazoo reporting entity. Of the federal expenditures presented in the schedule, the City of Kalamazoo provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	Amount Provided to Subrecipients
Community Development		
Block Grant	14.218	\$ 1,196,184
Home Investment Partnership		
Program	14.239	1,251,774
Local Law Enforcement		
Block Grant	16.592	92,138
Weed and Seed Grant	16.595	198,508
Juvenile Justice Grant	16.540	46,380
Assistance to Firefighters	97.044	82,150
Total		<u>\$ 2,867,134</u>

\* \* \* \* \* \*



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

June 14, 2006

Honorable Mayor and Members of the City Commission City of Kalamazoo, Michigan

We have audited the financial statements of the *City of Kalamazoo*, *Michigan*, as of and for the year ended December 31, 2005, and have issued our report thereon dated June 14, 2006. We did not audit the financial statements of the Downtown Development Authority and the Kalamazoo Municipal Golf Association, which represent 17.2% and 5.2% of the assets and 23.6% and 4.5% of the revenues of the aggregate discretely presented component units, respectively. Those financial statements were audited by other auditors whose reports were furnished to us, and our opinion, insofar as it relates to the amounts included for the Downtown Development Authority and the Kalamazoo Municipal Golf Association, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Kalamazoo Golf Association were not audited in accordance with *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the *City of Kalamazoo*, *Michigan's* internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our report and the reports of other auditors noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the *City of Kalamazoo*, *Michigan's* financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests and the reports of the other auditors disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, management, others within the organization, City Commission, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lobson



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

June 14, 2006

Honorable Mayor and Members of the City Commission City of Kalamazoo, Michigan

#### **Compliance**

We have audited the compliance of the *City of Kalamazoo*, *Michigan* with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2005. The *City of Kalamazoo*, *Michigan's* major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the *City of Kalamazoo*, *Michigan's* management. Our responsibility is to express an opinion on the *City of Kalamazoo*, *Michigan's* compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the *City of Kalamazoo, Michigan's* compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the *City of Kalamazoo, Michigan's* compliance with those requirements.

In our opinion, the *City of Kalamazoo*, *Michigan* complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2005.

#### **Internal Control Over Compliance**

The management of the *City of Kalamazoo*, *Michigan* is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the *City of Kalamazoo*, *Michigan's* internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Kalamazoo*, *Michigan*, as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 14, 2006. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Kalamazoo's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

We did not audit the financial statements of the Downtown Development Authority and the Kalamazoo Municipal Golf Association, which represents 17.2% and 5.2% of the assets and 23.6% and 4.5% of the revenues of the aggregate discretely presented component units, respectively. Those financial statements were audited by other auditors whose reports were furnished to us, and our opinion, insofar as it relates to the amounts included for the Downtown Development Authority and the Kalamazoo Municipal Golf Association, is based solely on the reports of the other auditors.

This report is intended solely for the information and use of the audit committee, management, others within the organization, City Commission, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lobson

# **Schedule of Findings and Questioned Costs**

# For the Year Ended December 31, 2005

# **SECTION I - SUMMARY OF AUDITORS' RESULTS**

# **Financial Statements**

Type of auditors' report issued:	<u>Unqualified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	yes <u>X</u> no
Reportable condition(s) identified not considered to be material weaknesses?	yesX_ none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
<u>Federal Awards</u>	
Internal Control over major programs:	
Material weakness(es) identified?	yes <u>X</u> no
Reportable condition(s) identified not considered to be material weaknesses?	yesX_ none reported
Type of auditors' report issued on compliance for major programs:	<u>Unqualified</u>
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)?	yes X no

# **Schedule of Findings and Questioned Costs (Concluded)**

# For the Year Ended December 31, 2005

# SECTION I - SUMMARY OF AUDITORS' RESULTS (Concluded)

Identification of major programs:

CFDA Number(s)	Name of Federal Program or Cluster
14.218 20.507	Community Development Block Grant Federal Transit Administration-Capital Planning and Operating Assistance
Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$300,000</u>
Auditee qualified as low-risk auditee?	X yes no
SECTION II – FINANCIAL STATEMENT FINI	DINGS
None.	
SECTION III – FEDERAL AWARD FINDINGS	AND QUESTIONED COSTS
None.	
SECTION IV – PRIOR YEAR FINDINGS	
None	

\* \* \* \* \* \*



June 14, 2006

To the Board of Commissioners of the City of Kalamazoo Kalamazoo, Michigan

We have audited the financial statements of the City of Kalamazoo for the year ended December 31, 2005, and have issued our report thereon dated June 14, 2006. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility Under Auditing Standards Generally Accepted in the United States of America and OMB Circular A-133

As stated in our engagement letter dated January 11, 2006, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with accounting principles generally accepted in the United States of America. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered the City of Kalamazoo's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

As part of obtaining reasonable assurance about whether the City of Kalamazoo's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with OMB Circular A-133, we examined, on a test basis, evidence about the City of Kalamazoo's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* applicable to each of its major federal programs for the purpose of expressing an opinion on the City of Kalamazoo's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the City of Kalamazoo's compliance with those requirements.

#### **Significant Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we advised management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City of Kalamazoo are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the City of Kalamazoo during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Management's estimate of the original cost and accumulated depreciation of its infrastructure capital assets is based on current replacement costs, and an assumed rate of inflation from the dates of original acquisition/construction. We evaluated the key factors assumptions used to develop the original cost and accumulated depreciation of the City's infrastructure capital assets in determining that they are reasonable in relation to the financial statements taken as a whole.
- Management's estimate of the useful lives of depreciable fixed assets is based on the length of time it is believed that those assets will provide some economic benefit in the future. We evaluated the key factors and assumptions used to develop the useful lives of those assets in determining that they are reasonable in relation to the financial statements taken as a whole.
- Management's estimate of the liability for uninsured risks of loss, including incurred but not reported claims, which are accounted for in certain of the City's internal service funds and for which the City utilizes the services of an independent third-party risk management consultant to estimate the liability. We relied upon the work of the third-party expert in determining that the liability is reasonable in relation to the financial statements taken as a whole.

#### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the City of Kalamazoo's financial reporting process (that is, cause future financial statements to be materially misstated). In our judgment, none of the adjustments we proposed, whether recorded or unrecorded by the City of Kalamazoo, either individually or in the aggregate, indicate matters that could have a significant effect on City of Kalamazoo's financial reporting process.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of Kalamazoo's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Difficulties Encountered in Performing the Audit**

We encountered no difficulties in dealing with management in performing our audit.

This letter and the accompanying memorandum are intended for the use of the Board of Commissioners, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Rehmann Loham

#### City of Kalamazoo

#### **Comments and Recommendations**

#### For the Year Ended December 31, 2005

During our audit we became aware of certain issues regarding internal control and financial reporting. This memorandum summarizes our comments and suggestions regarding these matters. This memorandum does not affect our report dated June 14, 2006 on the financial statements of the City of Kalamazoo.

#### **Utility Billing System and Miscellaneous Receivables**

As noted in connection with the 2004 audit, the City's current utility billing system currently suffers from a number of limitations, including the inability to run subsidiary ledgers at a specified point-in-time and the inability to fully write-off old or uncollectible accounts. This requires the City to prepare spreadsheet analyses in order to reconcile the amounts reported in the general ledger to the amounts in the utility billing system. Not only does this add to the administrative effort necessary to account for these operations, but it represents a potential fraud risk and poses various audit difficulties.

The City's Treasury Department has the responsibility for maintaining the records for numerous miscellaneous receivables. The current system is unable to print detailed subsidiary ledgers by receivable type for reconciliation purposes. In order, to reconcile receivables by type, an employee must hand key data into a spreadsheet and then add together all of the like receivables. This approach is very time consuming and makes it difficult to properly track the balance of various receivables.

We understand that the City is currently implementing a new financial software package for 2006 to address these and other issues.

#### **Bank Reconciliations**

The Michigan Department of Treasury has recently issued guidance re-emphasizing its position as stated in the *Uniform Accounting Procedures Manual* that local units of government are required to prepare bank reconciliations for all cash accounts monthly. Auditors are now required to report to the Local Audit and Finance Division whether all bank reconciliations examined in connection with our audit were performed timely (i.e., within six weeks of each month end).

In connection with the 2004 audit, we identified a significant issue related to bank reconciliations not being prepared and reviewed in a timely manner. During 2005, management took appropriate steps to correct this deficiency, including providing the audit committee with monthly status reports on the progress of bank reconciliations. We are pleased to note that all of the City's cash accounts were reconciled at year end, and as of the date of our audit procedures, the lag in completing current reconciliation was down to only 1-2 months for all accounts. Management is working to further reduce this lag in 2006.

The preparation and independent review of bank reconciliations for all cash accounts is a key internal control over cash management. Accordingly, we recommend that the City continue to make all necessary efforts to ensure that bank reconciliations are completed and reviewed timely throughout the year, as well as at year end, for all cash accounts.

### City of Kalamazoo

#### **Comments and Recommendations**

#### For the Year Ended December 31, 2005

#### **Metro Transit General Inventory**

The City maintains a perpetual inventory system for the Metro Transit System. At year end, the City performed a physical count of this inventory and made a routine and insignificant adjustment to the general ledger to adjust the account balance to actual. As a part of audit procedures, we performed an interim test count, and compared it to the current general ledger balance. For the items selected, we found an unusually high error rate (approximately 1 in 4 items sampled). In each case, the actual quantity of inventory on hand was less than the quantity reported by the perpetual inventory system. In addition, the balance reported on the general ledger differed significantly from the total in the inventory tracking system.

While the variances noted during our interim testing do not directly bear on the year end balances subject to audit, given the problems we encountered, we recommend that the City conduct physical counts and reconcile to the general ledger balance at least quarterly. This will help ensure that inventory is recorded correctly throughout the year and will ensure that the interim financial reports submitted to outside agencies are up-to-date and accurate.

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